

I hereby give notice that an ordinary meeting of the Puketāpapa Local Board will be held on:

Date: Thursday, 18 July 2024
Time: 10.00am
Meeting Room: Local Board Office
Venue: 560 Mt Albert Road
Three Kings

Puketāpapa Local Board OPEN ADDENDUM AGENDA

MEMBERSHIP

Chairperson	Ella Kumar, JP
Deputy Chairperson	Fiona Lai
Members	Roseanne Hay Mark Pervan Bobby Shen Jon Turner

(Quorum 3 members)

Selina Powell
Democracy Advisor

15 July 2024

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Three Kings Quarry parks - adoption of names

File No.: CP2024/09540

Te take mō te pūrongo

Purpose of the report

1. To seek adoption of names gifted by mana whenua for three parcels of open space being delivered as part of the Three Kings Quarry Precinct development.

Whakarāpopototanga matua

Executive summary

2. As part of the Three Kings Quarry Precinct development, 7.2ha of open space is being delivered by the developer, Fletcher Living, either on land that Auckland Council already owns, or land that is to be vested to council.
3. The concept plan for these parks was approved by the Puketāpapa Local Board at their business meeting on 18 August 2022 (resolution PKTPP/2022/131).
4. Local boards have decision making authority to name parks and reserves. A decision is sought from the Puketāpapa Local Board to formally name three new parks, to enable the construction of identification and wayfinding signage prior to the parks opening to the public.
5. These three parks are situated in what was once Te Tātua a Riukiuta, a complex of several maunga (volcanic cones) that was a thriving and important site for Māori, including three terraced pa.
6. The Māori Language Policy was adopted by the Governing Body in 2016 and subsequently endorsed by the Puketāpapa Local Board. The policy recognises Auckland Council's commitment to meeting its responsibilities under Te Tiriti o Waitangi and helps to ensure that the Māori language is seen, heard, and spoken.
7. Consultation has been undertaken with mana whenua to establish names they consider appropriate for these new parks that reflect the history and culture of these spaces. This included input from Te Akitai Waiohua, Ngāti Whātua Ōrākei, Ngati Tamaoho, Ngāti Maru, Ngāti Pāoa and Ngāti Te Ata.
8. It has been agreed through hui with mana whenua that the development would use significant names of places, people and stories associated with Te Tātua a Riukiuta, as referenced in the heritage study for the site (Attachment A).
9. The three names proposed by mana whenua; Taurangi, Omahu and Te Toka a Whenua, all reflect this strong Māori heritage and each have historical and cultural significance to the place.
10. The names proposed are in accordance with the park and Park Features and Facilities Naming Guidelines and are considered suitable names by Auckland Council staff.

Ngā tūtohunga

Recommendation/s

That the Puketāpapa Local Board:

- a) whakaae / approve Taurangi, Omahu and Te Toka a Whenua, as names for the three open spaces being delivered as part of the Three Kings Quarry development project.
- b) whakamihi / thank mana whenua Te Akitai Waiohua, Ngāti Whātua Ōrākei, Ngati Tamaoho, Ngāti Maru, Ngāti Pāoa and Ngāti Te Ata for these gifted names.

- c) whakamihi / acknowledge the meaning of these gifted names.
- d) whakaū / confirm that mana whenua will be the kaitiaki (guardian) for these names and acknowledge that Auckland Council is committed to upholding the correct use of the names and to use them only for purposes that have a community outreach, educational and non-commercial purpose.

Horopaki Context

11. Auckland Council is committed to meeting its responsibilities under Te Tiriti o Waitangi (Treaty of Waitangi) and its broader legal obligations to Māori. The council recognises these responsibilities are distinct from the Crown's Treaty obligations and fall within an Auckland local government context.
12. These commitments are articulated in the council's key strategic planning documents: the Auckland Plan, the 2021-2031 Long-term Plan, local board plans and the Unitary Plan.
13. In responding to the council's commitments and obligations to Māori in a way that will improve outcomes for all, Whiria Te Muka Tangata – the Māori Responsiveness Framework, has been developed. Its purpose is to enhance and guide Auckland Council's responsiveness to Māori. The framework articulates that the council will work to ensure its policies and its actions consider:
 - recognition and protection of Māori rights and interests within Tāmaki Makaurau
 - how to address and contribute to the needs and aspirations of Māori.
14. Auckland Council's Māori Language Policy was adopted by the Governing Body in 2016. The policy recognises Auckland Council's commitment to meeting its responsibilities under Te Tiriti o Waitangi. This policy recognises that the Māori language is a cultural treasure and an official language of Aotearoa. It notes that the Māori language and culture forms a critical part of a Māori identity that is Auckland's point of difference in the world. Reclaiming or identifying new Māori names for community parks within the Puketāpapa Local Board area provides a significant opportunity to fulfil the policy intent.
15. Key outcome areas of the Māori language policy are:
 - Te reo tē kitea – Māori language that is visible
 - Te reo tē rongohia – Māori language that is heard
 - Te reo tē kōreohia – Māori language that is spoken
 - Te reo tē ākona – Māori language that is learnt.
16. The Puketāpapa Local Board are supporting a transformational project called Te Kete Rukuruku (TKR), which seeks to return Māori names back to parks and open spaces within their local board area.
17. While the names for these proposed parks have been progressed separately to TKR, due to the parks being developed by a third party, the process followed here has intentionally been aligned with the process and tikanga established through this larger project and intends to give voice to the Māori Language Policy.

