

I hereby give notice that an ordinary meeting of the Parks, Recreation and Sport Committee will be held on:

**Date:** Tuesday, 9 December 2014  
**Time:** 9.30am  
**Meeting Room:** Room 1 & 2  
**Venue:** Level 26  
135 Albert Street  
Auckland

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## **Parks, Recreation and Sport Committee**

### **OPEN ADDENDUM AGENDA**

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#### **MEMBERSHIP**

<b>Chairperson</b>	Hon Christine Fletcher, QSO	
<b>Deputy Chairperson</b>	Calum Penrose	
<b>Members</b>	Cr Dr Cathy Casey	Cr John Watson
	Cr Bill Cashmore	Member Glenn Wilcox
	Cr Ross Clow	Member Karen Wilson
	Cr Chris Darby	
	Cr Alf Filipaina	
	Cr Mike Lee	
	Cr Dick Quax	
	Cr Sharon Stewart, QSM	
	Cr Sir John Walker, KNZM, CBE	
	Cr Wayne Walker	

**Ex-officio** Mayor Len Brown, JP  
Deputy Mayor Penny Hulse

(Quorum 8 members)

**Katherine Sowry**  
**Democracy Advisor**

**3 December 2014**

Contact Telephone: (09) 307 3078  
Email: [katherine.sowry@aucklandcouncil.govt.nz](mailto:katherine.sowry@aucklandcouncil.govt.nz)  
Website: [www.aucklandcouncil.govt.nz](http://www.aucklandcouncil.govt.nz)



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## Sustainability of Sport Fora - Update

File No.: CP2014/28484

### Purpose

1. This report provides an update for noting by the Parks, Recreation and Sport Committee on the Sustainability of Sport Fora project.

### Executive Summary

2. In September 2013 Council adopted the Auckland Sport and Recreation Strategic Action Plan (ASRSAP) which sets out a prioritised work programme against four key areas: participation, infrastructure, excellence in sport and recreation, and sport and recreation sector development. ASRSAP is a joint council, sport and recreation sector strategy.
3. Council is the lead agency on a number of key initiatives. ASRSAP action 6.4 requires council to look at innovative ways to “address inequities including access to facilities, funding and differing participation costs for different activities, codes and population groups.” (ASRSAP page 35).
4. To undertake this work, the Parks Recreation and Sport Committee signalled an interest in understanding how the current community sport and recreation delivery system works across Auckland and potential impacts to the success or failure of the system.
5. The committee resolved at the March 4 2014 meeting to consider a brief that would “*further investigate working with the Auckland sport and recreation sector aimed at identifying issues concerning the long term financial viability of community sport and recreation together with options to mitigate such issues.*” (PAR/2014/13)
6. The proposed approach reported at the June 10 2014 committee meeting involved the formation of a joint governing body/local board Sustainability of Sport and Recreation Panel and the delivery of a series of fora to hear directly from grass roots sport and recreation groups throughout the Auckland region.
7. Five fora have been held over November and December 2014 and the sixth and final forum will occur in February 2015.
8. Members of the Sustainability of Sport Panel will then meet to provide oversight of a final report on themes and a draft plan of action for consideration and approval by the Parks Sport and Recreation Committee.
9. The committee requested this progress report before completion of fora to outline the approach behind the fora and provide an update on early themes and possible actions arising from fora to date. Lisa Tocker and members of the Parks Sport and Recreation department’s Sport and Recreation Partnerships team will make a short presentation.

### Recommendation/s

That the Parks, Recreation and Sport Committee:

- a) note the early themes resulting from the Sustainability of Sport Fora to date
- b) forward the Sustainability of Sport Fora progress report and accompanying presentation to local boards and the Independent Maori Statutory Board.

