I hereby give notice that an ordinary meeting of the Franklin Local Board will be held on:

**Date:** Tuesday, 5 May 2020  
**Time:** 9:30am  
**Meeting Room:** Local Board Chambers  
**Venue:** via Skype

---

**Franklin Local Board**  
**OPEN ADDENDUM AGENDA**

---

**MEMBERSHIP**

- **Chairperson**  
  Andrew Baker

- **Deputy Chairperson**  
  Angela Fulljames

- **Members**  
  Malcolm Bell  
  Alan Cole  
  Sharlene Druyven  
  Lance Gedge  
  Amanda Kinzett  
  Matthew Murphy  
  Logan Soole

(Quorum 5 members)

---

**Denise Gunn**  
**Democracy Advisor - Franklin**

1 May 2020

Contact Telephone: (09) 237 1310  
Email: denise.gunn@aucklandcouncil.govt.nz  
Website: www.aucklandcouncil.govt.nz

---

**Note:** The reports contained within this agenda are for consideration and should not be construed as Council policy unless and until adopted. Should Members require further information relating to any reports, please contact the relevant manager, Chairperson or Deputy Chairperson.
<table>
<thead>
<tr>
<th>ITEM</th>
<th>TABLE OF CONTENTS</th>
<th>PAGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>12</td>
<td>Franklin Local Board decisions and input into the Annual Budget 2020/2021</td>
<td>5</td>
</tr>
</tbody>
</table>
Te take mō te pūrongo

Purpose of the report

1. To seek approval for local financial matters for the local board agreement 2020/2021, which need to be considered by the Governing Body in the Annual Budget 2020/2021 process.

2. To seek feedback on the proposed regional topics in the Annual Budget 2020/2021.

Whakarāpopototanga matua

Executive summary

3. Our Annual Budget contains 21 local board agreements which are the responsibility of local boards to agree with the governing body. These agreements set out local funding priorities, budgets, levels of service and performance measures.

4. Auckland Council publicly consulted from 21 February to 22 March 2020 to seek community views on the proposed Annual Budget 2020/2021 and local board priorities to be included in the local board agreements (Consultation part 1).

5. Since this consultation was undertaken, the COVID-19 pandemic has exerted significant pressure on the council’s financial position, which will have flow on effects for the proposed budget for the 2020/2021 financial year. The council is now considering what those impacts are likely to be, and plan to ask Aucklanders for their views on certain aspects of Auckland Council’s proposed ‘emergency budget’ in response to the financial impacts of COVID-19 (Consultation part 2).

6. Local boards are required to receive the feedback on the proposals in consultation part 1 which are not affected by the changes being considered by the council and therefore will not be subject to further consultation and make decisions on them. This must be done before consultation part 2 can get underway, so the scope of consultation part 2 is clear.

7. The council received feedback on the Annual Budget topics and on priorities proposed for the local board agreement in person, at community engagement events, through written forms including online and hard copy forms, emails and letters.

8. 96 submissions were received on Franklin local board priorities for 2020/2021. The majority of submitters either support most (52%) or support all (34%) of the local board’s priorities.

9. 131 submissions from public within the Franklin Local Board are were received on the regional proposals in the Annual Budget 2020/2021. Feedback on regional proposals from submitters from the Franklin local board was as follows;

   i. 73% submitters support the waste management targeted rate.
   ii. 69% support the changes to refuse collection in former Auckland City and Manukau City.
   iii. 69% support the Waitākere rural sewerage service and targeted rate.
   iv. six submissions were received on the voluntary financial assistance scheme for Clevedon. Five were in support of the proposal.

10. Two submitters gave feedback on the draft Tūpuna Maunga o Tamaki Makaurau Authority – Operational Plan 2020/2021, opposing the removal of exotic trees from Maunga.

11. A Council-Controlled Organisations (CCO) Review occurred at the same time. The feedback received on this will be presented at a later date.
12. This report summarises consultation feedback on the Annual Budget 2020/2021, including
   on local board priorities for 2020/2021 and seeks local board views on regional Annual
   Budget topics.

13. Local board views on these regional matters will be considered by the Governing Body (or
   relevant committee) before making final decisions on the Annual Budget.

