

I hereby give notice that an ordinary meeting of the Ōtara-Papatoetoe Local Board will be held on:

Date: Tuesday, 17 March 2020
Time: 5.00pm
Meeting Room: Totara Room
Venue: Level 1, Manukau Civic Building
31-33 Manukau Station Road
Manukau

Ōtara-Papatoetoe Local Board

OPEN ADDENDUM AGENDA

MEMBERSHIP

Chairperson	Lotu Fuli
Deputy Chairperson	Dr Ashraf Choudhary, QSO, JP
Members	Apulu Reece Autagavaia Dr Ofa Dewes Swanie Nelson Ross Robertson, QSO, JP Dawn Trenberth

(Quorum 4 members)

Carol McGarry
Democracy Advisor Ōtara-Papatoetoe

11 March 2020

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Sport and Recreation Facility Investment Fund Project Endorsement

File No.: CP2020/02780

Item 18

Te take mō te pūrongo Purpose of the report

1. To seek endorsement of the Kolmar Charitable Trust (Kolmar) and Auckland Sport, trading as Aktive Auckland Sport and Recreation, (Aktive) applications to the regionally contested Sport and Recreation Facility Investment Fund 2019/2020.

Whakarāpopototanga matua Executive summary

2. The Sport and Recreation Facility Investment Fund (SRFIF) is a \$120m contestable fund allocated through The Long-term Plan 2018-2028, that supports the development of regional and sub-regional community sport and recreation facilities across Auckland.
3. The fund looks to address gaps in provision and allow the council to proactively respond to changing trends in sport and recreation.
4. There is \$7 million available in the 2019/2020 financial year. However, applicants can apply for funding from future years, as the planning and investment required to deliver regional and sub-regional facilities is significant.
5. Decision making for this regionally contested fund sits with the Parks, Arts, Community and Events (PACE) Committee. A workshop with the committee will be held in March 2020, with business meeting to follow in April 2020.
6. Local boards are being asked to endorse projects/groups who have applied for SRFIF funding to ensure a regionally aligned approach.
7. Kolmar has applied to the 2019/2020 funding round, seeking funding to continue detailed planning for two facility development projects:
 - a) a purpose built gymnastics hall, community space, changing rooms and toilets, and
 - b) an indoor facility space incorporating courts for basketball, volleyball, badminton, futsal, table tennis and netball.
8. Aktive has applied to the 2019/2020 funding round seeking funding to procure professional services to investigate the feasibility of developing an indoor and outdoor court facility to cater for to cater for basketball, badminton, futsal, netball, volleyball, table tennis, and potentially other sports.
9. Both applications are likely to deliver local and sub-regional benefits and therefore merit further investigation. Accordingly, endorsement is recommended.

Ngā tūtohunga Recommendation/s

That the Ōtara-Papatoetoe Local Board:

- a) endorse the Kolmar Charitable Trust application to the 2019/2020 Sport and Recreation Facility Investment Fund requesting that staff further review needs analysis.

- b) endorse the Auckland Sport application to the 2019/2020 Sport and Recreation Facility Investment Fund if the following conditions are met:
- i) the investigation is to be in conjunction with the Manukau Sports Bowl master planning process being carried out by Auckland Council and Panuku Development Auckland, and
 - ii) the views of Ōtara-Papatoetoe Local Board are sought at the conclusion of each stage of the investigation process and prior to any decision to proceed beyond the gateway, and
 - iii) any agreements supporting or enabling the development of an indoor court facility incorporate provisions to ensure affordable local community access.

