

I hereby give notice that an extraordinary meeting of the Civil Defence and Emergency Management Committee will be held on:

Date: Wednesday, 26 April 2023
Time: 1.00pm
Meeting Room: Reception Lounge
Venue: Auckland Town Hall
301-305 Queen Street
Auckland

**Komiti mō te Ārai Mate Whawhati Tata me Te
Raru Ohorere / Civil Defence and Emergency
Management Committee**

OPEN AGENDA

MEMBERSHIP

Chairperson	Cr Sharon Stewart, QSM	
Deputy Chairperson	Cr Kerrin Leoni	
Members	Cr Andrew Baker	Cr Greg Sayers
	Cr Mike Lee	IMSB Chair David Taipari
	IMSB Member Pongarauhine Renata	Cr Ken Turner
Ex-officio	Mayor Wayne Brown	
	Deputy Mayor Desley Simpson, JP	

(Quorum 4 members)

Mike Giddey
Kaitohutohu Mana Whakahaere / Governance
Advisor

20 April 2023

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- 1 **Ngā Tamōtanga | Apologies**
- 2 **Te Whakapuaki i te Whai Pānga | Declaration of Interest**
- 3 **Ngā Petihana | Petitions**
- 4 **Ngā Kōrero a te Marea | Public Input**
- 5 **Ngā Kōrero a te Poari ā-Rohe Pātata | Local Board Input**
- 6 **Ngā Pakihi Autaia | Extraordinary Business**

Prioritised plan of actions for the Auckland Emergency Management function

File No.: CP2023/04462

Item 7

Te take mō te pūrongo

Purpose of the report

1. To consider and endorse a prioritised plan of actions for Auckland Council's emergency management function.

Whakarāpopototanga matua

Executive summary

2. On 12 April 2023, the independent review commissioned by Mayor Wayne Brown into the first 48 hours of the January storm event, the Auckland Flood Response Review report, was released. The review was led by former Police Commissioner Mike Bush.
3. Over the past few years, a number of other reports and reviews into the Auckland Emergency Management function and its response to emergencies have been carried out.
4. These reviews make a number of recommendations or suggestions for improvements in both Auckland's emergency preparedness and in future emergency responses.
5. Auckland Emergency Management is committed to understanding what can be learned from past responses and making improvements. Staff commissioned MartinJenkins to:
 - analyse the recommendations identified by the Auckland Flood Response Review report and other reviews
 - prioritise the recommendations into a phased implementation plan of remedial actions for the emergency management function over the short, medium, and longer-term time horizons.
6. Based on this analysis, the MartinJenkins report will present a short-term work programme for the Civil Defence and Emergency Management Committee's consideration and endorsement.
7. It is recommended that the Civil Defence and Emergency Management Committee also refer the MartinJenkins report for consideration at the 27 April Governing Body meeting.
8. Implementation progress reports will be made regularly to the Governing Body and incorporated in future reporting to the Civil Defence and Emergency Management Committee.
9. At the time of the agenda close, the MartinJenkins report was still being finalised, and will be circulated separately.

Ngā tūtohunga Recommendation/s

That the Civil Defence and Emergency Management Committee:

- a) whiwhi / receive the April 2023 MartinJenkins report setting out a prioritised plan of actions for Auckland Council's emergency management function
- b) ohia / endorse the short-term work programme set out in the April 2023 MartinJenkins report
- c) whakaae / agree to refer the MartinJenkins report to be tabled at the 27 April 2023 Governing Body meeting
- d) tuhi ā-taipitopito / note that implementation progress reports will be made regularly to the Governing Body and incorporated in future reporting to the Civil Defence and Emergency Management Committee.