## Discussion

### Overview

10. Five Councillors were appointed to the Sustainability of Sport Panel including Councillor Christine Fletcher (Chair), Councillor Calum Penrose (Deputy), Councillor Sir John Walker, Councillor John Watson, and Councillor Ross Clow. Local board chairs were invited to confirm or nominate their representative(s) to the panel.
11. Panel participation has been high with some local boards appointing multiple members with other local board and Independent Maori Statutory Board (IMSB) members attending out of personal interest.
12. Comprehensive information packs were provided in advance of the fora to all panel members covering trends and research in sport and recreation relevant to the topic. This material will be made available to all councillors and local board members interested in receiving it.
13. An online mechanism was developed to allow both forum registration and enable written submissions to be provided and collated prior. Broad promotion of the forum utilised the Regional Sports Trust network, He Oranga Poutama, Regional Sports Organisations' communication channels, as well as directly via Auckland Council networks (e.g. Parks, Sport and Recreation, Community Leasing and Auckland Transport department connections). Targeted contact was made where necessary to broaden the range of sports and recreation activities involved.
14. A series of four initial fora in the central, south, north and west sectors were organised and held throughout Auckland. Grass-roots sports and recreation groups pre-submitted feedback in response to a series of broad questions around sustainability of sport and recreation and then presented strategic themes, issues and ideas to the panel.
15. Both the success and demand for the fora has led to two additional sessions being programmed. A forum in the south and one in late February at a date/venue to be confirmed. The February forum will allow the Panel to gain perspectives from existing multi-sport clubs and major third party/council partnered projects such as (but not limited to) Warkworth Showgrounds, Metropark, Albany Community Sports Village, Te Rangi Hiroa, Colin Dale Park, Ngati Otara, Bruce Pulman Park, Karaka and Waiuku Sports Parks.
16. Representation so far has been made by clubs or groups from the following sports and recreation activities: archery, Australian rules football, badminton, basketball, bowls, croquet, curling, diving, football, gaelic football, golf, gymnastics, hockey, horse-riding, marching, model flying, netball, off-road racing, orienteering, outrigger canoeing, racquet sports, rowing, rugby, rugby league, softball, swimming, squash, tennis, touch, trampolining, volleyball, waka ama, and water sports.
17. High level themes common across the Fora to date will be covered in a presentation by staff. The action plan reported to the March 2015 committee will propose areas where council can review, change, lead, influence, advocate in response to suggestions. The following themes are therefore provided as reported by submitters:
  - a. Genuine thanks for the opportunity to communicate directly with council in this way
  - b. Sport and recreation is seen as critical to communities. Clubs as a mechanism to develop social interconnectedness, keep people active and healthy, and connect people to their local places and spaces
  - c. More multisport approaches. This was raised as a means of managing affordability, reducing cost, enhancing the community experience of a multicode offering at a single community hub and rationalising buildings on open space. (eg Papatoetoe Multisport) Some view that council could have a key role to drive the necessary collaboration given provision of land, lease management and facility maintenance drivers



- q. Pockets of council service were suggested as needing improvement, such as timely processing of lease agreements and quality of parks contractors in the south. More generally two-way communication within and with Council is seen as challenging for sports bodies.

## Consideration

### Local Board Views and Implications

18. Local Boards have participated via their representation on the Panel. Members attending each forum were provided the opportunity to input their views and make comment on themes summarised at the conclusion of each forum
19. Local board panel members will remain involved through to the final report to this committee in March 2015. All local boards will be sent copies of the final report and action plan. Progress reports on actions will also be provided via local board quarterly reports.

### Maori Impact Statement

20. Sport and recreation contributes to the Health and Wellness focus area within the Manaakitanga key direction of the Maori Plan. Work to understand the wider range of challenges and impacts for sport and recreation groups and organisations is inclusive of Maori sport and recreation organisations.
21. ASRSAP includes an action to develop a Maori sport and recreation plan. Te Waka Angamua is leading work on Te Whai Oranga – Maori Sport and Recreation alongside He Oranga Poutama. A series of hui held over August and September will help guide the development of Te Whai Oranga which is due to be reported to council later this year. All groups invited to or attending the hui were also invited to the Fora.
22. The Schedule of Issues of Significance to Maori includes an outcome around the empowerment and enabling of Mataawaka organisations (page 22). In the context of the Panel, the findings of the Panel and the consultation undertaken as part of Te Whai Oranga can fuse to prioritise work programmes in operations. Opportunities inherent in a strong and sustainable sport and recreation sector are also aligned with actions in the outcomes areas of Education, Tamariki and Rangatahi Development, Health, Economic development and Tourism.
23. The Sustainability of Sport fora noted several areas impacting Maori sport that will be picked up in the final report. One example of this was need to understand and reflect on the differing approaches used by Maori or iwi based sport and recreation groups to the delivery of their activities. That for council to collaborate, partner and serve this area staff will require a better understanding of the principles guiding such organisations activities.

