
Papakura Local Board

OPEN MINUTES

Minutes of a meeting of the Papakura Local Board held in the Local Board Chambers, 35 Coles Crescent Papakura and by videoconference on Wednesday, 22 February 2023 at 4.00pm.

TE HUNGA KUA TAE MAI | PRESENT

Chairperson	Brent Catchpole	(via videoconference until 5.02pm, item 13)
Deputy Chairperson	Jan Robinson	
Members	Felicity Auva'a George Hawkins Kelvin Hieatt Andrew Webster	

TE HUNGA ĀPITI KUA TAE MAI | ALSO PRESENT

Councillor	Angela Dalton	(from 4.20pm, item 8.1, until 4.43pm, item 11)
Councillor	Daniel Newman	(from 4.46pm, item 11)

1 Nau mai | Welcome

The Chair opened the meeting and Member Andrew Webster led the meeting in prayer.

2 Ngā Tamōtanga | Apologies

Resolution number PPK/2023/7

MOVED by Deputy Chairperson J Robinson, seconded by Member F Auva'a:

That the Papakura Local Board:

- a) **accept the apology from Chair Brent Catchpole for early departure.**

CARRIED

3 Te Whakapuaki i te Whai Pānga | Declaration of Interest

There were no declarations of interest.

4 Te Whakaū i ngā Āmiki | Confirmation of Minutes

Resolution number PPK/2023/8

MOVED by Deputy Chairperson J Robinson, seconded by Member G Hawkins:

That the Papakura Local Board:

- a) **confirm the ordinary minutes of its meeting held on Wednesday 8 February 2023, as a true and correct record.**

CARRIED

5 He Tamōtanga Motuhake | Leave of Absence

5.1 Brent Catchpole Leave of Absence

Resolution number PPK/2023/9

MOVED by Deputy Chairperson J Robinson, seconded by Member A Webster:

That the Papakura Local Board:

- a) **note that the Local Board Chair, Brent Catchpole, has a leave of absence from the business meeting on 22 March 2023 and authorises his attendance at and participation in local board meetings and workshops by electronic link as per the local board Standing Orders (3.3).**

CARRIED

6 Te Mihi | Acknowledgements

There were no acknowledgements.

7 Ngā Petihana | Petitions

There were no petitions.

8 Ngā Tono Whakaaturanga | Deputations

8.1 Deputation - School Start First Impressions

A document was provided in support of the item. A copy is publicly available on the Auckland Council website as an attachment to the minutes.

Resolution number PPK/2023/10

MOVED by Deputy Chairperson J Robinson, seconded by Member F Auva'a:

That the Papakura Local Board:

- a) **whakamihi / thank Nikki de le Rosa, General Manager of School Start First Impressions, and Graeme Thomas, Founding Trustee of School Start First Impressions, for their presentation and attendance.**

CARRIED

Attachments

- A School Start First Impressions Tabled Document

9 Te Matapaki Tūmatanui | Public Forum

9.1 Jordan-Caisley Pihema – Local board Tuia rangatahi mentoring programme

Jordan-Caisley Pihema provided a presentation introducing herself as the 2023 Papakura Local Board Tuia rangatahi mentoring appointee. A copy of the presentation is publicly available on the Auckland Council website as an attachment to the minutes.

Resolution number PPK/2023/11

MOVED by Deputy Chairperson J Robinson, seconded by Member A Webster:

That the Papakura Local Board:

- a) **whakamihi / thank Jordan-Caisley Pihema, the local board's 2023 Tuia rangatahi mentoring appointee, for her presentation and attendance.**

CARRIED

Attachments

- A Powerpoint delivered to the Papakura Local Board during Jordan-Caisley Pihema's Public Forum

9.2 Ann Emery – Takaanini rail level crossings grade separation

Resolution number PPK/2023/12

MOVED by Deputy Chairperson J Robinson, seconded by Member G Hawkins:

That the Papakura Local Board:

- a) **whakamihi / thank Ann Emery for her presentation and attendance.**

- b) refer the presenter's concerns on Takaanini rail level crossings grade separation to Auckland Transport and the Supporting Growth programme for advice, and seek a report back for the local board.

CARRIED

Attachments

- A Ann Emery Tabled Document - Takaanini Level Crossing Feedback Summary
- B Ann Emery Tabled Document - Presentation
- C Ann Emery Tabled Document - TRAG Grade Separation Update
- D Ann Emery Tabled Document - TRAG Report to December 2022 Meeting at The Blacksmith

10 Ngā Pakihi Autaia | Extraordinary Business

There was no extraordinary business.

11 Governing Body Members' Update

Resolution number PPK/2023/13

MOVED by Deputy Chairperson J Robinson, seconded by Member K Hieatt:

That the Papakura Local Board:

- a) **whiwhi / receive verbal updates from Councillors Angela Dalton and Daniel Newman.**

CARRIED

12 Chairperson's Update

Resolution number PPK/2023/14

MOVED by Deputy Chairperson J Robinson, seconded by Member F Auva'a:

That the Papakura Local Board:

- a) **receive the verbal reports from the Papakura Local Board Chairperson, Brent Catchpole, and the Acting Local Board Chair, Jan Robinson (Deputy Chair).**

CARRIED

13 Approval of Concept Design for the Playground Renewal of Paka-Kai/Elsie Morton Reserve.

Resolution number PPK/2023/15

MOVED by Deputy Chairperson J Robinson, seconded by Member A Webster:

That the Papakura Local Board:

- a) **approve the Paka-Kai Elsie Morton Playground renewal concept plan (Attachment A) and the progression of the project to detailed design and physical works.**

CARRIED

14 Classification of Bayvista Drive Reserve

Resolution number PPK/2023/16

MOVED by Deputy Chairperson J Robinson, seconded by Member K Heatt:

That the Papakura Local Board:

- a) resolves to classify, pursuant to Section 16 (2A) of the Reserves Act 1977, as a local purpose (drainage) reserve:
 - i) Lot 500 Deposited Plan 455230 comprised in Record of Title 590617;
 - ii) Lot 501 Deposited Plan 455230 comprised in Record of Title 590618;
 - iii) Lot 502 Deposited Plan 455230 comprised in Record of Title 590619;
 - iv) Lot 503 Deposited Plan 455230 comprised in Record of Title 590620;
- b) resolves to classify, pursuant to Section 16 (2A) of the Reserves Act 1977, as a local purpose (esplanade) reserve:
 - i) Lot 600 Deposited Plan 455230 comprised in Record of Title 590621;
 - ii) Lot 602 Deposited Plan 455230 comprised in Record of Title 591153;
- c) resolves to classify, pursuant to Section 16 (2A) of the Reserves Act 1977, Lot 601 Deposited Plan 455230 comprised in Record of Title 591152 as a local purpose (access) reserve.

CARRIED

15 Auckland Council's Performance Report: Papakura Local Board for quarter two 2022/2023

Resolution number PPK/2023/17

MOVED by Deputy Chairperson J Robinson, seconded by Member G Hawkins:

That the Papakura Local Board:

- a) receive the performance report for quarter two ending 31 December 2022.
- b) note the financial performance report in Attachment B will remain confidential until after the Auckland Council Group half-year results for 2022/2023 are released to the New Zealand Exchange (NZX), which are expected to be made public on 28 February 2023.
- c) request Parks and Community Facilities staff change the activity status of work programme line (ID26281) for mangrove removal to reflect the line as "in progress" and ensure the commentary reflects delivery within the operational budget for the 2022/2023 financial year.
- d) approve the reallocation of the following amounts from the grants work programme line (ID365):

Work programme line	Activity description provided by the subject matter expert	Amount
ID3034 – Pest free urban south – Papakura	To allow the Papakura local activator additional capacity in order to increase the amount of community and school engagement, with more available time to service pest control lines	\$10,000

	<p>and scope new areas for pest control.</p> <p>To increase project manager capacity in exploration of collaborations with key stakeholders in Papakura and further develop existing partnerships, and to seek corporate sponsorship for projects like the moth plant competition.</p> <p>Note that any funding balance will go toward purchase of tools, resources, events, and promotion.</p>	
ID1409: Takanini business support	The contractor is funded until the end of February for progressing the Takanini business improvement district project. The funding will continue progressing the Takanini business improvement district (BID) establishment work.	\$9,000

CARRIED

16 Annual Auckland Council Group Māori Outcomes Report: Te Pūrongo a Te Kaunihera o Tāmaki Makaurau Ngā Huanga Māori 2021-2022.

Resolution number PPK/2023/18

MOVED by Deputy Chairperson J Robinson, seconded by Member F Auva'a:

That the Papakura Local Board:

- a) receive the annual Auckland Council Group Māori Outcomes Report: Te Pūrongo a Te Kaunihera o Tāmaki Makaurau Ngā Huanga Māori 2021-2022.
- b) request more information about the impact of the Māori outcomes programme and funding on Māori communities and iwi of Papakura, including:
 - i) the number of Māori businesses in Papakura being supported
 - ii) the number of businesses based in Papakura and surrounding areas that are registered with Amotai
 - iii) which Māori identity and culture programmes in Papakura are being supported through Māori outcomes funding
 - iv) when it is expected that the roll-out of Māori-led initiatives funding for FY2022/2023 will go ahead and how the criteria for this funding will benefit places across Auckland where there are significant Māori populations.
 - v) why there was no funding allocated or spent on Kia Ora te Rangatahi in FY2021/2022.
 - vi) how the board can be involved in the development of the Māori sport and recreation plan, noting that it would be appropriate for an area with a

significant Māori population to be used to pilot the development of any such plan.

- c) note the following Papakura Local Board 2022/2023 work programme lines are responding to Māori outcomes:
- i) **Māra kai and food security work programme (ID350):**
 - Navigators Food Hub, East Street
 - Rollerson community garden
 - McLennan māra kai
 - Waiata Shores māra kai
 - Hingaia māra kai.
 - ii) **Smiths Ave community-led capacity building work programme (ID349):**
 - māra kai – providing access to free healthy kai
 - mobile planters project
 - Friday night food market.
 - iii) **Māori-led initiatives work programme (ID351):**
 - Whiri Aroha – keeping the traditional art of korowai weaving alive while growing inter-cultural connection and social cohesion
 - Car seat restraint checks and education at Papakura Marae Christmas at the Paa and six days to Christmas events
 - Activities and community collaborations – Papakura Marae Māori Wardens
 - provides part time support at the marae vaccination centre
 - Thursdays supporting the marae community dinners
 - Fridays supporting Smiths Ave night markets
 - Also provides support at playground opening and community events.
 - Papakura Marae development – local board approved the landowner approval request and lease extension to allow Papakura Marae to progress the proposed \$26 million development of a Whanau Ora Centre and Emergency Distribution Centre.
 - Support for the Ngāti Tamaoho-led Matariki event at Pukekiwiriki Paa
 - Aarahi Reo programme upskilling the local board members in reo and tikanga to enhance capability in engaging with Māori communities and understanding a te ao Māori world view
 - iv) **Community-led initiatives work programme (ID354):**
 - Awakeri Wetlands – tamariki from Kauri Flats school empowered to show pride of place and capture and create stories on the Awakeri Wetlands.
 - v) **Youth Innovation – The Corner Creative Space (ID357):**