Ngā tūtohunga
Recommendation/s

That the Franklin Local Board:

a) receive consultation feedback on the Franklin Local Board priorities for 2020/2021.

b) receive consultation feedback on regional proposals in the Annual Budget 2020/2021
   from people or organisations based in the Franklin Local Board area.

c) recommend the following local targeted rate proposals to the Governing Body based
   on local views gained through the February-March 2020 Annual Plan public
   consultation process:
   i. changes as proposed to the waste management targeted rate
   ii. changes as proposed to refuse collection in former Auckland City and
       Manukau City.
   iii. changes as proposed to the Waitākere rural sewerage service and targeted
        rate.
   iv. implementation as proposed of the voluntary financial assistance scheme for
       Clevedon.

d) recommend that the Governing Body approves any proposed Locally Driven Initiative
   (LDI) capital projects, which are outside local boards’ allocated decision-making
   responsibility.

e) provide feedback on the Annual Budget 2020/2021.

Horopaki
Context

14. Auckland Council publicly consulted from 21 February to 22 March 2020 to seek community
    views on the proposed Annual Budget 2020/2021 and local board priorities to be included in
    the local board agreements. This is now referred to as consultation part 1.

15. Since this consultation was undertaken, the COVID-19 pandemic has exerted significant
    pressure on the council’s financial position, which will have flow on effects for the proposed
    budget for the 2020/2021 financial year. Work to date on the proposed Annual Budget will
    need to be adjusted to consider the new financial realities facing Auckland.

16. The financial report presented to the Emergency Committee during April 2020 indicated
    potential reductions in cash revenue of $350-650m for the financial year 2020/2021,
    depending on the length and extent of the disruption caused by COVID-19. The Emergency
    Committee requested staff to provide further information to the Governing Body on the
    impacts of the various scenarios modelled against a rates increase of between 0 per cent
    and 3.5 per cent. They also resolved that further public consultation on the Annual Budget
    would include considering whether to adopt a 2.5 per cent rather than 3.5 per cent general
    rates increase for the 2020/2021 financial year, among a suite of other measures aimed at
    offering support to all ratepayers, including businesses, facing hardship due to the impacts
    of COVID-19.

17. The council is planning to ask Aucklanders for their views on certain aspects of Auckland
    Council’s proposed ‘emergency budget’ in response to the financial impacts of COVID-19. It
is anticipated this will be carried out from late May until mid-June 2020. This will be in addition to the Annual Budget 2020/2021 consultation we have already carried out from February to March 2020. This is referred to as consultation part 2.

18. Consultation part 2 is unlikely to revisit any of the specific proposals in consultation part 1. Therefore, the local boards and the Governing Body are required to receive the feedback on these proposals and make decisions on them. This must be done before consultation part 2 can get underway so it is clear what decisions have already been made, and what decisions will be made after consultation part 2.

19. Further, some of the proposed changes to fees and charges required a Special Consultative Procedure (SCP) and the requirements for this were met in consultation part 1. It is important to complete this statutory process, especially where consultation part 2 will not be relevant to the decisions on these fees and charges.

20. This report includes analysis of the consultation feedback on the Franklin Local Board priorities for 2020/2021, and on the regional proposals in the Annual Budget 2020/2021 from people or organisations based in the Franklin local board area.

Local financial matters for the local board agreement

21. This report allows the local board to agree its input and recommend other local financial matters to the Governing Body in May 2020. This is to allow time for the Governing Body to consider these items in the Annual Budget process.

Local targeted rate and Business Improvement District (BID) targeted rate proposals

22. Local boards are required to endorse any new local targeted rate proposals or BID targeted rate proposals in their local board area (noting that any new local targeted rates and/or BIDs must have been consulted on before they can be implemented).

Funding for Locally Driven Initiatives (LDI)

23. Local boards are allocated funding annually to spend on local projects or programmes that are important to their communities. Local boards can approve LDI capital projects up to $1 million, projects over that amount require approval from the Governing Body.

24. Local boards can recommend to the Governing Body to convert LDI operational funding to capital expenditure for 2020/2021 if there is a specific need to do so. Governing Body approval may be needed for the release of local board specific reserve funds, which are funds being held by the council for a specific purpose.

