

I hereby give notice that an ordinary meeting of the Papakura Local Board will be held on:

Date: Wednesday, 22 March 2017
Time: 4.30pm
Meeting Room: Local Board Chambers
Venue: Papakura Service Centre
35 Coles Crescent
Papakura

Papakura Local Board OPEN ADDENDUM AGENDA

MEMBERSHIP

Chairperson	Brent Catchpole
Deputy Chairperson	Felicity Auva'a
Members	Hon George Hawkins, QSO Bill McEntee Michael Turner Katrina Winn

(Quorum 3 members)

Trish Wayper
Local Board Democracy Advisor

20 March 2017

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Reinstatement of the Manukau Harbour Forum

File No.: CP2017/04119

Purpose

1. To approve the reconstitution of the Manukau Harbour Forum (the forum), including the Papakura Local Board representative, for the 2016 to 2019 local government term.
2. To nominate a board member, and an alternate, to represent the Papakura Local Board on the forum.

Executive summary

3. The Manukau Harbour Forum was established in 2012 as a joint committee of nine local boards bordering the Manukau Harbour. Member boards recognised the need for joint decision making and advocacy to achieve water quality improvements for the Manukau Harbour.
4. The committee ceases to exist at the end of every electoral term and can be reconstituted following agreement of the entities involved. This report invites boards to consider reconstitution of the forum, and to nominate a board member (and alternate) to represent this board on the Forum.
5. The Forum's Terms of Reference outlines the purpose. The report also notes that a review of the forum will be undertaken in the next twelve months to develop a future state direction and new three year work programme.

Recommendation/s

That the Papakura Local Board:

- a) agree to re-constitute the Manukau Harbour Forum joint committee with the Franklin, Mangere-Otahuhu, Manurewa, Otara-Papatoetoe, Maungakiekie-Tamaki, Puketapapa, Whau, and Waitakere Ranges Local Boards for the 2016/19 electoral term;
- b) appoint one named member and one named alternate member to the Manukau Harbour Forum;
- c) confirm that the chairperson and deputy chairperson of the Manukau Harbour Forum will be elected by a majority of members at the first meeting of each electoral term;
- d) confirm the Terms of Reference for the Manukau Harbour Forum as outlined in Attachment A;
- e) delegate authority to the Manukau Harbour Forum to make decisions within its terms of reference, noting that any significant or controversial decisions will only be made by the forum with the confirmation by resolution of all the member boards that would be affected by the decision and that the local board will reserve the right to hold and promote a different view to that of the forum on any issue that may impact the local board area;
- f) confirm that any changes to the forum's terms of reference will be agreed first by the forum then recommended to the nine member boards for their approval, noting that resolutions must be identical;
- g) note that in order for the requirements of this agreement for the Manukau Harbour Forum to be reached, the resolutions of each of the nine member boards made in respect of recommendations a) (b)-(f) above (with the exception of (b) where appointees are to be named) must be identical and that in the absence of identical

resolutions by all member boards the Forum will not meet the requirements under clause 30a of Schedule 7 to the Local Government Act 2002.

Comments

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6. Nine local boards (Franklin, Mangere-Otahuhu, Manurewa, Maungakiekie-Tamaki, Otara-Papatoetoe, Papakura, Puketapapa, Whau, and Waitakere Ranges Local Boards) together formed the Manukau Harbour Forum with the view to form a means of collective local board advocacy on common issues affecting the Manukau Harbour.
7. The Manukau Harbour Forum was constituted formally as a joint committee of nine local boards (Franklin, Mangere-Otahuhu, Manurewa, Maungakiekie-Tamaki, Otara-Papatoetoe, Papakura, Puketapapa, Whau, and Waitakere Ranges Local Boards) under standing orders 2.8.1 and 2.8.2.
8. Standing orders 2.8.1 and 2.8.2 enable a local board to appoint a joint committee with another local board or boards. Being a joint committee enables the Forum to conduct business more efficiently, as a local board joint committee can make decisions and provide direction to officers without seeking confirmation and/or ratification from the individual member boards. In accordance with Clause 30(7) of the Local Government Act 2002, the Forum automatically dissolved following the 2016 Local Government elections.
9. The Terms of Reference for the Manukau Harbour Forum setting out the purpose and principles of the forum setting out the purpose and principles of the forum are presented in Attachment A. The purpose of the Forum is to champion a sustainable management approach for the Manukau Harbour. Since its formation the Forum has:
 - identified issues, such as mangroves, pacific oysters, coastal erosion, stormwater, recreational access/wharves and Maui Dolphin Sanctuary as high priority;
 - funded a work programme consisting of annual seminar, communications programme, and a business to business education programme;
 - developed a 'Manukau Harbour Forum Vision and Strategy', undertaken a comprehensive stocktake of all research pertaining to the Manukau Harbour and catchment, produced a set of maps and a list of stakeholders;
 - received regular updates on marine monitoring within the Manukau Harbour;
 - advocated to central government and Auckland Council (e.g. feedback on the Unitary Plan) on issues affecting the Harbour, including hydrodynamic modelling of sediment runoff;
 - identified areas of interest and potential projects that the local boards surrounding the Manukau Harbour could progress jointly and through funding from the member local boards' budget, adopted a work programme to deliver the forum's objectives.
10. It is recommended that each constituting local board agrees to re-instate the Manukau Harbour Forum for another term and appoints one member plus an alternate to represent the board on the Forum.
11. During the 2016/19 term of the Forum, it is recommended to undertake a review of the role of the Forum in order to recommend a decision-making structure that will enable the objectives relating to the Manukau Harbour to be addressed effectively.