- Cultural arts programmes and inclusion
 - “The Native Warrior Princess” winning artistic merit in the Sustainable Papakura SMART competition
- vi) Sir Edmund Hillary Library (ID1408)
- Reo and Rhyme
 - Community displays – Matariki themed artwork from Kelvin Road School
- vii) Te Paataka Koorero o Takaanini (ID1409)
- School holiday programme pūtaiao (science) experiments
 - Te Reo Māori – 16 recent graduates from evening Te Reo Māori classes
 - Provides an interactive te reo Māori activation
 - Hauora day
- viii) Youth Economy (Youth connections) (ID1284)
- Ngāti Tamaoho funded to support tamariki (who are not connected to school, education or training) and their whānau back into school in a 12-week programme.

CARRIED

17 Draft Contributions Policy 2022, Variation A

Resolution number PPK/2023/19

MOVED by Deputy Chairperson J Robinson, seconded by Member A Webster:

That the Papakura Local Board:

- a) provide feedback on the draft Contributions Policy 2022, Variation A:
- i) the board supports adding projects planned to be delivered beyond 2031 to support growth in Drury to the Contributions Policy 2022, as set out in Variation A.
 - ii) the board requests that staff monitor for any adverse effects of higher development contributions in Drury, such as redirection of development to other areas with lower development contributions; discouragement of construction of affordable housing; and increases in land banking, so that any learnings can be applied when projects beyond 2031 for other Investment Priority Areas are added to the Contributions Policy.

CARRIED

18 Auckland Council's submission on the Inquiry into the 2022 Local Elections

Resolution number PPK/2023/20

MOVED by Deputy Chairperson J Robinson, seconded by Member F Auva'a:

That the Papakura Local Board:

- a) note the urgent decision of the Papakura Local Board made under delegated authority on 31 January 2023 as follows:

That the Papakura Local Board:

- a) ***provide the following feedback to the Inquiry into the 2022 Local Government Elections:***

Low voter turnout

- i) ***the board suggests the following ways to increase voter turnout and civic participation:***

A) ***civics and citizenship education should be compulsory as a part of the social studies curriculum in schools. This should include components on local government, as well as central Government. This could include running mock elections. Age-appropriate civics education should be included in the primary curriculum.***

B) ***the local government election voting process should be simplified and made between as similar as possible to central government elections.***

Provision of election services by private organisations

- ii) ***the board does not support the ongoing provision of election services by private organisations. We prefer giving responsibility for overseeing the administration of local body elections to the Electoral Commission. They have a proven track record for competently running elections and it makes sense to use this expertise for local government elections.***

This will also mean that the same body will be responsible for enrolling voters and overseeing the election, which will simplify matters for voters.

- iii) ***we feel that the postal voting system is no longer effective for most voters. There should be more effective options for in-person voting in addition to postal voting.***

- iv) ***making the voter experience in local body elections as similar as possible to general elections would help to reduce confusion and encourage greater turnout. Offering in-person voting and having a strongly promoted voting period, including a final 'election day' should be part of this.***

- v) ***we do not support use of online voting as an option, due to the security issues this presents. If online voting is introduced in the future, it should only be an option at local government elections if it is also an option at general elections. Local government elections should not be used to trial new voting methods.***

- vi) ***the Electoral Commission should be funded with a similar budget as for general elections to promote local body elections and undertake voter education campaigns.***

Age of eligible voters

- vii) *the board does not support lowering the age of eligible voters to 16 years. We believe that young people at this age do not yet have the maturity and life experience needed to make an informed voting decision.*

CARRIED

19 Urgent decision: Resource management reform - Natural and Built Environment Bill and Spatial Planning Bill

Resolution number PPK/2023/21

MOVED by Deputy Chairperson J Robinson, seconded by Member G Hawkins:

That the Papakura Local Board:

- a) **note the urgent decision on 18 January 2023 providing local board feedback on the Natural and Built Environment Bill and Spatial Planning Bill as follows:**

The Papakura Local Board:

- a) ***provide the following feedback on the Natural and Built Environment Bill and Spatial Planning Bill:***

National Māori Entity

- i) ***the monitoring and reporting functions of the National Māori Entity should not duplicate, replace, or undermine the existing monitoring and reporting function of the Independent Māori Statutory Board in relation to Auckland Council.***

National Planning Framework (NPF)

- ii) ***the board supports, in principle, combining existing forms of national direction instruments into a single National Planning Framework.***
- iii) ***we support using a Board of Enquiry process through the Environmental Protection Authority to prepare and make amendments to the NPF. We hope that this process will result in greater consideration being given to submissions from local authorities and their communities. The current process for preparing national direction instruments has resulted in requirements being forced on local authorities that are not supported by, or beneficial to, their communities.***

Regional Planning Committees (RPC)