Local board input on regional plans

25. Local boards have a statutory responsibility for identifying and communicating the interests and preferences of the people in their local board area in relation to the context of the strategies, policies, plans, and bylaws of Auckland Council. This report provides an opportunity for the local board to provide input on the proposed Annual Budget.

26. Local Board Plans reflect community priorities and preferences and are key documents that guide both the development of local board agreements and input into regional plans.

Council-controlled organisation (CCO) review

27. An independent panel was appointed by Auckland Council to examine three areas: (1) the CCO model, roles and responsibilities, (2) the accountability of CCOs, and (3) CCO culture. Local boards had the opportunity to provide input into this in March 2020.

28. Auckland Council also consulted on the review of CCOs during the same period as the Annual Budget, from 21 February to 22 March 2020.

29. After receiving feedback, the panel will report on key issues, community and stakeholder feedback to council in May 2020.

30. The panel will provide a final report and recommendations to the council in July 2020.
Franklin Local Board
05 May 2020

**Types of feedback**

31. Overall Auckland Council received feedback from 4765 people in the consultation period. This feedback was received through:
   - Written feedback – 3314 hard copy and online forms, emails and letters
   - In person – through 58 Have Your Say events.

**Tātaritanga me ngā tohutohu**

**Analysis and advice**

32. The Franklin Local Board consulted on the following priorities:
   i. support for the Hūnua Trail as a platform for local economic development and eco-tourism, and cultural celebration
   ii. collaborating with Panuku to design the future of Pukekohe through Kia Puāwai a Pukekohe (Unlock Pukekohe)
   iii. continued advocacy for an enhanced multi-sport facility at Karaka Sports Park
   iv. delivering on the Waiuku Trails Aspirational Plan
   v. providing grants for a range of community generated initiatives that deliver to board priorities
   vi. support for zero waste initiatives in Beachlands and Waiuku
   vii. supporting environmental protection initiatives e.g. Pest Free Franklin and local river restoration initiatives
   viii. delivering the Sunkist Bay Reserve seawall renewal and coastal edge enhancements
   ix. delivering on the Pukekohe paths plan, specifically the Prospect Terrace walkway section.

**Feedback**

33. The Franklin Local Board held one Have Your Say event which was a hearing style session held in the Franklin Local Board Chambers, 82 Manukau Road on 17 March 2020.

34. 96 submissions were received on Franklin Local Board priorities for 2020/2021, showing that the majority of people either support most (52%) or support all (34%) of the local board’s priorities.

35. Key themes across all feedback received (through written, in person and social media channels) were:
   - support (4) and opposition (1) for continued advocacy for an enhanced multi-sport facility at Karaka Sports Park
   - suggestions to do more and put more budget towards protecting the environment in general, including enhancing biodiversity, improving water quality, with specific mention of the Manukau Harbour, Turanga Creek and Mangemangeroa estuary
   - support for community involvement in environmental projects including funding for riparian planting and fencing, community gardens, more funding for Waicare projects and Enviroschools
   - support for continued investment in the development of the Hūnua Trail as a local economic development initiative, and requests to focus on benefits for wider Pohutukawa Coast
   - support for ongoing allocation of resource in the development of the trails and paths network, with a request to accelerate planning for connection of trails across the Franklin Local Board area, including staff support for a community-led trails project in Whitford
- commentary on a lack of community spaces in the Franklin local board area for medium sized groups (20-30 people).

36. Other feedback received included:
- request that council concentrate on core services (4)
- concerns about development, including lack of associated infrastructure, narrow roads in subdivisions, poorly maintained and narrow rural roads servicing new subdivisions
- request that Council protect rural land
- concerns about maintenance, safety and capacity of the roads in Franklin, with specific mention of Whitford Rd and the Whitford Landfill intersection
- requests to improve access to public transport e.g. frequency of services
- community groups seeking support to achieve their goals
- request for the local board to develop a Low Carbon Action Plan
- request for an upgrade of Clevedon Hall
- request for a reticulated water supply for Whitford village and easier long-term access to water mains for water tankers servicing Beachlands
- request for community pools in Bombay and Waiuku (and a sports complex)
- request for improvements to playgrounds, including a junior road safety park at Possum Bourne Reserve, Pukekohe.
- request for more/better toilet facilities in rural parks/areas including Clevedon
- request for support for Pukekohe Performing Arts to locate portable buildings on the reserve adjacent to their venue, for the purpose of storing costumes
- continued collaboration with Franklin Family Support.