Horopaki Context

Sport and Recreation Facility Investment Fund

10. The Sport and Recreation Facility Investment Fund is a contestable fund that supports the development of regional and sub-regional community sport and recreation facilities across Auckland.
11. It looks to address gaps in provision and allow the council to proactively respond to changing trends in sport and recreation.
12. A key objective of the fund is to support the delivery of significant capital development projects, but also to develop a pipeline of projects by investing into the investigation, planning and design stages of projects. The balance between planning and capital investment will depend on the merits of the applications received.
13. The Long-term Plan 2018-2028 allocated \$120 million to this fund over the next ten years, including \$7 million in 2019/2020, \$7 million in 2020/2021, \$13.4 million in 2021/2022 and \$13.6 million in 2022/2023.
14. Decision making for this regionally contested fund is delegated to the Parks, Arts, Community and Events Committee.
15. The fund prioritises investment into core infrastructure (e.g. courts, fields, playing surfaces/structures and lighting) that is central to sport and recreation participation. See the SRFIF Guidelines for more detail about investment priorities
16. A medium funding priority is investment into ancillary infrastructure (e.g. toilets, changing rooms, equipment storage and carparking) that enables safe and sanitary access for participants and spectators.
17. A low funding priority is investment into incidental infrastructure (e.g. clubrooms and administration facilities) that is not required for sports participation but exist for social and management purposes.
18. The deliverability/achievability of projects is another key weighting within the assessment criteria.
19. The fund prioritises investment into facility development projects over \$500,000 and partnerships able to leverage additional investment, allowing more of the facilities Auckland needs to be built quicker and more effectively.
20. Projects will be assessed in the context of '[Increasing Aucklanders' Participation in Sport: Investment Plan 2019-2039](#)' (page 20), using the following four investment principles:
 - Equity (40% of assessment): ensures equity of outcomes across the population regardless of age, gender, ethnicity, socio-economic status or location.

- Outcome-focused (30% of assessment): there is a clear 'line of sight' between the investment and the outcomes it delivers.
 - Financial sustainability (20% of assessment): projects need to be financially viable and affordable for the public.
 - Accountability (10% of assessment): investment should be efficient, effective, transparent and consistent.
21. The application process for the Fund comprises two gateways:
- **Stage 1** (closed 1st November 2019) – Expression of Interest. A one-page canvas that asked for key information about the problem and opportunity, the proposed intervention, where and who is involved, the funding required and the impact if delivered.
 - **Stage 2** (closed 2nd February 2020) – Detailed application. A formal application process asking the applicant to expand on their EOI with further detail, including evidence such as needs analyses, feasibility studies, business cases, detailed design or, other supporting information as relevant to their application.
22. Some 59 expressions of interests were received. Of those, 21 projects aligned strongly with Sport and Recreation Facility Investment Fund criteria. Of those 21, 17 Stage 2 submissions were received.
23. An assessment panel comprised of Sport New Zealand and Auckland Council staff have reviewed Stage 2 applications. Aktive have withdrawn from the assessment panel for this round as they are making an application on behalf of the multi-code Regional Indoor Court Leadership group, to procure professional services.
24. A workshop will be held with the Parks, Arts, Community and Events Committee in March 2020 with a report planned for a business meeting in April 2020.
25. To capture local board views the 17 projects have been workshopped with local boards to understand if the projects are supported by the relevant board. A formal resolution is required if the board endorse the project.

Kolmar Overview

26. Kolmar was incorporated as a charitable trust on 13 October 2004 (#1567130) and registered on the charities register 31 July 2011 (CC46821). Kolmar provides sport and recreation facilities and services in Papatoetoe and has 13 affiliated clubs/groups.
27. Kolmar was recognised in 2013 by Recreation Aotearoa (formerly NZRA) as the country's most outstanding recreational facility.
28. Kolmar's ownership is a legacy council arrangement with split ownership between Auckland Council (85.124%) and Kolmar (14.876%).

Kolmar Application

29. Kolmar is seeking funding to continue detailed planning for two facility development projects. The projects incorporate:
- a) (Stage 1) A purpose built gymnastics hall, community space designed to cater for guides, scouts and radio club, changing rooms, and supplementary (incidental infrastructure) facilities.
 - b) (Stage 2) An indoor facility space incorporating courts for basketball, volleyball, badminton, futsal, table tennis and netball.
30. Kolmar's application is for \$420,000 to cover project management, concept design, detailed design, quantity surveyor services and resource consent application to progress Stage 1; being 16% of estimated cost of Gymnastic and Community Group space.
31. A future application in the order of \$787,000 is anticipated to progress the indoor facility space (Stage 2).

Active Overview

32. Auckland Sport (Active) was incorporated as a charitable trust on 15 May 2013 (#2580062) and registered on the charities register on 14 May 2013 (CC49335).
33. Active was established to enhance the health and well-being of the people of Auckland and its communities. It continues to undertake a regional role in relation to promoting active and on-going participation in sport and recreation by the people of Auckland.