### General

24. There are no general items to consider.

### Implementation Issues

25. The final report and action plan will outline implementation considerations. For the purposes of this progress report, two factors are noted:
  - some issues or opportunities raised sit with council across various departments through processes or improvements. Actions in these areas may be controlled by council
  - other issues and areas of opportunity are under the governance, management or delegation of external parties, such as central government, NGO's, Iwi and will require communication to prepare final recommendations.

## Attachments

There are no attachments for this report.

## Signatories

Authors	Lisa Tocker - Manager, Recreation Facilities & Service Delivery Central
Authorisers	Ian Maxwell - Manager Parks, Sports & Recreation



## Sport and Recreation Grant Investment

File No.: CP2014/28418

### Purpose

1. This report provides an update on council sport and recreation funding grants and requests that the Parks Sport and Recreation Committee endorse a work programme to review and report back on:
  - options for grants to third parties delivering sport and recreation asset based services
  - future investment into Aktive (Auckland Sport and Regional Sports Trusts) for the delivery of priority initiatives from the Auckland Sport and Recreation Strategic Action Plan.

### Executive Summary

2. Auckland Council funds sport and recreation in a variety of ways. Council has a primary role in the provision of sport and recreation assets and infrastructure, however also provides grants to strategic delivery partners, asset based partnerships and programme funding.
3. The Auckland Sport and Recreation Strategic Action Plan adopted this year provides the direction and priorities for future investment into the sport and recreation sector.
4. Legacy funding arrangements have continued since amalgamation pending the development of the Auckland Sport and Recreation Strategic Action Plan and the Community Grants Policy.
5. The Community Grants Policy is being reported for adoption to the Regional Strategy and Policy Committee on 4 December 2014. The proposed policy will provide new mechanisms for funding non asset based sport and recreation organisations.
6. In the context of recently endorsed key strategic action plans and policy definitions, this report covers the following areas:
  - third party asset-based sport and recreation investment
  - regional strategic relationship investment.

### Recommendation/s

That the Parks, Recreation and Sport Committee endorse the work programmes required to review and report back on:

- a) work with third party asset based sport and recreation organisations to review the legacy agreements, investigate future funding options, seek input from Local Boards and report back to the Parks, Recreation and Sport Committee in 2015 on an investment approach for 2015/2016 and beyond
- b) future investment into Aktive (Auckland Sport and Regional Sports Trusts) for the delivery of priority initiatives from the Auckland Sport and Recreation Strategic Action Plan subject to confirmation of funding in the 2015-2025 Long-term Plan.

### Discussion

7. Auckland Council's investment into the sport and recreation sector takes place in a variety of ways. Council has a primary role in provision, there is significant capital and operating expenditure in the development of Council owned and partner assets including sports fields, parks infrastructure and aquatic and leisure centres. Investment into sport and recreation events and major sport and recreation facilities also occurs primarily through ATEED and RFA respectively. Council also provides a range of grant funding to support sport and recreation organisations and activities.

8. Following the formation of Auckland Council there have been a range of policies, plans and strategies that have been developed in order to inform future Council investment into sport and recreation. These include the Auckland Plan, the Auckland Sport and Recreation Strategic Action Plan (ASARSAP), the Community Grants Policy (CGP), the development of the Community Facility Network Plan, the review of the Sports Field Capacity Programme, and a review of sport and recreation asset based operational funding.
9. The development of the 2015-2025 Long-term Plan provides an opportunity to achieve an aligned approach to council's sport and recreation investment programme to support the delivery of the Auckland Sport and Recreation Strategic Action Plan.