Requests for local funding
37. Requests for local funding or investment included:
   i. funding of the Beachlands Trolley Derby, now run by the Rotary Club of Pohutukawa Coast
   ii. continued funding for Maraetai Coastguard
   iii. investment in pedestrian access between Jutland Rd and the new Tamaoho School, requested by Board of Trustees of Tamaoho School
   iv. investment in a permanent fence between Pukekohe Skatepark and Franklin Amateur Radio Club
   v. investment on the development of a Clevedon Community Heart Plan including a holistic assessment of Council assets, traffic calming, village parking, playground renewals.
   vi. investment in a footpath connection between Clevedon Village edge on Mountain Rd and Clevedon Showgrounds
   vii. investment in support infrastructure and promotion of the Hūnuā Trail
   viii. investment in community led upgrade of tracks in the Ada Platts Mills Reserve
   ix. investment in actions to address water quality issues in Big Bay.

Information on submitters
38. The tables and graphs below indicate what demographic categories people identified with. This information only relates to those submitters who provided demographic information.
39.

<table>
<thead>
<tr>
<th>Age</th>
<th>Male</th>
<th>Female</th>
<th>Gender Diverse</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt; 15</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>15-24</td>
<td>1</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>25-34</td>
<td>1</td>
<td>5</td>
<td>0</td>
</tr>
<tr>
<td>35-44</td>
<td>4</td>
<td>10</td>
<td>0</td>
</tr>
<tr>
<td>45-54</td>
<td>13</td>
<td>17</td>
<td>0</td>
</tr>
<tr>
<td>55-64</td>
<td>8</td>
<td>16</td>
<td>0</td>
</tr>
<tr>
<td>65-74</td>
<td>9</td>
<td>6</td>
<td>0</td>
</tr>
<tr>
<td>75+</td>
<td>5</td>
<td>2</td>
<td>0</td>
</tr>
<tr>
<td>Total</td>
<td>41</td>
<td>56</td>
<td>0</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Ethnicity</th>
<th>#</th>
<th>%</th>
</tr>
</thead>
<tbody>
<tr>
<td>European</td>
<td>91</td>
<td>93%</td>
</tr>
<tr>
<td></td>
<td>82</td>
<td>84%</td>
</tr>
<tr>
<td></td>
<td>9</td>
<td>9%</td>
</tr>
<tr>
<td>Maori</td>
<td>7</td>
<td>7%</td>
</tr>
<tr>
<td>Pacific</td>
<td>1</td>
<td>1%</td>
</tr>
<tr>
<td></td>
<td>0</td>
<td>0%</td>
</tr>
<tr>
<td></td>
<td>0</td>
<td>0%</td>
</tr>
<tr>
<td>African/Middle</td>
<td>5</td>
<td>5%</td>
</tr>
<tr>
<td>Eastern/Latin</td>
<td>3</td>
<td>3%</td>
</tr>
<tr>
<td>Other</td>
<td>2</td>
<td>2%</td>
</tr>
<tr>
<td>Total people providing ethnicity</td>
<td>98</td>
<td>108%</td>
</tr>
</tbody>
</table>

Overview of Franklin Local Board area feedback on the Annual Budget

40. The proposed Annual Budget 2020/2021 sets out our priorities and how we’re going to pay for them. The regional consultation on the proposed Annual Budget focused on changes to rates and fees, the key proposals were:

- waste management targeted rate
- refuse collection in former Auckland City and Manukau City
- Waitākere rural sewerage service and targeted rate.

41. The submissions received from the Franklin Local Board area on these key issues are summarised below, along with an overview of any other areas of feedback on regional proposals with a local impact.

