

I hereby give notice that an ordinary meeting of the Heritage Advisory Panel will be held on:

Date: Monday, 15 February 2021
Due to COVID-19 restrictions this meeting has been rescheduled to Tuesday 2 March 2021

Time: 5.30pm
Meeting Room: Reception Lounge
Venue: Auckland Town Hall
301-305 Queen Street
Auckland

Heritage Advisory Panel

OPEN AGENDA

MEMBERSHIP

Chairperson (interim)	Sherry Reynolds
Deputy Chairperson	
Members	Elizabeth Aitken-Rose Steve Bielby Noelene Buckland John Burns Bridget Graham Caleb Hamilton Sally Hughes Alexander Jorgensen Margot McRae Nicola Short Lisa Truttman David Veart
Liaison Councillor	Cr Wayne Walker

(Quorum 8 members)

Sarndra O'Toole
Kaiarataki Kapa Tohutohu Mana Whakahaere /
Team Leader Governance Advisors

9 February 2021

Contact Telephone: 021704850
Email: sarndra.otoole@aucklandcouncil.govt.nz
Website: www.aucklandcouncil.govt.nz

TERMS OF REFERENCE

(Excerpt – full terms of reference available as a separate document)

The terms of reference set out the purpose, role and protocols of the Panel. Panel members abide by the Code of Conduct for members of Auckland Council advisory panels.

Purpose

As one of council's engagement mechanisms with diverse communities, the demographic advisory panels provide advice to the governing body and council staff within the remit of the Auckland Plan on the following areas:

- Auckland Council's regional policies, plans and strategies
- Regional and strategic matters including those that Council-Controlled Organisations deal with any matter of particular interest or concern to diverse communities.

Outcomes

The panel's advice will contribute to improving the outcomes of diverse communities and social cohesion as set out in the Auckland Plan. The panel will advise through their agreed strategic agenda and detailed work programme.

Strategic agenda and work programme

The panel must develop a work programme and set a strategic agenda for the term. The agendas should be focused and integrated across the panels for collaborative input into shared agendas, particularly on the Auckland Plan, the Long-term Plan and annual plans. The panel should advise on council's organisational strategies relevant to diverse communities.

The governing body and council staff should work with the panel for the development of their strategic agendas and work programme. An appropriate committee will approve the panel's work programme and any subsequent major changes to it.

Submissions

The panel must not make formal submissions to Auckland Council on council strategies, policies and plans, for example, the annual plan.

In its advisory role to the council, the panel may have input to submissions made by the council to external organisations but do not make independent submissions, except as agreed with the council.

This does not prevent individual members being party to submissions outside their role as panel members.

Review

The form and functioning of the panels may be reviewed prior to or after, the end of the panel's term in September 2019.

ITEM	TABLE OF CONTENTS	PAGE
1	Apologies	7
2	Declaration of Interest	7
3	Confirmation of Minutes	7
4	Extraordinary Business	7
5	Election of Chairperson and Deputy Chairperson	9
6	National Policy Statement on Urban Development - Qualifying Matters	11
7	Auckland Council Long Term Plan	15
8	Heritage Managers Update	17
9	Consideration of Extraordinary Items	

1 Apologies

At the close of the agenda no apologies had been received.

2 Declaration of Interest

Members are reminded of the need to be vigilant to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

3 Confirmation of Minutes

That the Heritage Advisory Panel:

- a) confirm the ordinary minutes of its meeting, held on Monday, 2 November 2020, as a true and correct record.

4 Extraordinary Business

Section 46A(7) of the Local Government Official Information and Meetings Act 1987 (as amended) states:

“An item that is not on the agenda for a meeting may be dealt with at that meeting if-

- (a) The local authority by resolution so decides; and
- (b) The presiding member explains at the meeting, at a time when it is open to the public,-
 - (i) The reason why the item is not on the agenda; and
 - (ii) The reason why the discussion of the item cannot be delayed until a subsequent meeting.”