### Community Grants Policy

10. The Community Grants Policy (CGP) is being reported to the Regional Strategy and Policy Committee on the 4 December 2014 for adoption.
11. The purpose of the CGP is to guide the allocation of local, multi-board and regional grants to groups and organisations delivering projects, activities and services that benefit Aucklanders.
12. The proposed CGP covers grants for community development, arts and culture, events, sport and recreation, environment and heritage and includes:
  - a local component (21 local grants programmes and a "multi-board" grants programme, governed by local boards and aligned with local board plans), and
  - a regional component (six regional grants programmes aligned to strategic directions in the Auckland Plan, with governing body decision-making). This includes a regional sport and recreation grants programme (see attached Schedule).
13. Council inherited a number of legacy funding arrangements; these have continued to be rolled over on an annual basis, pending the development of ASARSAP and CGP and subject to meeting key performance measures and alignment with the Auckland Plan.
14. Legacy funding budgets for programme delivery targeting young people have continued for Find Your Field Of Dreams (FYFOD) for \$299,145, In2iT \$64,994 and Youthtown \$76,770.
15. These budgets will transfer to the Regional Sport and Recreation Fund as outlined in the proposed Community Grants Policy.
16. Grants can still continue to these organisations however from 2015/2016 they will need to apply for their grants under the new contestable regional grants programme (governed by this committee). The committee can consider all possible recipients of funding and either a) choose to continue these grants as they are, b) continue the grants, but amend the outcomes they are seeking from these organisations to better align with the outcomes and priorities for the new fund, c) reduce or increase the grant (within available budget), and/or d) allocate some/all of the funding to other organisations.
17. All funding organisations have been informed of the annual "roll over" of funding to date and the pending new grants policy and approach, and were invited to submit feedback on the draft policy during consultation period.
18. Whilst the CGP proposes a number of grants to be out of scope including:
  - recurring grants to third parties to deliver asset-based or core services via 'outsourced' or partnership delivery models (sport and recreation facility operational grants therefore out of scope)
  - grants provided as part of a broader strategic relationship with key partner organisations operating regionally. Aktive (formerly Auckland Sport) service grants to RST's and were deemed out of scope, however the CGP has within the policy narrative, reference for the need grants to key agencies such as Citizens Advice Bureaux and Aktive as a means of delivering against various strategic action plans.

### Auckland Sport and Recreation Strategic Action Plan (ASARSAP)

19. ASARSAP is one of Council's core strategies and the guiding strategy for the Sport and Recreation Sector. It was developed after extensive consultation by, and with, the sport and recreation sector and formally adopted by Auckland Council in September 2013.
20. ASARSAP is aligned with and supports the strategic outcomes of the Auckland Plan. It consists of 62 key initiatives across four priority areas: Participation, Infrastructure, Excellence in Recreation and Sport and Sector Development. The major stakeholders in the sport and recreation sector are identified as having lead and supporting roles across each initiative and Auckland Council is identified as having a significant role in participation, infrastructure and sector development.
21. The proposed new Regional Sport and Recreation Grants programme in the CGP is an important tool for implementing some of the ASARSAP goals and has been purposely designed to deliver on the regional outcomes.

### Asset-based sport and recreation grants

22. In 2010 a range of legacy sport and recreation funding relationships transferred to Auckland Council, with most allocated recurrently on a non-contestable basis to support asset-based services (network provision) or strategic partnerships (programmes). Pending the development of the new CGP and the development of ASARSAP these arrangements have been annually renewed on one year contracts for the last four financial years, on similar terms and conditions. Table 1 below provides a summary of these grants which are out of scope for the CGP.

**Table 1:** Third party asset based sport and recreation grant budgets - legacy

Organisation	Budget	Category	Amount of funding (p/a)
Auckland Netball Centre	Governing Body	sports facility	\$157,805
Papatoetoe Sports Trust	Otara-Papatoetoe	sports facility	\$103,769
Manukau Tennis Centre	Otara-Papatoetoe	sports facility	\$35,164
Te Puru Recreation Centre	Franklin	recreation centre	\$341,110
Avondale College Stadium	Whau	recreation centre	\$17,060
ASB Stadium	Orakei	recreation centre	\$80,000
Tamaki Recreation Centre	Maungakiekie-Tamaki	recreation centre	\$104,824
Waiheke Recreation Centre	Waiheke	recreation centre	\$76,002
Hato Petera College	Kaipatiki	sports field	\$30,126
Sovereign Stadium	Upper Harbour	sports facility	\$58,994
Dacre Park	Devonport-Takapuna	sports field	\$18,473

