Date: Wednesday 27 June 2018  
Time: 9.30am  
Meeting Room: Reception Lounge  
Venue: Auckland Town Hall  
301-305 Queen Street  
Auckland

Tira Kāwana / Governing Body

OPEN ATTACHMENTS

ADDITIONAL ATTACHMENTS
UNDER SEPARATE COVER

<table>
<thead>
<tr>
<th>ITEM</th>
<th>TABLE OF CONTENTS</th>
<th>PAGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>16</td>
<td>Summary of Governing Body information memos and briefings - 27 June 2018</td>
<td></td>
</tr>
<tr>
<td></td>
<td>A. Representation Review workshop Minutes - 13/6/18</td>
<td>3</td>
</tr>
</tbody>
</table>

Note: The attachments contained within this document are for consideration and should not be construed as Council policy unless and until adopted. Should Councillors require further information relating to any reports, please contact the relevant manager, Chairperson or Deputy Chairperson.
Tira Kāwana / Governing Body Workshop: Representation Review
MINUTES

Minutes of a workshop of the Governing Body held in the Meeting Room, Level 26, 135 Albert Street, Auckland on Wednesday, 13 June 2018 at 12.37pm.

PRESENT
Hon Phil Goff, CNZM, JP
Deputy Mayor Bill Cashmore
Cr Josephine Bartley
Cr Cathy Casey From 12.49pm
Cr Ross Clow From 1.05pm
Cr Fa’ananana Efeso Collins
Cr Linda Cooper, JP
Cr Alf Filipaina
Cr C Fletcher
Cr Richard Hills From 12.40pm
Cr Penny Hulse
Cr Mike Lee
Cr Daniel Newman, JP
Cr Greg Sayers
Cr Desley Simpson, JP
Cr Sharon Stewart From 1.00pm
Cr Wayne Walker From 12.39pm
Cr John Watson

APOLOGIES
Cr Chris Darby
Cr John Walker Leave of absence

IN ATTENDANCE
Richard Northey
Angela Dalton
Shane Henderson
Phelan Pirrie

Note: No decisions or resolutions may be made by a Workshop or Working Party, unless the Governing Body or Committee resolution establishing the working party, specifically instructs such action.
Purpose:
The purpose of the meeting is:
- for the Governing Body to provide guidance on the proposal for the review of representation arrangements.

Apologies
Apologies from Cr C Darby for absence on council business and Cr L Cooper for early departure, were noted.

Declaration of Interest
Cr M Lee declared an interest as the councillor for the Waitemata and Gulf ward that was being discussed.

A PowerPoint was given in support of all items. The PowerPoint had been circulated prior to the workshop with the agenda.

Review of representation arrangements: overview and requirements

Cr W Walker entered the meeting at 12.39pm.
Cr R Hills entered the meeting at 12.40pm.
Cr C Casey entered the meeting at 12.49pm.
Cr S Stewart entered the meeting at 1.00pm.
Cr R Clow entered the meeting at 1.05pm.
Cr P Hulse left the meeting at 1.10pm on council business.
Cr P Hulse returned to the meeting at 1.32pm.
Cr R Clow left the meeting at 1.52pm.

Governing Body issues

Local Board issues and local board feedback

Next steps

Cr A Filipaina retired from the meeting at 2.01pm.

The workshop closed at 2.08pm.
Review of representation arrangements

- Overview
- Requirements
- Governing body issues
- Local board feedback
- Next steps
Requirement for review

- every council is required to conduct a review of its representation arrangements at least once every six years

- this will be Auckland Council’s first review

- 58 councils (out of 78) are reviewing representation this year
What can be reviewed?

For the governing body, other than mayor:
- whether members elected by ward or at-large or a mixture
- number of wards, their names, boundaries and number of members in each

For each local board:
- number of members
- whether members elected by subdivision or at-large
- subdivision names, boundaries and members in each
- name of the local board

Cannot review:
- Number of governing body members
- Local board boundaries
Timeframe

- Initial proposal must be publicly notified for submissions within 14 days of the council resolution and by 8 September 2018 at the latest.

- Final proposal publicly notified for appeals and objections within 6 weeks of submissions closing and by 20 December 2018 at the latest.

- Intention is to report to the Governing Body July meeting and publicly notify within 14 days after that.