Ngā tāpirihanga Attachments

No.	Title	Page
A	April 2023 MartinJenkins report	

Ngā kaihaina Signatories

Author	Anna Bray - Executive Officer, Governance & CCO Partnerships
Authorisers	Phil Wilson - Director, Governance & CCO Partnerships Paul Amaral - General Manager Auckland Emergency Manager

Auckland Civil Defence Emergency Management (ACDEM) Group Plan

File No.: CP2023/04599

Item 8

Te take mō te pūrongo

Purpose of the report

1. To provide the Committee with an update on the Group Plan review, including two options for completion of the review.

Whakarāpopototanga matua

Executive summary

2. Work on the Group Plan review has progressed as outlined in paragraph 9.
3. The Auckland Anniversary flooding event and Cyclone Gabrielle diverted all Auckland Emergency Management (AEM) staff away from the Group Plan review during February and March 2023.
4. The current official programme for the Group Plan review, approved by the Committee in June 2022, is for a completion date of November 2023. An updated programme, to reflect time lost to the recent response, is described in paragraphs 10-12. This is referred to as Option A.
5. In light of Recommendation 2 in the Bush Report (Auckland Flood Response Review), an alternative, accelerated timeline has also been prepared for consideration by the Committee (Option B).
6. This paper describes the considerations and implications of both Options, and seeks a decision of the Committee to confirm the way forward.

Ngā tūtohunga

Recommendation/s

That the Civil Defence and Emergency Management Committee:

- a) whiwhi / receive the report on the Group Plan programme
- b) whakaae / approve **either**:
 - i) programme Option A for a more extended strategy design and engagement process;
or
 - ii) programme Option B for delivery of the Group Plan review in an accelerated timeline with consolidated engagement.

Horopaki

Context

7. Following the Auckland Anniversary weekend flooding, Mayor Wayne Brown (the Mayor) commissioned Bush International Consulting to review the first 48 hours of the response. The report produced from that review is titled Auckland Flood Response Review and is referred to as the “Bush report”. The Bush report contains 17 recommendations to improve Auckland Emergency Management’s systems and processes. The Mayor has indicated that he accepts the recommendations. The following recommendation relates to the programme for the Group Plan review.

Recommendation 2: “Finalise with urgency the current review of the Auckland Civil Defence and Emergency Management (ACDEM) Group Plan.”

8. Other recommendations relate to the content of the Group Plan review. These will be addressed in advice to this Committee by consultants Martin Jenkins.
9. It is noted that Recommendation 3 of the Bush Report relates to detailed operational documentation being contained within the Group Plan. As set out in the Directors Guidelines for Group Planning produced by NEMA (DGL 09/18), Group Plans should be considered on a par with Regional Policy Statements in terms of hierarchy of planning documents. The Group Plan is a strategic document that sets out the vision of achieving an Auckland that is resilient to disasters. It identifies objectives (what we are aiming to achieve), challenges (issues that present risks for achieving the objectives) and actions (steps the Council will take in order to address the challenges over the five-year horizon of the Group Plan).
10. Group Plans refer to lower-level detailed operational planning documents, such as Standard Operating Procedures (SOPs) that are required to support implementation. An appropriate level of detail, including a description of the CDEM Operating Model in Auckland, and roles and responsibilities, will be included in the Group Plan, guided by the requirements of the DGL. The benefit of this is that SOPs can be frequently updated to reflect improvements identified as a result of ongoing exercising and testing of systems, rather than requiring lengthy consultation processes associated with a Group Plan review.
11. Work to date on the Group Plan review has included:
 - AEM recruitment for Group Plan support (note that the Project Lead has changed since the last Committee update due to staff resignation)
 - Review of current Group Plan
 - Review of national level plans and guidance produced by the National Emergency Management Agency (NEMA)
 - Review of relevant Auckland Council strategies and plans that relate to building resilient communities
 - Review of previous reports providing recommendations for improvements to the emergency management system
 - Emergency Management Bill consultation feedback
 - Risk assessment project completed
 - Project plan for delivery of project designed
 - Initial engagement with NEMA, iwi and Māori, and partners in the Civil Defence and Emergency Management sector through the Coordinating Executive Group and Emergency Management Committees
 - Establishing Council Project Advisory Group
 - Early drafting and of current arrangements, objectives, challenges and consideration of potential actions.
12. The Auckland Anniversary flooding event and Cyclone Gabrielle diverted all AEM staff away from the Group Plan review during February and March 2023.