23. The operational funding support for these asset based organisations, recognises the importance of these assets to support the network of community facilities in Auckland. Ongoing funding decisions for these organisations needs to be informed by the Community Facility Network Plan (CFNP) and sports facility plans.
24. Although these grants are for a fixed term, they are designated to support the operating costs of specific asset based organisations and this creates an expectation of ongoing funding. These legacy arrangements do not enable council to readily reflect shifts in need or demand within a network, and are not necessarily consistent with council's support for equivalent facilities elsewhere in the region. Current budgets are not sufficient to provide comparable support to all facilities.
25. Parks, Sport and Recreation recently commissioned a review of the sport and recreation grants to understand the support and outcomes being achieved.
26. The review recognised the importance of the alignment of the Recreation Centres (ASB Stadium, Tamaki Recreation Centre, Waiheke Recreation Centre, Avondale College and Te Puru Recreation Centre) with the Auckland Council's Aquatic and Leisure Network as described in the Community Facility Network Plan. All these facilities are recognised in the network plan and without these facilities there could be a gap in provision. Furthermore it recommended benchmarking each centres business model and reviewing expenses, efficiencies and effectiveness against Auckland Leisure's facilities. A number of recreation centres are identified in the network plan to be investigated further to assess the provision against community needs.
27. The review acknowledged that the sports field based grants (Hato Petera College and Dacre Park ) contributed to the outcomes supported by the Council's Sports Field Capacity Development Programme and recommended to continue to fund for these in 2014/2015 until the Council's Sports Field Capacity Development Programme Review is completed and current and projected capacity shortfalls are identified.
28. The review recommended that for the two grants to sports specific facilities, Manukau Tennis Centre and Auckland Netball Centre, further investigation into the inequities in sport be undertaken and consider a possible regional contestable funding and the role the Regional Sports Organisations (Netball Northern Zone, Auckland and Northern Tennis etc) could play in funding allocation decisions. This is consistent with an initiative identified in ASARSAP.
29. Funding for the Papatoetoe Sports Centre was established in 2009 by the Manukau City Council as seed funding on a sliding scale for five years with the final payment of \$100,000 in 2014/2015.

### **Regional Strategic Relationship**

30. The legacy grants to the Regional Sports Trusts (RST's) , now the Auckland Sport Group, and trading as Aktive, are part of a broader strategic relationship with key partner organisations operating regionally and are out of scope of the CGP.
31. Aktive are a key strategic partner responsible for the delivery of the ASARSAP. Staff are working closely with Aktive and the RST's on the implementation of ASARSAP and ensuring roles and responsibilities are clear across the sector.
32. To ensure continued momentum and future planning staff recommend endorsing continued strategic investment in Aktive (Auckland Sport Group) to deliver on priority initiatives identified in ASARSAP, through a three year funding agreement, with annual reporting and review, subject to confirmation of funding in the 2015-2025 Long Term Plan.

## Consideration

### Local Board Views and Implications

33. The third party asset based grants for sport and recreation organisations are regularly reported and discussed with the relevant local board. Staff will continue to seek input from the local board and update them on the sport and recreation review including recommendations for 2015/2016 and beyond.

### Maori Impact Statement

34. The Maori Plan supports the use of sport and recreation to support Health and Wellness. The Health and Wellness area falls under the Key Direction of Manaakitanga – Improve the Quality of Life. The Sport and Recreation Strategic Action Plan identifies as a key initiative: Partner with regional Maori sports organisations to identify opportunities to increase participation by Maori in recreation and sport activities, including programmes in Te Reo, Maori settings and cultural activities.
35. In addition to key guiding documents such as the Maori Plan and Schedule of Issues of Significance, work to develop Te Whai Oranga – The Maori Sport and Recreation plan will be used to guide review processes in the context of this work programme.

### Implementation Issues

36. Staff will continue to manage and monitor the existing funding relationships and reporting requirements.

### Attachments

There are no attachments for this report.

### Signatories

Authors	Sharon Rimmer - Manager Recreation Partnerships Programmes and Funding
Authorisers	Ian Maxwell - Manager Parks, Sports & Recreation