Waste management targeted rate

42. Aucklanders were asked about a proposal to increase the waste management targeted rate.

Question 1: Waste management targeted rate

The cost of responsibly dealing with our kerbside recycling (paper, cardboard and plastics) has increased due to international market conditions.
To pay for this we propose to charge only those who use the service by increasing the targeted rate by $19.97 a year or $0.38 a week (the total cost changing from $121.06 to $141.03 incl. GST).

If we do not do this, we would have to fund the shortfall by increasing general rates for all ratepayers, including those who don’t get a kerbside collection service.

43. The graphs below give an overview of the responses from the Franklin Local Board area.

44. Submitters who did not support the proposal suggested it would better to include cost of recycling in the general rate, and that the costs of recycling should be met by producers of packaging.

Refuse collection in former Auckland City and Manukau City

45. Aucklanders were asked about a proposal to increase the refuse collection in former Auckland City and Manukau City targeted rate.

Question 2: Refuse collection in former Auckland City and Manukau City

In the old Auckland City and Manukau City Council areas, households pay for rubbish through a targeted rate. In other parts of the city, residents pay for their collection via Pay As You Throw. The targeted rate for the Auckland City and Manukau City Council areas no longer meets the cost of collection.

To cover this extra cost we propose increasing the targeted rate in these areas by $14.23 a year or $0.27 a week for a 120 litre bin (the total cost changing from $129.93 to $144.16 incl. GST), and an additional $6.68 a year or $0.13 a week for a large 240 litre bin (the total cost changing from $191 to $211.91 incl. GST).

If we do not do this, we would have to increase general rates for all ratepayers, including those living outside these two areas who would subsidise residents of old Auckland and Manukau cities.

46. The graphs below give an overview of the responses from the Franklin Local Board area.
47. Submitters not in support this this proposal supported a pay as you throw approach based on actual use, with concern that households that produce a small amount of waste pay the same as large producers. Submitters also were concerned about fly tipping in South Auckland and the effectiveness of the current inorganic system, with a suggestion for subsidies to use refuse transfer stations. Submitters also suggested there should be the same refuse collection services and charges across the whole of Auckland.

**Waitākere rural sewerage service and targeted rate**

48. Aucklanders were asked about a proposal to increase the Waitākere rural sewerage service and targeted rate.

<table>
<thead>
<tr>
<th>Question 3: Waitākere rural sewerage service and targeted rate</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Last year we consulted on removing the septic tank pumpout service funded by a targeted rate. While feedback indicated a willingness to go ahead with the removal of this service in the Henderson-Massey and Upper Harbour local board areas, residents of the Waitākere Ranges local board area said they wanted to keep the service. The cost of delivering this service is higher than the current targeted rate of $198.43.</strong></td>
</tr>
<tr>
<td><strong>Our proposal, for those in the Waitākere Ranges local board area who want the service, is to recover the full cost by increasing the targeted rate to between $260 and $320 a year (incl. GST). This increase would apply from July 2021.</strong></td>
</tr>
<tr>
<td><strong>If we do not do this, the council could end the service, or continue to subsidise the cost of the service to septic tank users in the Waitākere Ranges local board area from all general ratepayers, including those who don't use the service.</strong></td>
</tr>
</tbody>
</table>

49. The graphs below give an overview of the responses from the Franklin Local Board area.

50. Submitters from Franklin in general supported a user pays approach, however were also concerned about consistency across Auckland and the cost of administering the system. Others mentioned the environmental benefits of ensuring septic tanks are emptied regularly and removing the targeted rate might result in homeowners not servicing their tanks.

**Feedback on the voluntary financial assistance scheme for Clevedon**

51. Aucklanders were asked what is important to them and if they had any feedback on any other issues. This could include the key topics of how we charge for pool fencing inspections, and adjusting our fees and charges, and includes the proposed voluntary financial assistance scheme to support residents in Clevedon to connect to the new water and wastewater networks.

52. A total of six submissions (including one from Rodney) were received on the voluntary financial assistance scheme for Clevedon. Five were in support of the proposal, with one...
submitter suggesting that it should be compulsory to join the new water and wastewater network in order to ensure water quality improvements.