Tātaritanga me ngā tohutohu Analysis and advice

13. The current official programme for the Group Plan review, approved by the Committee in June 2022, is for a completion date of November 2023. An updated programme, to reflect time lost to the recent response, is provided in Figure 1. This is referred to as Option A.

14. Option A is based on the following considerations:
 - allowing time for early engagement with partners in the Civil Defence and Emergency Management Sector via the Coordinating Executive Group (CEG) Group Plan working group
 - allowing time for engagement with Local Boards in the design of the draft Group Plan
 - allowing time for engagement with Iwi and Māori in the design of the draft Group Plan
 - enabling the results of a full debrief into the response to both the Anniversary weekend flood event, and Cyclone Gabrielle, which is being produced by TOA consulting, to be included in the consultation version of the Group Plan
 - aligning with planned CEG and Committee dates for reporting and approval (refer Fig 1).
15. Option A requires an extension to the current programme of seven months. This accounts for the time lost to the response, and the de-brief by TOA consultants.

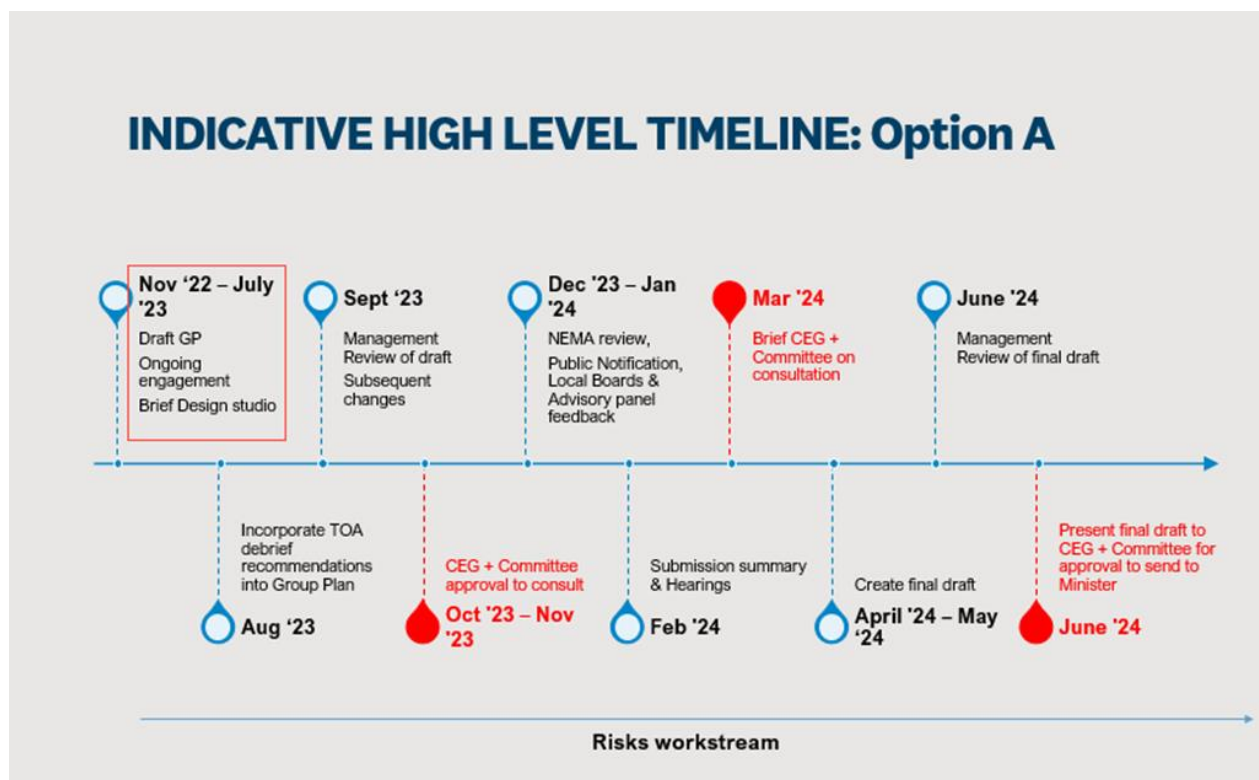


Figure 1 - Group Plan timeline Option A

16. In light of recommendation 2 in the Bush Report, an alternative timeline has also been prepared (Option B).
17. Option B is an accelerated timeline, with the following implications:
 - Engagement with partners and stakeholders including the CEG working group, Local Boards and Iwi and Māori, would occur at the same time as consultation with the wider public during the consultation period, rather than during Group Plan design.
 - The results of the debrief by TOA consulting would be incorporated into the final Group Plan, rather than the version of the Group Plan that is published for community feedback.
 - Extra-ordinary CEG and Committee meetings would be required, as the planned cadence of meeting dates could not be met. This would require support from Democracy Services.
 - This option still requires an extension to the currently approved programme, but only of two months, to account for the time lost to the recent response.
 - Additional resources in the form of consultants would be required to support this option.