Section 46A(7A) of the Local Government Official Information and Meetings Act 1987 (as amended) states:

“Where an item is not on the agenda for a meeting,-

- (a) That item may be discussed at that meeting if-
 - (i) That item is a minor matter relating to the general business of the local authority; and
 - (ii) the presiding member explains at the beginning of the meeting, at a time when it is open to the public, that the item will be discussed at the meeting; but
- (b) no resolution, decision or recommendation may be made in respect of that item except to refer that item to a subsequent meeting of the local authority for further discussion.”

Election of Chairperson and Deputy Chairperson

File No.: CP2021/00148

Te take mō te pūrongo Purpose of the report

1. To elect a chairperson and deputy chairperson for the Heritage Advisory Panel (the panel).

Whakarāpopototanga matua Executive summary

2. The Mayor appointed an interim chairperson at the start of the term.
3. The terms of reference encourage the panel to formally elect a chairperson and deputy chairperson for the remainder of the term after the panel members have had a chance to get to know each other.
4. The panel agreed at their meeting on 2 November 2020 that the election will be conducted at this meeting by closed ballot and which voting system would be followed.
5. The lead officer will lead the process for the election of the chairperson. The chairperson will then lead the process for the deputy chairperson.
6. There is no provision for proxy voting. Only members present may nominate and vote for the chairperson. Candidates can vote for themselves.
7. Panel members who would like to put their names forward for the either role are encouraged to identify themselves before the meeting so that staff can make any necessary preparations for the election process.

Voting system

8. The panel agreed to use the following voting system in accordance with Schedule 7, Clause 25 of the Local Government Act 2002:
 - a) System A requires that a person is elected or appointed if he or she receives the votes of a majority of the members of the local authority or committee present and voting, and has the following characteristics:
 - there is a first round of voting for all candidates
 - if no candidate is successful in that round there is a second round of voting from which the candidate with the fewest votes in the first round is excluded
 - if no candidate is successful in the second round there is a third, and if necessary subsequent, round of voting from which, each time, the candidate with the fewest votes in the previous round is excluded
 - in any round of voting, if two or more candidates tie for the lowest number of votes, the person excluded from the next round is resolved by lot.

Voting procedure at the meeting

9. The meeting will proceed as follows:
 - the interim chairperson will call the meeting to order and deal with apologies and the initial procedural items.
 - the first item of substantive business will be the election of the chairperson, and the interim chairperson will hand over the chairing role to the lead officer for the election process, assisted by the governance advisor.

- the lead officer will present nominees for the chairperson role who have expressed their interest prior to the meeting. The lead officer may ask for any additional nominees at the meeting. Each candidate must be self-nominated or nominated by another panel member who is present at the meeting.
- if there is only one nomination that person will be declared elected and will assume the chair
- if there is more than one candidate, an election will take place using the voting system above
- the governance advisor will undertake the vote, scrutineered by the liaison councillor
- once the chairperson is elected, they will assume the chair and carry out the process for electing the deputy chairperson.
- The meeting will then continue with the next item of business.

Ngā tūtohunga Recommendation/s

That the Heritage Advisory Panel:

- a) elect a chairperson
- b) elect a deputy chairperson
- c) note that Voting System A and a closed ballot will be used to elect the chairperson and deputy chairperson as resolved by the Panel at its meeting on 2 November 2020 under Resolution numbers HER/2020/9 and HER/2020/10.

Ngā tāpirihanga Attachments

There are no attachments for this report.

Ngā kaihaina Signatories

Author	Carol Hayward - Principal Advisor Panels
Authoriser	Noel Reardon - Manager Heritage

National Policy Statement on Urban Development - Qualifying Matters

File No.: CP2021/00302

Te take mō te pūrongo

Purpose of the report

1. To provide the Heritage Advisory Panel an update on Council's work plan to respond to the National Policy Statement on Urban Development (**NPS UD**).