- iv) ***the board does not support giving all decision-making power over Regional Spatial Strategies and Natural and Built Environments Plans to Regional Planning Committees. This would reduce accountability to the community by removing decision-making from elected members. It would also create the risk that the RPC could make decisions committing council to projects that cannot be funded.***
- v) ***we do not support the funding of the RPC and its secretariat falling to Auckland Council. Central Government should provide any required additional funding to meet these costs they are imposing on local authorities.***
- vi) ***it is unclear whether Māori appointing bodies will have any requirement to include mataawaka representation. We question whether this is consistent with Local Government (Auckland Council) Act.***

- vii) ***The Māori appointing body for Auckland should not duplicate, replace, or undermine any existing functions of the Independent Māori Statutory Board in relation to Auckland Council.***

Regional spatial strategies (RSS)

- viii) ***Auckland Council's shared governance model and the legislated role of local boards in 'identifying and communicating the interests and preferences of the people in its local board area' must be recognised in this new system.***
- ix) ***there should be specific legislative requirements for the Auckland RPC to seek and give regard to the views of local boards when preparing, reviewing, or amending the RSS.***
- x) ***as a unitary authority, Auckland Council has already developed and adopted plans that effectively perform the functions of an RSS and NBE Plan (The Auckland Plan 2050 and the Auckland Unitary Plan). These were developed through extensive consultation with residents. We do not support putting unnecessary costs onto ratepayers to replace these plans before the end of their cycles. We suggest that transitional provisions should allow for existing plans such as these to remain in place until they reach the point where they would normally have been reviewed. At that point, the process to replace them with an RSS or NBE Plan can be undertaken.***
- xi) ***the RSS must clearly identify infrastructure that is needed to support growth and intensification, and the Government infrastructure funding is guided by the needs identified.***
- xii) ***the RSS and NBE Plan must prevent development and intensification taking place out of sequence with delivery of the infrastructure needed to support that growth.***

Natural & Built Environment Plans (NBE Plans)

- xiii) ***there should be specific legislative requirements for the Auckland RPC to seek and give regard to the views of local boards when preparing, reviewing, or amending the NBE Plan (including, but not limited to, plan changes and notices of requirement).***
- xiv) ***the views of local authorities and communities on protecting areas of special character, historic heritage, Māori sites of significance, and significant ecological areas in the NBE Plan must be respected and not overridden by the RPC.***

Consenting

- xv) ***the board is concerned that this bill appears to reduce costs to resource consent applicants by imposing greater costs on local authorities to fund the preparation of an NBE Plan. This means effectively shifting the cost burden from developers to ratepayers.***
- xvi) ***we support, in principle, simplifying the consenting system. However, we do not believe that system efficiencies should come at the cost of reducing the ability for residents to be informed about, and express their views on, developments taking place in their neighbourhood. This Bill would reduce the requirements for residents to both be notified about, and be able to submit on, developments.***
- xvii) ***we are concerned that the reduction on consenting requirements will result in a reduced ability for local authorities to control and monitor the types of development that are taking place.***

- xviii) *We support the increased ability for local authorities to recover costs for monitoring permitted activities, and investigating non-compliance of consents, enforcement actions and orders.*

Other feedback

- xix) *the board would like stronger requirements and powers for the protection and enhancement of urban ngahere included in the Bill. Increasing canopy cover in urban areas is vital for climate change adaptation and for the health and wellbeing of residents. We have committed to do our part in this, but there is only so much that can be done on council-owned land. Legislative measures to assist with this could include:*

- *adding protection and enhancement of urban ngahere to environmental targets.*
- *making it easier for local authorities to protect trees on private land.*

CARRIED

20 Urgent decision: Local board feedback on the draft Future for Local Government report

Resolution number PPK/2023/22

MOVED by Deputy Chairperson J Robinson, seconded by Member A Webster:

That the Papakura Local Board:

- a) **note the urgent decision on 31 January 2023 providing local board feedback on The Future for Local Government Review draft report as follows:**

That the Papakura Local Board:

- a) ***provide the following feedback on the Review into the Future for Local Government draft report dated October 2022:***

Topic	Local Board Feedback
<i>Revitalising citizen-lead democracy</i>	
<i>Recommendations</i>	
<i>1. That local government adopts greater use of deliberative and participatory democracy in local decision-making.</i>	<ul style="list-style-type: none"> • <i>The board supports increased use of participatory and deliberative democracy in local decision-making.</i>
<i>2. That local government, supported by central government, reviews the legislative provisions relating to engagement, consultation, and decision-making to ensure they provide a comprehensive, meaningful, and flexible platform for revitalising community participation and engagement.</i>	<ul style="list-style-type: none"> • <i>The board supports undertaking this review, on the basis that any additional costs to local government because of changes to legislated engagement and consultation requirements should come with increased funding from central Government.</i>

- 3. That central government leads a comprehensive review of requirements for engaging with Māori across local government-related legislation, considering opportunities to streamline or align those requirements.**

 - *It is important that this is a three-way conversation between central Government, local government and Māori to agree what works best.*
 - *Funding may be required to allow iwi to have time and capacity to contribute.*
 - *Different iwi groups have different levels of capacity to undertake engagement with local government. For this reason, a one-size-fits-all approach may not work.*
 - *Any legislative requirements will also need to take into account the differences between urban and rural iwi, and the overlapping interests of iwi in some areas.*
 - *The review should identify approaches that are already working and ensure that these are not undermined by any new legislative requirements.*
 - *Iwi are best placed to advise the best ways to engage that works for them.*
- 4. That councils develop and invest in their internal systems for managing and promoting good quality engagement with Māori.**