Consideration

Local board views and implications

12. Local boards have previously agreed, through adoption of the forum's terms of reference, that the Manukau Harbour is a regional asset and it was appropriate that local boards

collectively contribute to strategies and outcomes that enhance the social, economic, environmental and cultural well-being of the harbour. The forum has been seen as an effective mechanism to achieve this.

13. The role of the forum is to champion the sustainable management of the Manukau Harbour and adjacent communities. It developed a vision and strategy in line with this which was adopted in September 2014.
14. In the last term, the forum agreed a three year work programme. Following the ratification of this work programme by member boards, each board committed between \$8,000 and \$15,000 from its budget to implement that work programme.


Māori impact statement

15. The Manukau Harbour Forum recognised mana whenua interest in Manukau Harbour. During the last term, the forum agreed to hold up to three hui per financial year with mana whenua.
16. While the forum did discuss a joint committee with mana whenua, or mana whenua representatives being appointed to the forum, it was agreed that this was inappropriate while treaty negotiations are pending. The forum anticipates receiving further advice and options as to how it interfaces with mana whenua as treaty settlement progresses.
17. Workshops of the Manukau Harbour Forum were held on 13 April and 8 June 2015 to discuss the ongoing role of mana whenua in relation to the forum. Some minor changes were made to the forum's terms of reference as a result of this to reflect the forum's obligations under Te Tiriti o Waitangi/The Treaty of Waitangi, and its desire to work with mana whenua on an ongoing basis.

Implementation

18. Local Board Services provide governance advisory and support services to the Forum. Co-ordination and delivery of the work programmes adopted to date are led by Infrastructure and Environmental Services. It is recommended that the role of Infrastructure and Environmental Services (I&ES) to administer the entire work programme be considered during the proposed review.
19. I&ES has provided full technical support to the forum since its inception. It is recommended that as part of the forum's review, consideration be given to how other council teams can offer support to the forum. I&ES will continue to engage with the forum as an important stakeholder group in the development of an integrated watershed management plan for the Manukau catchment.

Attachments

No.	Title	Page
	Manukau Harbour Forum Terms of Reference	9

Signatories

Authors	Trish Wayper - Local Board Democracy Advisor
Authorisers	Rex Hewitt - Relationship Manager

Manukau Harbour Forum Joint Committee – Terms of Reference

1. Introduction

The formation of a forum to champion the sustainable management of the Manukau Harbour and adjacent communities has arisen through the collective aspirations of local boards bordering the harbour itself. Local Boards have a statutory responsibility and are democratically accountable for identifying and communicating the interests and preferences of the people in their Local Board area in relation to the content of the strategies, policies, plans, and bylaws of the Auckland Council.

The Manukau Harbour is a regional taonga/treasure for all the peoples of Auckland. It is therefore appropriate that Local Boards collectively contribute to strategies and outcomes that restore and enhance the well-being of the harbour itself.

2. Background / Context

Prior to November 2010, agencies generally approached issues of community concern in alignment with the previous local authority boundaries, and somewhat independently in each area. Five legacy territorial authorities and the Auckland Regional Council had a direct interest in the harbour due to proximity. Under the Auckland Council, the following local boards¹ share a boundary with the harbour:

- Waitakere Ranges
- Whau
- Puketapapa
- Maungakiekie-Tamaki
- Otara-Papatoetoe
- Mangere-Otahuhu
- Manurewa
- Papakura
- Franklin

There is sufficient commonality of issues and interests, for synergies to be gained from a sub-regional approach to advocacy in relation to the management of the Manukau Harbour. This is also supported by the legislative imperative for local boards to work together where the interests and preferences of communities within each local board area will be better served by doing so.