- Submissions will be considered / heard by the Joint Governance Working Party.
Requirements for proposal
Requirement for effective representation

- Effective representation of communities of interest
- Ward and subdivision boundaries coincide with meshblocks
- So far as practicable, ward boundaries coincide with local board boundaries
Requirement for fair representation

- Where wards or subdivisions exist, the ratio of member to population should not vary by more than 10% from the average across the whole area.

- We can decide to not comply with this rule on the basis that complying with it would divide a community of interest or combine disparate communities of interest - the decision is referred to the Local Government Commission.
<table>
<thead>
<tr>
<th>WARD</th>
<th>Population</th>
<th>Members</th>
<th>% Difference from quota</th>
<th>Difference from quota</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rodney Ward</td>
<td>64,300</td>
<td>1</td>
<td>-22.40</td>
<td>-18,560</td>
</tr>
<tr>
<td>Albany Ward</td>
<td>78,000</td>
<td>2</td>
<td>2.46</td>
<td>2,040</td>
</tr>
<tr>
<td>North Shore Ward</td>
<td>156,800</td>
<td>2</td>
<td>-5.38</td>
<td>-8,460</td>
</tr>
<tr>
<td>Waitakere Ward</td>
<td>88,250</td>
<td>2</td>
<td>6.50</td>
<td>5,390</td>
</tr>
<tr>
<td>Waiuku and Gulf Ward</td>
<td>119,100</td>
<td>1</td>
<td>2.22</td>
<td>2,22</td>
</tr>
<tr>
<td>Whau Ward</td>
<td>84,700</td>
<td>1</td>
<td>2.22</td>
<td>2,22</td>
</tr>
<tr>
<td>Albert-Eden-Rockill Ward</td>
<td>172,200</td>
<td>2</td>
<td>3.91</td>
<td>3,240</td>
</tr>
<tr>
<td>Ōrākei Ward</td>
<td>91,500</td>
<td>1</td>
<td>10.43</td>
<td>10,43</td>
</tr>
<tr>
<td>Maungakiekie-Tāmaki Ward</td>
<td>79,700</td>
<td>1</td>
<td>-3.81</td>
<td>-3,160</td>
</tr>
<tr>
<td>Howick Ward</td>
<td>150,200</td>
<td>2</td>
<td>-9.37</td>
<td>-7,760</td>
</tr>
<tr>
<td>Manukau Ward</td>
<td>168,900</td>
<td>1</td>
<td>-10.15</td>
<td>-8,260</td>
</tr>
<tr>
<td>Manurewa-Papakura Ward</td>
<td>148,900</td>
<td>2</td>
<td>-10.15</td>
<td>-8,260</td>
</tr>
<tr>
<td>Franklin Ward</td>
<td>74,600</td>
<td>1</td>
<td>-10.15</td>
<td>-8,260</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>1,657,200</strong></td>
<td><strong>20</strong></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
General governing body issues
Whether any members elected at-large

- Governing body previously resolved to not have any members elected at-large
- Currently: 20 members elected by ward: 82,860 population per member
- Example scenario: 3 members at-large and 17 members by ward: 97,482 population per ward member
- Rodney’s over-representation would go to 34% but it would help Waitemata’s under-representation (down to 22%)
- All wards would need to be re-calculated in terms of 17 members (fewer wards and larger in size)
- Working party recommendation confirms decision to not have members elected at-large
Whether have large multi-member wards

Scenario:
- Combine Manukau, Howick, Manurewa-Papakura wards
- 6 members
Multi-member wards

Voting turnout:

- Potential for Howick to drive the elections

<table>
<thead>
<tr>
<th>Ward</th>
<th>2010</th>
<th>2013</th>
<th>2016</th>
</tr>
</thead>
<tbody>
<tr>
<td>Howick</td>
<td>49,171</td>
<td>34,406</td>
<td>38,812</td>
</tr>
<tr>
<td>Manurewa-Papakura</td>
<td>38,520</td>
<td>26,431</td>
<td>26,680</td>
</tr>
<tr>
<td>Manukau</td>
<td>29,934</td>
<td>20,547</td>
<td>24,793</td>
</tr>
</tbody>
</table>
Multi-member wards

More complicated voting documents

Vote for six of the following:

<table>
<thead>
<tr>
<th>Name</th>
<th>Party</th>
</tr>
</thead>
<tbody>
<tr>
<td>COLLINS Efeso</td>
<td>Labour</td>
</tr>
<tr>
<td>CORBETT Brendan</td>
<td>Respect Our Community Campaign</td>
</tr>
<tr>
<td>CROSS Matthew</td>
<td>&lt;none&gt;</td>
</tr>
<tr>
<td>FILIPAINA Alf</td>
<td>Labour</td>
</tr>
<tr>
<td>HAY David</td>
<td>Independent</td>
</tr>
<tr>
<td>IRELAND Ian Colin</td>
<td>&lt;none&gt;</td>
</tr>
<tr>
<td>KUMAR Gyanandra</td>
<td>Labour</td>
</tr>
<tr>
<td>MAMEDOV Tofik</td>
<td>Labour</td>
</tr>
<tr>
<td>MONTGOMERY Olivia</td>
<td>&lt;none&gt;</td>
</tr>
<tr>
<td>MUA Sooalo Setu</td>
<td>Auckland Future</td>
</tr>
<tr>
<td>NEWMAN Daniel</td>
<td>Manurewa-Papakura Action Team</td>
</tr>
<tr>
<td>PENROSE Calum</td>
<td>Independent</td>
</tr>
<tr>
<td>QUAX Dick</td>
<td>Independent</td>
</tr>
<tr>
<td>STEWART Sharon</td>
<td>Independent</td>
</tr>
<tr>
<td>TAMEIFUNA Ika</td>
<td>Auckland Future</td>
</tr>
<tr>
<td>WALKER John</td>
<td>Independent</td>
</tr>
<tr>
<td>YOUNG Paul</td>
<td>Independent</td>
</tr>
<tr>
<td>ZHU Julie</td>
<td>Green Party</td>
</tr>
</tbody>
</table>
Multi-member wards

Cost of a by-election

- Based on recent by-elections at $2.40 per elector including communication costs

<table>
<thead>
<tr>
<th>Individual wards</th>
<th>Electors</th>
<th>Cost of a by-election</th>
</tr>
</thead>
<tbody>
<tr>
<td>Howick</td>
<td>96,929</td>
<td>$229,400</td>
</tr>
<tr>
<td>Manurewa-Papakura</td>
<td>88,428</td>
<td>$212,227</td>
</tr>
<tr>
<td>Manukau</td>
<td>79,262</td>
<td>$190,229</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Combined wards</th>
<th>Electors</th>
<th>Cost of a by-election</th>
</tr>
</thead>
<tbody>
<tr>
<td>Auckland South</td>
<td>264,619</td>
<td>$635,086</td>
</tr>
</tbody>
</table>
Multi-member wards

Constituency work
• Very large area to support

Election expenses
• Cap increases from $60K to $70K

Advantages
• Councillors would have a wider, regional and sub-regional, perspective
• Fluctuations in population numbers can be absorbed more readily
### Whether all wards should be single-member

<table>
<thead>
<tr>
<th>Double-member</th>
<th>Single-member</th>
</tr>
</thead>
<tbody>
<tr>
<td>Albany</td>
<td>Rodney</td>
</tr>
<tr>
<td>North Shore</td>
<td>Waitakere</td>
</tr>
<tr>
<td>Albert-Eden-Roskill</td>
<td>Whau</td>
</tr>
<tr>
<td>Waitakere</td>
<td>Maungakiekie-Tamaki</td>
</tr>
<tr>
<td>Howick</td>
<td>Franklin</td>
</tr>
<tr>
<td>Manukau</td>
<td>Manurewa-Papakura</td>
</tr>
</tbody>
</table>
Whether all wards should be single-member

<table>
<thead>
<tr>
<th>Single-member</th>
<th>Double-member</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population: 83,000 approx</td>
<td>Population: 166,000 approx</td>
</tr>
<tr>
<td><strong>Advantages:</strong></td>
<td><strong>Advantages:</strong></td>
</tr>
<tr>
<td>• Smaller, focussed area for constituency work</td>
<td>• Constituents have a choice of councillor</td>
</tr>
<tr>
<td>• Voters only have to decide one member (like parliamentary electorates)</td>
<td><strong>Disadvantages:</strong></td>
</tr>
<tr>
<td><strong>Disadvantages:</strong></td>
<td>• Potential for large workload</td>
</tr>
<tr>
<td></td>
<td>• Most have two local boards to liaise with</td>
</tr>
<tr>
<td></td>
<td>• If councillors divide up the area, then might as well have separate wards?</td>
</tr>
</tbody>
</table>
Whether all wards should be single-member