Active Application

34. Active's application is for \$281,000 to procure professional services to:
 - a) investigate strategic and site options for the development an indoor court facility,
 - b) feasibility, concept design, cost estimates and business case development,
 - c) legal and project framework, preliminary design, cost estimates and resource consent.
35. Active have lodged an application on behalf of the multi-code Regional Indoor Court Leadership group. The group comprises representatives from basketball, volleyball, badminton, futsal, table tennis and netball.
36. Manukau Sports Bowl, which is a local park within the Ōtara-Papatoetoe local board area, has been identified as a potential site and will be included in the site option analysis.

Tātaritanga me ngā tohutohu Analysis and advice

Kolmar

37. The proposal suggests that the existing ownership model of Kolmar is replicated however this does not align with current council policy. If the proposal progresses to a funded facility development project, it would be necessary that Kolmar will have full ownership of the new facilities with a council community occupancy lease for the land.
38. The proposal primarily caters for community sport/recreation activities; however it is likely that a small portion of both Guides and Scouts' activities fall outside the definition of "community sport". Further needs analysis is required to identify the level of sport and recreation activity performed by these organisations.
39. Papatoetoe Gymnastic Club Incorporated, trading as GymCity, (GymCity) currently operates from a council owned building managed by Panuku Development Auckland (Panuku) on Stadium Reserve, situated in the area known as Old Papatoetoe. The building's demolition is planned however current timeframes are unknown. The relocation of GymCity is more urgent if demolition is in the next 3-4 years.
40. The development of a purpose-built gymnastics' facility will allow the ongoing functioning of GymCity once they vacate their existing premises. Gymcity has been providing services to the Papatoetoe community for over 20 years and their relocation to Kolmar will provide a greater opportunity to extend their catchment into Ōtara.
41. The Auckland Gymsports Facility Plan (July 2019) identified GymCity as a high priority project "because of issues around facility tenure". It is considered that the loss of the existing facility will constrain the region's facility network and will shift to the code's highest priority should this occur.
42. As the existing facility tenure is critical to the assessment of GymCity's need, further consultation between Panuku and GymCity is required to complete a thorough needs assessment.
43. The project proposal includes the development of changing rooms and toilets. This has been requested by current users and would address the issues surrounding the poor condition of existing facilities serving that part of Kingswood Reserve.

Kolmar Options Considered

Not endorse the application	Endorse the application	Endorse the application with conditions
The proposal has merit and address some long-standing facility issues. Non-endorsement will delay the opportunity to address these issues.	The proposal does not adequately identify the evidence which supports the need for this facility. Further investigation is required before full endorsement is recommended.	The benefits GymCity deliver to the local community and the poor condition of the facilities serving Kingswood Reserve have been identified. Endorsement with conditions to enable further investigation to proceed is the recommended option .

Aktive

44. Aktive's application aims to address a gap in the network of indoor court facilities. The Auckland Indoor Court Facility Plan (2019) recognises the rapid growth in indoor sports codes and the need for an indoor court facility located within the Central South area to serve South Auckland. The report acknowledged a current or future shortage of facilities catering for basketball, futsal, netball, volleyball and table tennis. As a first step the application's methodology includes a strategic and site options analysis. The type of facility contemplated reflects a new, more flexible approach to provision, incorporating a multi-use court venue.
45. As a possible location for a regional court facility, the Auckland Indoor Court Facility Plan identified Manukau Sports Bowl as being an underutilised park with significant development potential and good transport links. Manukau Sports Bowl was considered to have the potential to create 4 to 7 indoor courts and 2 to 4 outdoor courts.
46. Should the application be successful, the work will be overseen by Aktive and the Indoor Court Facility Plan Project Leadership Group. The different stages of this work will be packaged and tendered as considered appropriate.