**Feedback on the draft Tūpuna Maunga o Tamaki Makaurau Authority – Operational Plan 2020/2021**

53. Two pieces of feedback were received from the Franklin Local Board area on the draft Tūpuna Maunga o Tamaki Makaurau Authority – Operational Plan 2020/2021. Both opposed the removal of exotic trees from Maunga.

**Feedback on other regional proposals with a local impact**

54. Feedback was received from the Franklin Local Board area on other regional proposals

55. The graph below shows the areas covered by this feedback

![Graph showing areas covered by feedback]

- 6-Transport
- 7-Water
- 8-Regional Community Services
- 9-Regional planning
- 10-Other Regional Services
- 11-Rating and Funding
- 12-Revenue and Finance
- 13-Tupuna Maunga
- 14-Council Controlled Services
- 15-General Comments

56. One submitter opposed the proposed marine farming charges.

**Tauākī whakaaweawe āhuarangi**

**Climate impact statement**

57. The decisions recommended in this report are procedural in nature. New targeted rates and the release of reserve funds will not have any climate impacts themselves.

58. Some of the proposed projects these would fund may have climate impacts. The climate impacts of any projects Auckland Council chooses to progress with as a result of this, will be assessed as part of the relevant reporting requirements.

59. Some of the proposed projects these would fund will be specifically designed to mitigate climate impact, build resilience to climate impacts, and restore the natural environment.

**Ngā whakaaweawe me ngā tirohanga a te rōpū Kaunihera**

**Council group impacts and views**

60. The Annual Budget is an Auckland Council Group document and will include budgets at a consolidated group level. Consultation items and updates to budgets to reflect decisions and new information may include items from across the group.
Ngā whakaaweawe ā-rohe me ngā tirohanga a te poari ā-rohe
Local impacts and local board views
61. Local board decisions and feedback are being sought in this report. Local boards have a statutory role in providing local board feedback on regional plans.

62. Local boards play an important role in the development of the Annual Budget. Local board agreements form part of the Annual Budget. Local board nominees have also attended Finance and Performance Committee workshops on the Annual Budget.

Tauākī whakaaweawe Māori
Māori impact statement
63. Many local board decisions are of importance to and impact on Māori. Local board agreements and the Annual Budget are important tools that enable and can demonstrate council’s responsiveness to Māori.

64. Local board plans, which were developed in 2017 through engagement with the community including Māori, form the basis of local priorities. There is a need to continue to build relationships between local boards and iwi, and the wider Māori community.

65. The analysis included submissions made by mana whenua and the wider Māori community who have interests in the rohe / local board area.

66. Ongoing conversations between local boards and Māori will assist to understand each other’s priorities and issues. This in turn can influence and encourage Māori participation in council’s decision-making processes.

67. Some of the proposed projects these would fund may have impacts on Māori. The impacts on Māori of any projects Auckland Council chooses to progress with as a result of this, will be assessed as part of the relevant reporting requirements.

Ngā ritenga ā-pūtea
Financial implications
68. This report is seeking local board decisions on financial matters in local board agreements that need to then be considered by the Governing Body.

69. Local boards are also providing input to regional plans. There is information in the consultation material for each plan with the financial implications of different options.

Ngā raru tūpono me ngā whakamaurutanga
Risks and mitigations
70. Local boards are required to make recommendations on these local financial matters for the Annual Budget by 15 May 2020, to enable the Governing Body to make decisions on them when considering the Annual Budget in May.

Ngā koringa ā-muri
Next steps
71. Local boards will approve their local board agreements and corresponding work programmes.

72. Recommendations and feedback from local boards will be provided to the relevant governing body committees for consideration during decision making at the Governing Body meeting.

73. The dates of these meetings are yet to be determined as the impacts of the COVID-19 pandemic and lockdown are taken into account.
Ngā tāpirihanga
Attachments
There are no attachments for this report.

Ngā kaihaina
Signatories

| Authors                  | Lucy Stallworthy - Local Board Engagement Advisor  
|                          | Orrin Kapua - Local Board Advisor - Franklin |
| Authorisers             | Carol McKenzie-Rex - Relationship Manager for Franklin and Howick Local Boards |