- Use local board boundaries to represent communities of interest
- Only the Manukau ward can be split and still comply with the 10% rule:
  - Māngere-Ōtāhuhu ward
  - Ōtara-Papatoetoe ward

**Advantages**
- More focussed representation and workload
- Each aligned with one local board

**Disadvantages**
- Note there are socio-economic and ethnic composition differences between Papatoetoe and Ōtara but this may not be sufficient reason to retain status quo
Attachment A

Item 16

Whether all wards should be single-member

Split Manukau ward into two wards

- Briefly considered by the working party whose current position is to not make change
Waitematā and Gulf ward
Options considered

Option 1:
- Waitematā loses population on both the eastern side and the western side.

Option 2:
- No change on eastern boundary with Ōrākei ward
- Substantial change on western boundary

Option 3:
- No change on western boundary with Albert-Eden-Roskill ward
- Substantial change on eastern boundary
Waitematā ward – current urban area
## Option 1 – Population effects

<table>
<thead>
<tr>
<th>Area</th>
<th>Percent difference from quota</th>
</tr>
</thead>
<tbody>
<tr>
<td>Whau</td>
<td>10.3%</td>
</tr>
<tr>
<td>Waitematā and Gulf</td>
<td>9.5%</td>
</tr>
<tr>
<td>Albert-Eden-Roskill</td>
<td>9.4%</td>
</tr>
<tr>
<td>Ōrākei</td>
<td>11.0%</td>
</tr>
<tr>
<td>Maungakiekie-Tāmaki</td>
<td>10.6%</td>
</tr>
<tr>
<td>Waitākere</td>
<td>6.5%</td>
</tr>
</tbody>
</table>
Discussions

- The Joint Governance Working Party supports option 1
- Albert-Eden Local Board supports Option 1
- Waitematā Local Board supports Option 2
- Orakei Local Board has made a modified recommendation
- Newmarket stays with the Waitematāa and Gulf Ward
- Parnell goes to the Ōrākei ward
- St Johns area stays with the Ōrākei ward
- Staff developing a compromise option for reporting to the working party
Rodney ward
Options considered

Option 1:
• Move area north of Whangaparaoa Peninsula out of Albany ward and into Rodney ward

Option 2:
• Move southern boundary of Rodney ward southwards

Option 3:
• Status quo and make case for not complying with the 10% requirement on the basis of communities of interest
Rodney ward – option 1

<table>
<thead>
<tr>
<th>Current</th>
<th>Option 1 – Orewa / Waiwera moved to Rodney ward</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rodney</td>
<td>-22.4%</td>
</tr>
<tr>
<td>Albany</td>
<td>+2.5%</td>
</tr>
<tr>
<td>Rodney</td>
<td>-8.7%</td>
</tr>
<tr>
<td>Albany</td>
<td>-4.4%</td>
</tr>
</tbody>
</table>
Working Party discussion

- Either option to get the Rodney ward to comply with the 10% rule results in splitting communities of interest:
- Although Orewa through to Waiwera have historically had an association with Rodney, Option 1 would split the community of interest with Hibiscus Coast
- Communities caught up in extending the Rodney ward boundary southwards, do not actually have a community of interest with Rodney – they are south-facing rather than north-facing
- Recommendation is for the status quo, which would be non-complying and require approval of the Local Government commission
- This is supported by the Rodney Local Board
Manurewa – Papakura ward
Manurewa-Papakura ward

- 10.15%
- Slightly more than 10% over-representation – need more population
- Cannot move southwards (Franklin cannot lose more population)
- Looked at moving northern boundaries slightly further north
- Not a good fit with communities of interest and creates boundary mis-alignments with local board boundaries
- Recommendation is to stay with the status quo and seek support of Local Government Commission
Rodney Local Board subdivisions
Issues

Submission has been received:

• pointing out the current “Warkworth subdivision” extends from eastern coast to Kaipara Harbour
• those on the Kaipara Harbour side do not belong to “Warkworth”
• Suggested following the boundaries of Helensville electorate
Options considered

Move western boundary of Warkworth subdivision eastward so that the Warkworth subdivision does not extend coast to coast,

AND

Option 1:
- Extend Wellsford subdivision southwards to include Kaiapara Harbour

OR

Option 2:
- Extend Kumeu subdivision northwards along the Kaiapara Harbour line with the Helensville electorate boundary
Recommended option 1