 - *The board supports councils developing and investing in their internal systems for managing and promoting quality engagement with Māori.*
- 5. That central government provides a statutory obligation for councils to give due consideration to an agreed, local expression of tikanga whakahaere (rituals and practices) in their standing orders and engagement practices, and for chief executives to be required to promote the incorporation of tikanga in organisations systems.**

 - *The board does not support taking a blanket approach to this, and is therefore not supportive of making this a statutory obligation.*
 - *Consideration should be given to the level of Māori representation and involvement in each area when deciding the appropriateness of incorporating tikanga whakahaere. For Auckland Council, this might need to be decided on the level of each local board.*
 - *If there is to be a statutory process to agree on appropriate tikanga whakahaere, it should include timeframes for iwi to respond, and for the parties to reach agreement.*
 - *There would also need to be processes for iwi to decide which*

<p>Question</p> <p>a. What might we do more of to increase community understanding about the role of local government, and therefore lead to greater civic participation?</p>	<p><i>iwi is/are consulted and how conflicts should be resolved where multiple iwi have an interest in an area.</i></p> <ul style="list-style-type: none"> • <i>Civics and citizenship education should be compulsory as a part of the social studies curriculum in schools. This should include components on local government, as well as central Government. This could include running mock elections. Age-appropriate civics education should be included in the primary curriculum.</i> • <i>Look at ways to simplify the voting process, and to make the voting process between central and local government elections as similar as possible.</i> • <i>A potential unintended consequence of increasing civic participation could be that if the number of candidates in local body elections increases, the cost of campaigning may also increase.</i>
<p>Tiriti-based partnership between Māori and local government</p>	
<p>Recommendations</p> <p>6. That central government leads an inclusive process to develop a new legislative framework for Tiriti-related provisions in the Local Government Act that drives a genuine partnership in the exercise of kāwanatanga and rangatiratanga in a local context and explicitly recognises te ao Māori values and conceptions of wellbeing.</p> <p>7. That councils develop with hapū/iwi and significant Māori organisations within a local authority area, a partnership framework that complements existing co-governance arrangements by ensuring all groups in a council area are</p>	<ul style="list-style-type: none"> • <i>If such a framework is to be developed, the board would prefer a co-design process with central Government, local government, Māori and community that includes local boards.</i> • <i>A framework that provides guidelines would be preferred to a prescriptive approach in legislation.</i> • <i>The framework should not duplicate, replace, or undermine the existing monitoring and reporting function of the Independent Māori Statutory Board in relation to Auckland Council</i> • <i>The board supports this proposal, provided that existing processes and structures that are deemed to be working well are able to remain in place, such as Ara Kōtui (a joint mana whenua iwi and southern local boards initiative, established in 2015 to explore and support</i>

<p><i>involved in local governance in a meaningful way.</i></p> <p>8. <i>That central government introduces a statutory requirement for local government chief executives to develop and maintain the capacity and capability of council staff to grow understanding and knowledge of Te Tiriti, the whakapapa of local government, and te ao Māori values.</i></p> <p>9. <i>That central government explores a stronger statutory requirement on councils to foster Māori capacity to participate in local government.</i></p> <p>10. <i>The local government leads the development of co-ordinated organisational and workforce development plans to enhance the capability of local government to partner and engage with Māori.</i></p> <p>11. <i>The central government provides a transitional fund to subsidise the cost of building both Māori and council capability and capacity for a Tiriti-based partnership in local governance.</i></p>	<p><i>opportunities for improving iwi Māori involvement in local board decision-making).</i></p> <ul style="list-style-type: none"> • <i>Care needs to be taken not to place unrealistic expectations on iwi that lack the resources to be able to participate in a meaningful way.</i> • <i>The board supports this proposal.</i> • <i>The board supports this proposal, provided that any funding needed to support increasing and maintaining Māori capacity is provided by central Government.</i> • <i>The board supports this proposal, and notes that work of this nature is already underway at Auckland Council.</i> • <i>The board supports this proposal, provided that funding is not only transitional, but is available to maintain capacity as well as to build it.</i> • <i>Central government funding should meet the whole cost, of building and maintaining capacity, not just be a subsidy..</i>
<p>Allocating roles and functions in a way that enhances wellbeing</p>	
<p>Recommendations</p> <p>12. <i>That central and local government note that the allocation of the roles and functions is not a binary decision between being delivered centrally or locally.</i></p>	<ul style="list-style-type: none"> • <i>The board agrees that allocation of these roles and functions is not binary. It is important that where the roles and functions overlap, there are good processes to ensure that the responsible organisations work together.</i> • <i>An example of this often not working well currently is Auckland Transport and Waka Kotahi, where there are frequently issues with the</i>