Likely benefits of such an alliance are early identification of and response to emerging issues, a more cohesive approach to multi-causal problems, and greater efficiency and effectiveness of planning and interventions. These benefits are particularly pertinent planning matters relating to:

- Auckland Council's statutory obligations under Te Tiriti o Waitangi/The Treaty of Waitangi
- The Auckland Plan and the Unitary Plan
- The Annual Plan and the Long-term Plan (LTP)
- The Waitakere Ranges Heritage Area Act 2008
- The 1990 Manukau Harbour Action Plan
- National Policy Statements and National Environmental Standards
- The activities of CCOs in relation to the harbour and the coastal environment
- Other harbour and coastal ownership and management issues

3. Purpose

The purpose of the Manukau Harbour Forum is to provide for a means of collective Local Board advocacy on issues affecting the Manukau Harbour, and the adjacent foreshore. Issues to be addressed by the Forum may include:

¹ Member boards listed in geographical order from north to south

- Restoration of the health and wellbeing of the Manukau Harbour
- The role of Mana Whenua in relation to the Manukau Harbour
- A unified management-approach to the Manukau Harbour
- Advocacy on issues related to both natural and human activities affecting the harbour foreshore
- Wastewater and stormwater discharges
- The strategic removal of mangroves and Pacific oysters
- Coastal erosion mitigation opportunities
- The enhancement of marine and coastal habitats that assist with increased Biodiversity
- The preservation of sustainable commercial and recreational fisheries within the harbour
- The protection of Maui's Dolphin and other species
- Catchments and tributary streams that flow into the harbour
- Access to the harbour
- The role of the port operation at Onehunga

4. Principles

The Forum is in principle collectively accountable to the wider community for supporting the development and delivery of the community's vision in relation to the Manukau Harbour. In practice, individual members are accountable to their own boards and to the constituents whose interests they represent.

The Forum:

- Is strategic, not operational
- Deals only with matters where collaboration and synergy add value (it does not duplicate what already exists, or deal with matters that are better dealt with more locally, i.e. it does not work at a single board level) though it may deal with issues that impact some but not all member boards.
- Is committed to Te Tiriti o Waitangi/The Treaty of Waitangi, and it will work actively to ensure that it also acknowledges and recognises the interests of mana whenua through continued development of an open relationship with mana whenua
- Recognises the local, regional, and national significance of the Waitakere Ranges and its foothills and coasts, as set out in the Waitakere Ranges Heritage Area Act 2008, and acknowledges the statutory obligations to protect the Heritage Area.
- Will focus on commonalities rather than differences.

Papakura Local Board Reallocation of 2016/2017 Budget

File No.: CP2017/03995

Purpose

1. This report seeks the Papakura Local Board's approval to allocate up to \$15,000 from the Community Response Fund to the Papakura Business Association to commission a safety review of the Papakura town centre and immediate surrounds.
2. The Papakura town centre has seen several serious crimes committed over the past few months and this has negatively impacted on the community's perception of safety in the area.
3. One of the local board outcomes is to have vibrant and prosperous metropolitan centres.
4. A safety review will help to inform decision making around achieving local board outcomes in the 2017/2018 financial year.

That the Papakura Local Board:

- a) Allocates up to \$15,000 from its Community Response Fund to the Papakura Business Association to commission a comprehensive safety review of the Papakura town centre and immediate surrounds to help inform future local board decision-making.

Comments

5. The Papakura town centre, over the last few months, has seen several serious crimes committed, with community members and business owners being physically attacked. This reality is also reflected in the public's perceptions of safety reports; Papakura town centre scores below average when compared to other local shopping centres with regard to people feeling safe both during the day and night-time.
6. One of the local board outcomes is for the towns to become vibrant and prosperous metropolitan centres; a centre that is a great place to shop, relax and enjoy the company of family and friends. In order for this transformation to occur, people's perception of safety will need to be addressed.
7. To influence perceptions, the local board first need to understand the physical issues that make Papakura town centre feel unsafe. Once these are identified, through undertaking a Crime Prevention Through Environmental Design (CPTED) review, then the local board can start to look at how it could use recommendations made from the review to improve safety perceptions, together with other supporting activities.
8. The Papakura Business Association (PBA) is a major stakeholder in the economic success of the town centre and has indicated strong support in helping improve perceptions of safety. PBA have a defined targeted rate area (attachment A) and this could be the area initially scanned, noting it comprises of the majority of businesses attracting people to the town centre.
9. The board is currently in the process of developing its work programme for the 2017/2018 financial year. To prioritise projects and prudently spend ratepayer funding, the local board requires a comprehensive safety review of the town centre and immediate surrounds in order to help and inform its decision making.

Consideration

Local board views and implications

10. The Papakura Local Board's view is sought through this report.

Māori impact statement

11. Improving perceptions of safety would support the town centre's vitality, which benefits Māori along with other groups. Thriving town centres are venues for cultural and social events and informal gatherings, including events of particular significance to Māori.

Implementation

12. There are no implementation issues arising from this report.

Attachments

There are no attachments for this report.

Signatories

Authors	Madelon De Jongh - Senior Local Board Advisor
Authorisers	Rex Hewitt - Relationship Manager