Extend Wellsford Subdivision south to current Kumeu subdivision boundary
Recommended option 2

Extend Wellsford south to Helensville Electorate and Extend Kumeu subdivision north
# Population effects

<table>
<thead>
<tr>
<th></th>
<th>Current Percent difference from quota</th>
<th>OPTION 1 Percent difference from quota</th>
<th>OPTION 2 Percent difference from quota</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wellsford</td>
<td>-10.7</td>
<td>0.7</td>
<td>-8.7</td>
</tr>
<tr>
<td>Warkworth</td>
<td>-3.4</td>
<td>-7.2</td>
<td>-7.2</td>
</tr>
<tr>
<td>Kumeu</td>
<td>3.9</td>
<td>3.9</td>
<td>6.3</td>
</tr>
<tr>
<td>Dairy Flat</td>
<td>5.1</td>
<td>5.1</td>
<td>5.1</td>
</tr>
</tbody>
</table>
Discussions

- Rodney Local Board has recommended the first option, to move the Wellsford subdivision boundary southwards
## Howick Local Board

<table>
<thead>
<tr>
<th>Howick Local Board Area</th>
<th>45,800</th>
<th>3</th>
<th>15,267</th>
<th>-1,422</th>
<th>-8.52</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pakuranga Subdivision</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Howick Subdivision</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Botany Subdivision</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>150,200</td>
<td>9</td>
<td>16,689</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Howick Local Board

- The Botany subdivision does not comply with the 10% rule
- Staff have identified two options for moving population out of Botany
- Both options comply with the 10% rule
- The Howick Local board recommends that the status quo would serve communities of interest better than moving boundaries
- Its second preference, if status quo is not possible, is to move the Burswood area to the Pakuranga subdivision and the Golflands area to the Howick subdivision
- This has not been considered by the Joint Governance Working Party yet
Local board feedback
Reports to local boards

All boards were asked to endorse:

- The general approach to not seek significant change
- The current ward sizes
- Waitemata and Gulf ward Option 1
- Rodney ward status quo
- Amending Rodney Local Board subdivisions

Other issues for comment:

- Whether Waitematā Local Board should have subdivisions
- Whether Upper Harbour Local Board should have subdivisions

Each board has formally delegated authority to chairpersons to represent the board’s views in any further discussions
Reports to local boards

Boards generally endorsed our current approach

The following are additional comments

Albert-Eden Local Board
- Supports being able to increase number of councillors, simplify processes for Maori wards and keep ward & local board boundaries aligned

Great Barrier Local Board
- Wishes to include ‘Aotea’ in its name

Ōrākei Local Board
- Supports legislative change so the Governing Body can review the number of Governing Body members
Reports to local boards

- Increasing the number of governing body members would be its preferred response to addressing the Waitemata ward variance of 43%
- As noted previously, the boards preferred options for Waitemata are being worked through

Ōtara-Papatoetoe Local Board
- Does not want the Manurewa-Papakura ward northern boundary moved further north but that SH20 is considered a physical boundary

Puketāpapa Local Board
- Does not support the general issues-based approach as this is an opportunity to review all arrangements
- Advocates for all wards to be single-member wards which strictly comply with the 10% rule
Reports to local boards

Rodney Local Board
- In addition to comments about subdivision boundaries noted previously, has asked officers to consult with Nga Maunga Whakahii o Kaipara

Upper Harbour Local Board
- Recommends reconsidering establishing subdivisions at the next review (not the current review)

Waiheke Local Board
- Simply noted the review
Reports to local boards

Waitematā Local Board

- Supports changing legislation to:
  - allow the Governing Body to increase its members
  - simplify the process of creating Māori Wards
  - enable minor changes to local board boundaries to better comply with communities of interest and to align with ward boundaries where appropriate

- Does not support creating subdivisions within the Waitemata Local Board area

- Supports the local board retaining its current number of members and its name
Item 16

Next steps
Next steps

20 June: Working Party will finalise its recommendations
26 July: Governing Body will pass the statutory resolutions for its first proposal for public notification

Public notice
Submissions received
Submissions considered by the Joint Governance Working Party
24 October: Governing Body will pass the statutory resolutions for its final proposal for public notification

Public notice
Appeals and objections sent to Local Government Commission