INDICATIVE HIGH LEVEL TIMELINE: Option B

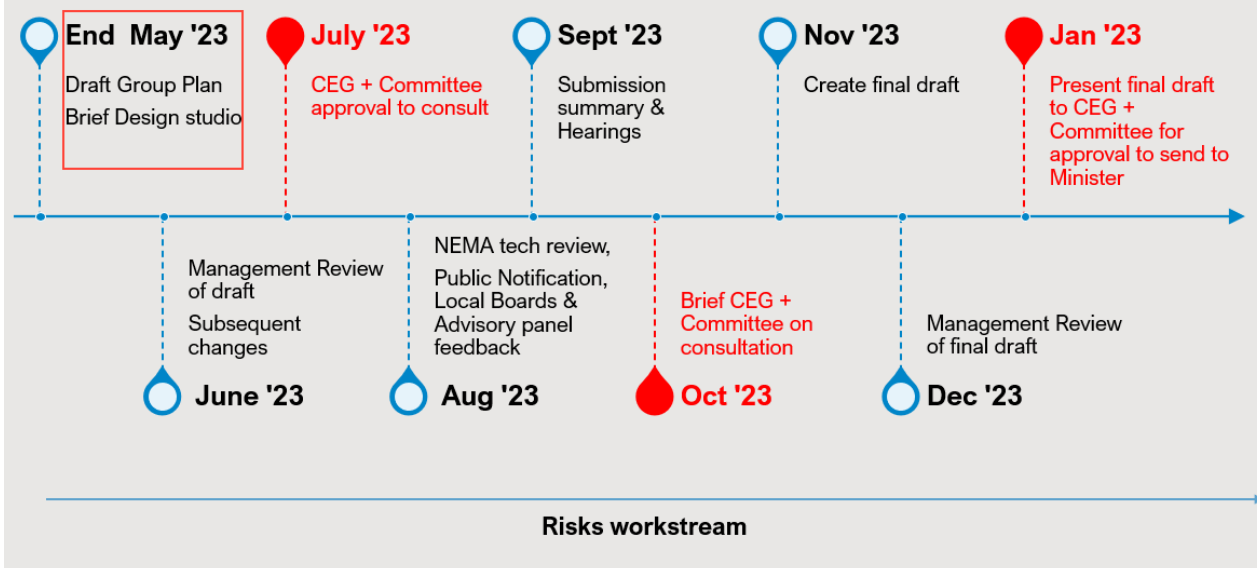


Figure 2 - Group Plan timeline Option B

Tauākī whakaaweawe āhuarangi Climate impact statement

18. The latest report from the International Panel on Climate Change (IPCC) declares the scientific evidence is unequivocal: climate change is a grave and mounting threat to human wellbeing and the health of our planet. People's health, lives and livelihoods, as well as property and critical infrastructure, including energy and transportation systems, are being adversely affected by hazards from heat waves, storms, drought, and flooding, as well as slow-onset changes including sea level rise.
19. The report states that the world faces unavoidable multiple climate hazards over the next two decades with global warming of 1.5 degrees celsius. Even temporarily exceeding this warming level will result in additional severe impacts, some of which will be irreversible. Risks for society will increase, including to infrastructure and low-lying coastal settlements.
20. Cities are described as hotspots of impacts and risks, but also a crucial part of the solution. The Chair of the IPCC said that our actions today will shape how people adapt and nature responds to increasing climate risk.
21. The Group Plan will address actions that can be taken to increase operational and community readiness to build resilience in the face of increased frequency and severity of weather events associated with climate change. It will also address actions that can be taken to reduce risks, respond to and recover from events.
22. The programme for completion of the Group Plan review is not a decision that impacts greenhouse gas emissions or approaches to reduce emissions.

Ngā whakaaweawe me ngā tirohanga a te rōpū Kaunihera Council group impacts and views

23. The review of the Auckland CDEM Group Plan is a statutory requirement under the CDEM Act. AEM have established a Project Advisory Group (PAG) with representatives from the wider Council to ensure strategic alignment across plans that relate to building resilient communities. This includes representatives from the Chief Sustainability Office, Community and Social Policy, Plans and Places and Auckland Plan Strategy and Research. The PAG are aware of the Group Plan requirements, and the role they play in supporting its development. This is particularly important as many of the activities associated with reducing risk and recovering from events, are led by the wider Council rather than AEM.
24. Council Controlled Organisations are connected to this work through both CEG and Lifelines.

Ngā whakaaweawe ā-rohe me ngā tirohanga a te poari ā-rohe Local impacts and local board views

25. The review of the Auckland CDEM Group Plan is required by the CDEM Act, and the prescribed process requires opportunities for people interested in the plan to make submissions and be heard. Local boards will also be engaged through the process, through both Options A and B.