<p>13. That local and central government, in a Tiriti-consistent manner, review the future allocations of roles and functions by applying the proposed approach, which includes three core principles:</p> <ul style="list-style-type: none"> • <i>the concept of subsidiarity</i> • <i>local government’s capacity to influence the conditions for wellbeing is recognised and supported</i> • <i>te ao Māori values underpin decision-making.</i> 	<p><i>interface of local roads and state highways and deciding who is responsible for undertaking work.</i></p> <ul style="list-style-type: none"> • <i>The board supports including the concept of subsidiarity as a core principle.</i> • <i>We support giving recognition and support to the role of local government in influencing the conditions for wellbeing, so long as it is also recognised that the is not solely or chiefly the responsibility of local government. Wellbeing needs to start with central Government providing education, healthcare and other basic needs</i> • <i>We agree that te ao Māori values should be taken into account as a part of decision-making, but do not agree that they should underpin all decision-making.</i>
<p>Questions</p> <p>b. What process would need to be created to support and agree on the allocation of roles and functions across central government, local government, and communities?</p> <p>c. What conditions will need to be in place to ensure the flexibility of the approach proposed does not create confusion or unnecessary uncertainty?</p> <p>d. What additional principles, if any, need to be considered?</p>	<ul style="list-style-type: none"> • <i>Any proposal would need to be thoroughly discussed between central Government, local government, and communities. A co-design approach would be preferred to a prescriptive approach.</i> • <i>The capacity of local government to deliver a newly allocated function and lead-in times to prepare to be able to deliver it should be taken into consideration.</i> • <i>Devolution of roles or functions to local government needs to be accompanied by appropriate funding allocations.</i> • <i>A co-design approach is optimal – see above.</i> • <i>Decision making should be devolved as close to the local level as possible, with appropriate funding to deliver.</i>
<p>Local government as champion and activator of wellbeing</p>	

Recommendation

14. That local government, in partnership with central government, explores funding and resources that enable and encourage councils to:

- a) lead, facilitate, and support innovation and experimentation in achieving greater social, economic, cultural, and environmental wellbeing outcomes**
- b) build relational, partnering, innovation, and co-design capability and capacity across their whole organisation**
- c) embed social/progressive procurement and supplier diversity as standard practice in local government with nationally supported organisational infrastructure and capability and capacity building**
- d) review their levers and assets from an equity and wellbeing perspective and identify opportunities for strategic and transformational initiatives**
- e) take on the anchor institution role, initially through demonstration initiatives with targeted resources and peer support**
- f) share the learning and emerging practice from innovation and experimentation of their enhanced wellbeing role.**

Questions

e. What feedback do you have on the roles councils can play to enhance intergenerational wellbeing?

- Wellbeing needs to start with central Government providing education, healthcare and other basic needs.**
 - If decision making responsibilities are devolved to the local level, then the budget needs to be devolved with it.**
 - Local government would need to have significantly increased funding from central Government to achieve greater social, economic, cultural and environmental wellbeing outcomes.**
-
- The role that councils can play is highly dependent on the funding available to resource that role.**
 - Local boards try to ensure an intergenerational lens is applied**

<p>f. What changes would support councils to utilise their existing assets, enablers, and levers to generate more local wellbeing?</p>	<p><i>across the delivery of their work programmes.</i></p> <ul style="list-style-type: none"> <i>The board has no formal view on this proposal.</i>
<p>A stronger relationship between central and local government</p>	
<p>Questions</p> <p><i>As we work towards our final report, we want to consider the merits of the different examples. We are interested in your views as to how to rewire the system of central and local government relationships through developing an aligned and cohesive approach to co-investment in local outcomes.</i></p> <p>h. To create a collaborative relationship between central and local government that builds on current strengths and resources, what are:</p> <ol style="list-style-type: none"> <i>the conditions for success and the barriers that are preventing strong relationships?</i> <i>the factors in place now that support genuine partnership?</i> <i>the elements needed to build and support a new system?</i> <i>the best options to get there?</i> <i>potential pathways to move in that direction and where to start?</i> <i>the opportunities to trial and innovate now?</i> 	<ul style="list-style-type: none"> <i>Thorough consultation and a co-design approach is optimal – as above.</i> <i>If decision making responsibilities are devolved to the local level, then the budget needs to be devolved with it.</i> <i>Maintaining consistent relationships between central and local government when there is a change of Government is a significant barrier. Relationships with elected officials (i.e. ministers) and with public service officials (i.e. departmental or ministerial chief executives and officers) both need to be maintained.</i> <i>There has been a recent history of central Government using legislation and national planning instruments to force requirements on local authorities that are not supported by, or beneficial to, their communities without any ability for them to meaningfully debate or object. An example of this is the parking and intensification provisions of the National Policy Statement on Urban Development 2020 and Resource Management (Enabling Housing Supply and Other Matters) Amendment Act 2021.</i> <p><i>The implications of this legislation on local boards have been, and will be, devastating on their communities. Particularly when the necessary public transport provisions to service this policy have not been funded or put in place.</i></p> <ul style="list-style-type: none"> <i>There needs to be respect from both parties for the other’s role.</i>

<p><i>i. How can central and local government explore options that empower and enable a role for hapū/iwi in local governance in partnership with local and central government? These options should recognise the contribution of hapū/iwi rangatiratanga, kaitiakitanga, and other roles?</i></p>	<p>Central Government needs to respect the capacity of local authorities to make decisions and carry them out.</p> <ul style="list-style-type: none"> • As discussed above, it is important that this is a three-way conversation between central Government, local government and Māori to explore these issues. Iwi are best placed to advise what would work best for them. • Funding for building and maintaining iwi capacity to take on these roles may be needed. The onus to provide this funding should not fall to local government.
<p>Replenishing and building on representative democracy</p>	
<p>Recommendations</p> <p>15. That the Electoral Commission be responsible for overseeing the administration of local body elections.</p>	<ul style="list-style-type: none"> • The board supports giving responsibility for overseeing the administration of local body elections to the Electoral Commission. They have a proven track record for competently running elections and it makes sense to use this expertise for local body elections. • It will also mean that the same body will be responsible for enrolling voters and overseeing the election, which will simplify matters for voters. • We feel that the postal voting system is no longer effective for most voters. There should be more effective options for in-person voting in addition to postal voting. • Making the voter experience in local body elections as similar as possible to general elections would help to reduce confusion and encourage greater turnout. Offering in-person voting and having a strongly promoted voting period, including a final ‘election day’ should be part of this. • We do not support use of online voting as an option, due to the security issues this presents. If online voting is introduced in the future, it should only be an option