Aktive Options Considered

Not endorse the application	Endorse the application	Endorse the application with conditions
The Auckland Indoor Court Facility Plan (2019) identified the need for an indoor court facility in the Central/South region as a priority. Non-endorsement would reduce the opportunity to develop a facility of this nature in Ōtara-Papatoetoe and deny the area potential economic benefits.	The application enables the continuing development of a network of fit for purpose sport and recreation facilities serving Aucklanders. The application also provides for an opportunity to investigate the best location for such a facility. Endorsement is supported however local access should be protected.	Access to a sub-regional or regional facility is often limited due to the greater operating cost. Reasonable and affordable access to local communities should be protected through agreements. Endorsement with conditions to enable further investigation to proceed is the recommended option .

Tauākī whakaaweawe āhuarangi Climate impact statement

47. There are no significant climate impacts anticipated in relation to this decision.
48. When engaging professional consultants, the scope of works can include climate impact considerations. Design elements can maximise environmental sustainability principles to lessen climate impact.

Ngā whakaaweawe me ngā tirohanga a te rōpū Kaunihera Council group impacts and views

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Decision	Likely Impact
Kolmar application is supported and progresses to the development of a gymnastics facility.	This would allow the relocation of GymCity who are currently located in a council building managed by Panuku Development Auckland (Panuku) and planned for demolition as part of the Old Papatoetoe revitalisation project.
Kolmar application is not supported.	The relocation of GymCity will remain problematic and potentially delay the Old Papatoetoe revitalisation project. Further collaboration with Panuku required.
Aktive application is supported.	Auckland Council and Panuku are jointly progressing the master planning of Manukau Sports Bowl. The investigation work following from this application will integrate with the master planning work.
Aktive application is supported and progresses to the development of an indoor court facility at Manukau Sports Bowl.	As the application relates to an early investigation stage, further consultation and collaboration is required with Panuku as part of the Transform Manukau project and with Auckland Transport to maximise the benefits of proximate location to arterial routes, current and planned public transport.

Ngā whakaaweawe ā-rohe me ngā tirohanga a te poari ā-rohe Local impacts and local board views

49. The views of the Ōtara Papatoetoe local board were sought at a workshop on 25 February. As governors of local parks, the local board acknowledged their primary responsibility is to meet the needs of the local community.
50. The Ōtara-Papatoetoe Local Board Plan 2017 identifies a number of outcomes. Many align with the proposals, particularly; Outcome 2 “Revitalising town centres” with respect to the Kolmar application, and Outcome 3 “Parks and facilities that meet people’s needs” with respect to both applications.
51. The views of neighbouring local boards have not been sought.
52. The applications align with the Auckland Sport & Recreation Strategic Action Plan; Access to a fit for purpose network of facilities that enable physical activity, recreation and sport at all levels.

Tauākī whakaaweawe Māori Māori impact statement

53. The assessment criteria developed for this fund has a stronger weighting for projects that are Māori-led, have high collaboration with Māori organisations, prioritises strategically increased participation by Māori and/or involves activities with the likelihood of high Māori participation.
54. The proportion of Ōtara Papatoetoe population identifying as Maori is higher than the Auckland Region (15.7% compared to 11.5%) and the 2018 census shows Ōtara Papatoetoe as having the 4th largest number of Maori within local board boundaries. Maori population projections in Ōtara-Papatoetoe remain relatively static over the next twenty years.
55. Manu whenua will be consulted throughout the planning process.

Ngā ritenga ā-pūtea Financial implications

56. The Sport and Recreation Facility Investment Fund is a regional budget allocated through The Long-term Plan 2018-2028.
57. \$7 million is budgeted in 2019/2020, \$7 million in 2020/2021, \$13.4 million in 2021/2022 and \$13.6 million in 2022/2023.
58. An objective of the fund is to invest into significant capital development projects that will be delivered quickly to get Aucklanders active. But also, to develop a pipeline of projects by investing into the investigation, planning and design stages of projects. The balance between planning and capital development investment will depend on the merits of the applications received.
59. The applications from Kolmar and Aktive seek investment into the investigation, planning and design stages of projects.