Tauākī whakaaweawe Māori Māori impact statement

26. In line with the National Disaster Resilience Strategy- Rautaki ā-Motu Manawaroa Aituā, AEM have been working hard to incorporate a Te Ao Māori worldview into our mahi to ensure greater recognition, understanding, and integration of iwi/Māori perspectives and tikanga in emergency management.
27. The impacts on Māori from disasters can be significant and there are real strengths in integrating kaupapa Māori, mātauranga Māori and tikanga Māori into resilience building for disasters.
28. AEM are committed to honouring Te Tiriti o Waitangi by ensuring the views and knowledge of Iwi and Māori are reflected in the Group Plan review.
29. Engagement with iwi and Māori on the Group Plan began with a presentation to the Mana Whenua Kaitiaki forum in late 2022. The forum were encouraging and supportive of the kaupapa. AEM continues to build relationships with iwi and Māori at all levels, from the Independent Māori Statutory Board, to individual marae through their resilience planning work via Whakaoranga Marae, Whakaoranga Whānau. AEM plan to embed this marae resilience programme into the Group Plan, and will continue to use this model as a vehicle for building strong relationships with Iwi and Māori.

Ngā ritenga ā-pūtea Financial implications

30. Additional resource will be required to support delivery of Option B, in the form of consultant support. The cost of the additional support will be covered within the Auckland Emergency Management budget allocation with no additional funding required.

Ngā raru tūpono me ngā whakamaurutanga Risks and mitigations

31. While the current Group Plan has an operational period of 2016 – 2021, it remains operational until it is revoked and replaced or updated, regardless of its stated operational period. Therefore, there is low statutory risk associated with an extended time period for the completion of the Group Plan review.
32. Both timeline options A and B are subject to the following risks:
 - The unknown date of the Civil Defence and Emergency Management Bill and the associated implications for the sector and Group Plan requirements
 - Another emergency response which diverts focus and resource away from the Group Plan review within AEM and its partner organisations
 - Council restructures underway, and that will be following the Long-Term Plan processes.

Ngā koringa ā-muri Next steps

33. AEM will progress completion of the Group Plan review as per the timeline agreed by this Committee.

Ngā tāpirihanga Attachments

There are no attachments for this report.

Ngā kaihaina Signatories

Author	Kristen Spooner – Principal Advisor, Strategy and Planning
Authoriser	Paul Amaral - General Manager Auckland Emergency Manager