<p>16. That central government undertakes a review of the legislation to:</p> <ul style="list-style-type: none">a) adopt Single Transferrable Vote as the voting method for council electionsb) lower the eligible voting age in local body elections to the age of 16c) provide for a 4-year local electoral termd) amend the employment provisions of chief executives to match those in the wider public sector, and include mechanisms to assist in managing the employment relationship. <p>17. That central and local government, in conjunction with the Remuneration Authority, review the criteria for setting elected member remuneration to recognise the increasing complexity of the role and enable a more diverse range of people to consider standing for election.</p> <p>18. That local government develops a mandatory professional development and support</p>	<p>at local government elections if it is also an option at general elections. Local government elections should not be used to trial new voting methods.</p> <ul style="list-style-type: none">• The Electoral Commission should be funded with a similar budget as for general elections to promote local body elections and undertake voter education campaigns.• The board does not support adopting the Single Transferrable Vote (STV) voting method for all local body elections. STV complicates the voter experience and will not encourage higher turnout. It requires voters to take more time to fill out their ballots, and to have a high level of knowledge of the candidate in order to be able to rank them.• If there is going to be a change to the voting system, a more comprehensive review of voting systems should be undertaken and options other than STV should be explored.• The board does not support lowering the voting age to 16. We believe that young people at this age do not yet have the maturity and life experience needed to make an informed voting decision.• The board supports a 4-year electoral term. If this was also implemented for central Government, it would allow for an electoral cycle where electors are voting every two years, using a similar voting process.• The board supports this proposal.• The board supports this proposal, and notes that Auckland Council's
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programme for elected members; and local and central government develop a shared executive professional development and secondment programme to achieve greater integration across the two sectors.

19. That central and local government:

- c) support and enable councils to undertake regular health checks of their democratic performance**
- b) develop guidance and mechanisms to support councils resolving complaints under their code of conduct and explore a specific option for local government to refer complaints to an independent investigation process, conducted and led by a national organisation**
- c) subject to the findings of current relevant ombudsman's investigations, assess whether the provisions of the Local Government Official Information and Meetings Act 1987, and how it is being applied, support high standards of openness and transparency**

20. That central government retain the Māori wards and constituencies mechanism (subject to amendment in current policy processes), but consider additional options that provide for a Tiriti-based partnership at the council table.

Questions

- j. How can local government enhance its capability to undertake representation reviews and, in particular, should the Local Government Commission play a more proactive role in leading or**

Kura Kawana programme already fulfils some of this function.

- **The board supports this proposal.**

- **The board supports retaining the Māori wards and constituencies mechanism.**
- **Partnership options should not duplicate, replace, or undermine the existing monitoring and reporting function of the Independent Māori Statutory Board in relation to Auckland Council.**
- **The board has no formal view on this proposal.**

<p><i>advising councils about representation reviews?</i></p> <p>k. To support a differentiated liberal citizenship, what are the essential key steps, parameters, and considerations that would enable both Tiriti- and capability-based appointments to be made to supplement elected members?</p>	<ul style="list-style-type: none"> Auckland Council's Independent Māori Statutory Board provides a good example of a body of this type.
<p>Equitable funding and finance</p>	
<p>Recommendations</p>	
<p>21. That central government expands its regulatory impact statement assessments to include the impacts on local government; and that it undertakes an assessment of regulation currently in force that is likely to have significant future funding impacts for local government and makes funding provision to reflect the national public-good benefits that accrue from those regulations.</p> <p>22. That central and local government agree on arrangements and mechanisms for them to co-invest to meet community wellbeing priorities, and that central government makes funding provisions accordingly</p> <p>23. That central government develops an intergenerational fund for climate change, with the application of the fund requiring appropriate regional and local decision-making input.</p> <p>24. That central government reviews relevant legislation to:</p> <p>a) enable councils to introduce new funding mechanisms</p> <p>b) retain rating as the principal mechanism for funding local government, while redesigning long-term planning and rating provisions to allow a more simplified and streamlined process.</p>	<ul style="list-style-type: none"> The board supports including impacts on local government in regulatory impact statements. Devolution of roles or functions to local government should always be accompanied by appropriate funding allocation from central Government. The board supports this proposal. The board supports this proposal. The board supports enabling councils to introduce new funding mechanisms. We question whether rating is still 'the principal mechanism for funding local government' in Auckland. Rates revenue only forms 40 per cent of Auckland Council's funding streams. This indicates that there is an urgent need to consider what alternatives there are to fund larger local bodies.