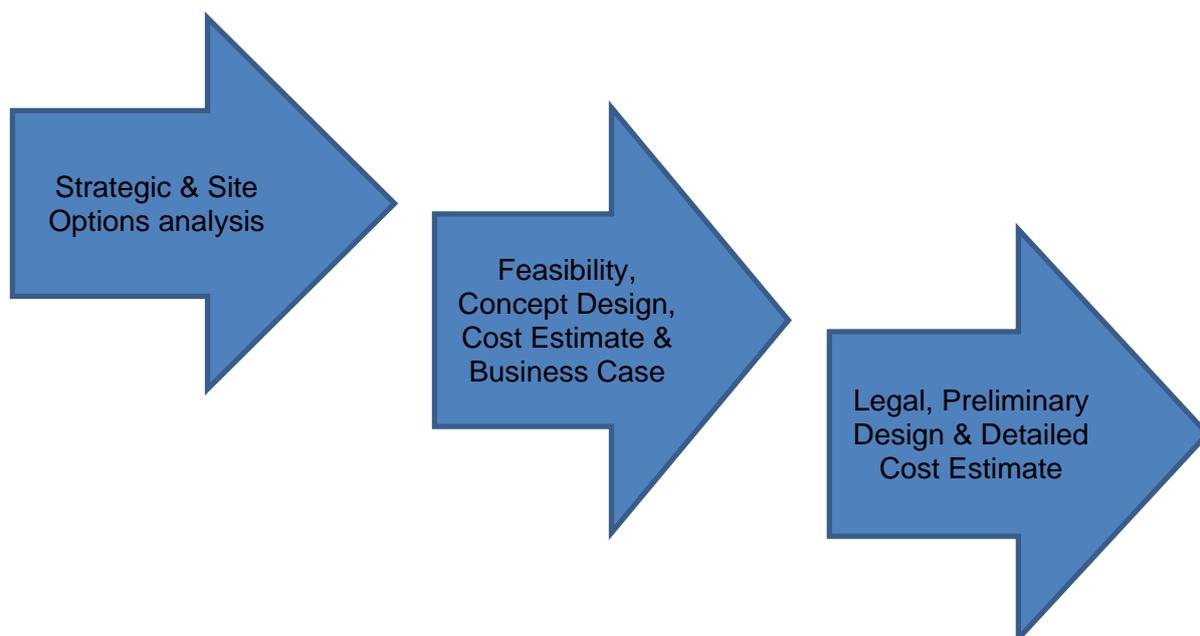
Ngā raru tūpono me ngā whakamaurutanga Risks and mitigations

60. There are limited opportunities to fund and develop facilities of this size and scale within this fiscal environment. Non-endorsement is likely to jeopardise regional investment, as a consequence the opportunity for local access to quality fit for purpose sub-regional or regional facilities is reduced.
61. Local need is unlikely to justify the development of a facility of the size and scale proposed.
62. The cost of operating a sub-regional or regional facility may prevent access by the local community. This can be mitigated through the development of agreements protecting affordable local access.
63. Professional services will be procured when the project is never likely to eventuate. This can be mitigated by a staged approach with a decision made as to whether to proceed or not at the completion of each stage (gateway).

Ngā koringa ā-muri Next steps

64. All the stage 2 projects will be workshopped with the Parks, Arts, Community and Events Committee in March 2020.
65. A report will be tabled at the Parks, Arts, Community and Events Committee business meeting in April 2020.
66. Should Kolmar be allocated funding from the Sport and Recreation Facility Investment Fund, a funding agreement will be entered into. The previously established Kolmar working party will manage the professional services required. The views of Ōtara-Papatoetoe Local Board will be sought at the conclusion of each stage of the investigation process and prior to any decision to proceed beyond each gateway.
67. Should Aktive be allocated funding from the Sport and Recreation Facility Investment Fund, a funding agreement will be entered into. An Indoor Court Facility Plan Project Leadership Group will be formed and will include a council representative. The following stages will be phased over two years.

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68. The views of Ōtara-Papatoetoe Local Board will be sought at the conclusion of each stage of the investigation process and prior to any decision to proceed beyond each gateway. A decision to proceed to the next stage will only occur if there is a viable and achievable project.

Ngā tāpirihanga Attachments

There are no attachments for this report.

Ngā kaihaina Signatories

Authors	Martin Devoy - Sport and Recreation Advisor
Authorisers	Mace Ward - General Manager Parks, Sports and Recreation Victoria Villaraza - Relationship Manager, Mangere-Otahuhu and Otara-Papatoetoe Local Boards