Whakarāpopototanga matua

Executive summary

2. The NPS UD came into force on 20 August 2020. Specific timeframes are set out in the NPS UD for implementation of the provisions.
3. The NPS UD is a Resource Management Act 1991 (**RMA**) instrument relating to spatial strategy land use planning. The purpose is to require councils to plan well for growth and ensure a "well-functioning urban environment" for all people, communities and future generations.
4. As a high growth, tier 1 local authority, Auckland Council is subject to a range of directive policies related to planning for growth.
5. Plans & Places and Auckland Plan Strategy & Research have developed a work programme to address and meet the requirements of the NPS UD. The work programme reports to the Planning Committee for guidance and decision making. An oversight group, comprising John Duguid and Jacques Victor, has been established and is working closely with the Chair and Deputy Chair of the Planning Committee.
6. Seven initial workstreams have been established:
 - Workstream 1: Well-functioning urban environment,
 - Workstream 2: Housing and Business Development Capacity Assessment,
 - Workstream 3: Significant Development Capacity,
 - Workstream 4: Intensification workstream,
 - Workstream 5: Infrastructure requirements,
 - Workstream 6: Responsiveness, and
 - Workstream 7: Removal of carparking minimums.
7. Timeframes are set out for each workstream through to July 2021. Between February and April this year, Planning committee workshops will be held, and political direction and approach will be established. Beyond July 2021, timeframes are broader and based on those specified in the NPS UD, but the focus will be on preparing changes to the Unitary Plan to implement the intensification requirements and of the NPS UD and the removal of minimum car parking requirements from the Unitary Plan.
8. Workstream 4 is of particular relevance to the panel, as intensification requirements of the NPS UD are most likely to impact on Auckland's historic heritage and special character values.
9. Workstream 4 will determine what the NPS UD intensification policies mean for Auckland, including determining:
 - the definitions of 'walkable catchment' and 'rapid transit stop',

- building heights and density in all other locations, based on accessibility and demand (NPS UD Policy 3(d)),
 - the qualifying matters for Auckland (clause 3.32 and 3.33), and
 - building height requirements, to lead into a plan change or changes to the Unitary Plan.
10. Policy 3 of the NPS UD specifies building heights and densities in particular areas of Auckland, as a tier 1 urban environment. The NPS UD allows for the specified levels of intensification to be modified (i.e. reduced), but only to the extent necessary to accommodate a qualifying matter in an area.
 11. In the NPS UD (clause 3.32), qualifying matters include a matter of national importance that decision makers are required to recognise and provide for under section 6 of the RMA (including s6(f) historic heritage), and land that is subject to a heritage order.
 12. Qualifying matters can also include “any other matter” that makes high density development as directed by Policy 3 of the NPS UD inappropriate in an area. Such matters may include amenity and the quality of the environment, being section 7 RMA matters.
 13. If Council determines a qualifying matter exists in an area, the NPS UD requires an assessment of whether it is necessary to modify the building height or densities required by the NPS UD in order to provide for the particular qualifying matter. To be a qualifying matter of “any other matter” further site-specific analysis is required.
 14. Is it important to realise that the NPS UD is likely to result in intensification across parts of Auckland, even in some of the areas that are identified as qualifying matters.
 15. The outcomes of other parts of the intensification workstream (e.g. walkable catchments) will need to be considered as part of the work to determine the NPS UD intensification requirements across Auckland.
 16. Key issues relevant to this panel remain the same as those reported to you in November 2020, being:
 - the need to enable development in locations, and at a scale, not currently identified in the Auckland Plan nor provided for in the Unitary Plan,
 - the need to initiate changes to the Unitary Plan by August 2022 to implement the NPS UD intensification provisions, and
 - the potential impacts on existing character, amenity and other values and potential community concern and opposition, to both increased and decreased intensification.
 17. Officers are currently working to determine the qualifying matters for Auckland, including any “other matters”. As a matter of national importance, the Historic Heritage Overlay will be a qualifying matter. Other overlays including the Special Character Areas Overlay, Notable Trees Overlay and Volcanic Viewshafts and Height Sensitive Areas Overlay will be recommended as qualifying matters that are “any other matters” for Auckland. These overlays were determined via a robust process during the preparation of the Proposed Auckland Unitary Plan (**PAUP**) and were subject to analysis via submissions and hearings on the PAUP.
 18. Officers are currently reviewing the Unitary Plan to identify other amenity controls that may be proposed as “other matters” and any controls in the Unitary Plan that limit height or density (e.g. Single House Zone), to determine how such controls translate into qualifying matters and/or impact on the ability to provide the level of intensification required by the NPS UD .
 19. Feedback from the panel is sought on the potential impact on Auckland’s historic heritage and special character arising from the implementation of the intensification provisions of the NPS UD.