<p>25. <i>That central government agencies pay local government rates and charges on all properties.</i></p> <p>Question</p> <p>1. <i>What is the most appropriate basis and process for allocating central government funding to meet community priorities?</i></p>	<ul style="list-style-type: none"> • <i>Legislation does not currently prescribe funding levels for local boards. Auckland Council’s governance model is based on the concept of shared governance between the governing body and local boards. However, there cannot be true shared governance when one side controls the level of funding allocated to the other side. We would like to see the legislation reviewed with a view to including defined minimum funding levels for boards.</i> • <i>The board supports this proposal.</i> • <i>Some or all GST on paid on rates should be returned to local bodies as funding.</i> • <i>Local government is best placed to understand and deliver on community priorities.</i> • <i>In the Auckland context, local boards play a significant role in ascertaining and delivering on community priorities.</i>
<p>System design</p>	
<p>Recommendations</p> <p>26. <i>That central and local government explore and agree to a new Tiriti-consistent structural and system design that will give effect to the design principles.</i></p> <ul style="list-style-type: none"> • <i>local</i> • <i>subsidiarity</i> • <i>resourced</i> • <i>partnership</i> • <i>economies of scope</i> <p>27. <i>That local government, supported by central government, invests in a programme that identifies and implements the opportunities for greater shared services collaboration.</i></p> <p>28. <i>That local government establishes a Local Government Digital Partnership to develop a</i></p>	<ul style="list-style-type: none"> • <i>The board has no formal view on this proposal.</i> • <i>The board supports this proposal.</i> • <i>The board supports this proposal.</i>

<i>digital transformation roadmap for local government.</i>	
System stewardship and support	
Recommendations	
29. That central and local government considers the best model of stewardship and which entities are best placed to play system stewardship roles in a revised system of local government.	<ul style="list-style-type: none"> As noted above, maintaining consistent relationships between central and local government when there is a change of Government is a significant challenge. Any model of stewardship should look to address this issue.

CARRIED

21 Urgent decision: Discretionary Grant Supporting Auckland Flood Response

Resolution number PPK/2023/23

MOVED by Deputy Chairperson J Robinson, seconded by Member A Webster:

That the Papakura Local Board:

- a) **note the urgent decision made under delegation on 2 February 2023 to provide a discretionary grant of \$10,000 to Kootuitui ki Papakura from Papakura Community Grants 2022/2023 to support local response to the Auckland floods, including assistance for Ngāti Tamaoho / Whaataapaka Marae.**

CARRIED

22 Urgent decision: Papakura Local Board - Sale and Supply of Alcohol Amendment Bill Feedback

Resolution number PPK/2023/24

MOVED by Deputy Chairperson J Robinson, seconded by Member K Heatt:

That the Papakura Local Board:

- (A) **note the urgent decision to approve the Papakura Local Board feedback (Attachment A) on Sale and Supply of Alcohol (Community Participation) Amendment Bill:**

That the Papakura Local Board:

- a) ***provide the following feedback on the Sale and Supply of Alcohol (Community Participation) Amendment Bill:***

Removing appeal rights for Proposed Local Alcohol Policies

- i) ***the board supports removing appeal rights for Proposed Local Alcohol Policies (LAPs). We believe that local authorities should be able to create rules around the access to and availability of alcohol that are responsive to the needs of their communities. LAPs are the key mechanism to achieve this, and we support amending the law to allow them to be adopted and implemented without unnecessary delays.***
- ii) ***we support the additional recommendations in the Auckland Council submission that the Bill should:***

- *state that the standard of evidence required to justify elements of an LAP is that the proposal will have a 'real and appreciable possibility' of achieving its objective.*
- *enable LAPs that are subject to appeal to come into effect in part.*

Broadening ability to object to granting a licence

- iii) the board supports broadening the ability to object to granting an alcohol licence so that any person can object to an application for a licence or renewal of a licence, whether as an individual or a representative of a group or an organisation. This will allow for greater community participation in decisions on local alcohol licences.*

District Licence Committee (DLC) hearings

- iv) the board supports allowing DLC hearings to be conducted without unnecessary formality and removing the ability for parties at the hearing to question other parties or witnesses.*
- v) we believe that the current formal hearings process creates unnecessary barriers for community members to participate in the alcohol licensing process. In particular, the experience of being aggressively questioned by lawyers or applicant representatives can be very intimidating for members of the public.*

CARRIED

23 Resolutions Pending Action - February 2023

Resolution number PPK/2023/25

MOVED by Deputy Chairperson J Robinson, seconded by Member G Hawkins:

That the Papakura Local Board:

- a) **tuhi ā-taipitopito / note the Resolutions Pending Action report for the period of August 2022 to December 2022.**

CARRIED

24 Papakura Local Board Governance Forward Work Calendar - February 2023

Resolution number PPK/2023/26

MOVED by Deputy Chairperson J Robinson, seconded by Member A Webster:

That the Papakura Local Board:

- a) **tuhi ā-taipitopito / note the Governance Forward Work Calendar – February 2023.**

CARRIED

25 Papakura Local Board Workshop Records

Resolution number PPK/2023/27

MOVED by Deputy Chairperson J Robinson, seconded by Member K Hiatt:

That the Papakura Local Board:

- a) **tuhi ā-taipitopito / note the Papakura Local Board workshop records held on:**
 - i) **23 November 2022**
 - ii) **30 November 2022**
 - iii) **7 December 2022**
 - iv) **25 January 2023**

CARRIED

26 Te Whakaaro ki ngā Take Pūtea e Autaia ana | Consideration of Extraordinary Items

There was no consideration of extraordinary items.

5.23 pm

The Acting Chairperson (Deputy Chair) thanked Members for their attendance and attention to business and declared the meeting closed.

CONFIRMED AS A TRUE AND CORRECT RECORD
AT A MEETING OF THE PAKAKURA LOCAL BOARD
HELD ON

DATE:.....

**ACTING
CHAIRPERSON:.....**