Ngā tūtohunga Recommendation/s

That the Heritage Advisory Panel:

- a) provide advice on the Council potential impact on Auckland's historic heritage and special character arising from the implementation of the intensification provisions of the NPS UD.

Ngā tāpirihanga Attachments

There are no attachments for this report.

Ngā kaihaina Signatories

Author	Emma Rush - Senior Advisor Special Projects
Authorisers	John Duguid - General Manager - Plans and Places Noel Reardon - Manager Heritage

Auckland Council Long Term Plan

File No.: CP2021/00549

Te take mō te pūrongo Purpose of the report

1. Panel members to consider inputting into the Long-Term Plan.

Whakarāpopototanga matua Executive summary

2. Auckland Council continues to experience significant financial impacts from COVID-19. Because of this, the 10-year Budget will not be a business as usual budget – it will be a Recovery Budget.
3. Like many businesses and organisations throughout New Zealand, the Council has seen a sharp drop in our revenue. This is predicted to have an ongoing impact for the next three years, with an estimated shortfall in revenue of \$540 million between now and 2024 – bringing the cumulative total to around \$1 billion since the start of the pandemic.
4. Despite this, the council is committed to prudent management of our finances and a continued focus on savings, while maintaining the essential services that Aucklanders rely on and supporting the region's economic recovery.
5. From 22 February – 22 March, Aucklanders will have the opportunity to provide feedback on the proposed 10-year Budget – asking them what's important to them and how it should be paid for.
6. The Heritage Advisory Panel also has the opportunity to present to Councils Finance Committee on the LTP.
7. Previously the panel has supported the Heritage Units budget and advocated for the retention of 4 key areas:
 - The Heritage Units current level of funding
 - The Built Heritage Acquisition Fund
 - The Heritage Grants Fund
 - The Heritage Assets Fund.

Ngā tūtohunga Recommendation/s

That the Heritage Advisory Panel:

- a) support the proposed LTP including the following matters: The Heritage Units current level of funding, The Built Heritage Acquisition Fund, The Heritage Grants Fund and the Heritage Assets Fund
- b) agree that the final format and presentation of the Panels input be delegated to the Chair of the Heritage Advisory Panel.

Ngā tāpirihanga Attachments

There are no attachments for this report.

Ngā kaihaina Signatories

Authoriser	Noel Reardon - Manager Heritage
------------	---------------------------------

Item 7

Heritage Managers Update

File No.: CP2021/00732

Te take mō te pūrongo

Purpose of the report

1. To provide the Panel with a brief update on current heritage issues that the Council is involved with.
2. To include items that Panel members wish to discuss.

Whakarāpopototanga matua

Executive summary

Items raised by Panel members

3. The following items have been raised:

Sherry Reynolds

update on the Heritage team if there have been any structural changes and impacts

Noelene Buckland

How the Climate Change Commission might interface with the work the HAP engages in.

Ngā tūtohunga

Recommendation/s

That the Heritage Advisory Panel:

- a) receive the Heritage Managers report.

Ngā tāpirihanga

Attachments

There are no attachments for this report.

Ngā kaihaina

Signatories

Authoriser	Noel Reardon - Manager Heritage
------------	---------------------------------