Three Kings Quarry

18. The Three Kings Quarry Precinct includes 7.2ha of open space, as outlined within previous land exchange agreements, infrastructure funding agreements and the Three Kings Quarry Open Space Concept Plan (Attachment B). This open space is to be delivered by the developer, Fletcher Living, either on land that Auckland Council already owns, or land that is to be vested to the council.

19. To enable wayfinding once the parks are opened, and improve the public's understanding of their history, formal naming is required. In 2021, in line with the Māori Language Policy, Auckland Council staff recommended the developer work with mana whenua to identify possible names for three parcels of open space to be developed.
20. Consultation with mana whenua was undertaken by the developer as part of a comprehensive master planning exercise for the precinct which was carried out over several years. The naming of open spaces was considered alongside the naming of roads and other features or cultural art opportunities, to ensure a consistent narrative.

Tātaritanga me ngā tohutohu Analysis and advice

Proposed Parks

21. Names have been gifted by mana whenua for three portions of open space to be developed within the Three Kings Quarry precinct, as per figure below.

Figure 1: Map of Three Kings Quarry precinct



22. The open space was separated into three parks to ensure ease of understanding for users, with three distinct names provided. It was considered important that the sports fields and associated infrastructure within Reserve One (including carparking, play, and future toilets and changing rooms) had a distinct name, to ensure that users could easily locate this space.
23. The perimeter reserve (Reserve Two) itself provides a distinct looped trail experience, connecting key geological and cultural points of interest and it was determined that this would benefit from its own identity and narrative, while the open space at Grahame Breed Drive is distinct and isolated from the other parcels.

24. To avoid confusion, it was also established that accessways into the reserves from the main road should take the name of the main reserve that they feed into.
25. The western-most reserve has not received a name due to uncertainty surrounding its future use as a possible whare manaaki cultural facility, including what narratives may be appropriate for a space such as this should it be delivered in future. A subsequent report will be required in future should this area receive a unique name or be amalgamated into one of the other open spaces.

Proposed Names

26. Te Tātua a Riukiuta, translated to ‘the belt of riukiuta’, has numerous meanings which are outlined within the heritage study for the site (Attachment A), referencing Riukiuta, the navigator of Tainui waka, as well as the binding together of ancestral unions at this significant pa complex.
27. The gifted names and meanings proposed for these three parks are outlined below:
28. **Taurangi** – the historic name of the South King / Highest King, which is one of the lost maunga now quarried away. This maunga would have covered much of the Winstone’s Quarry site, including atop of the sports field and surrounds (Reserve One). The park includes the central plaza walkway access point.
29. **Omahu** - The name that has been given for a significant pa that stood on one of the hills of the Three Kings complex. This park (Reserve 2) spans across the perimeter reserve, overflow basin area, and kingsway stairs access point.
30. **Te Toka a Whenua** – Sitting high up overlooking the precinct at Graham Breed Drive, this park (Reserve 3) speaks to the story of a significant rock/feature from the site's history. In the 1840s this basalt stone stood on the brow of the hill Te One-kiri on the eastern side of the Three Kings Road, on what was then known as ‘Cleghorn’s Farm’. Sometime about 1865 somebody rolled it down the hill and it came to rest beside the road where it lay for several decades until in 1900 Sir John Logan Campbell had it removed to Cornwall Park. The stone was set up later in its present position so that it could be preserved permanently.

Advice

31. The Park and Park Features and Facilities Naming Guidelines state that where a reserve management plan does not exist, the name of a park or park features, or facility will generally be in accordance with the following criteria in descending order of priority where applicable.
 - A name which reflects:
 - tangata whenua values
 - a natural feature within the park
 - a historic name for the land
 - a historical feature or association with the park
 - historically or culturally significant individual or event
 - the name of previous landowner of long-standing
 - the locality – providing the proposed name is not already in use or strongly associated with another existing location or feature.
32. Subsequent to these guidance notes, the Te Kete Rukuruku programme (TKR) has been established to establish a best practice approach to Māori naming through strong partnership between mana whenua and local boards. Through this partnership, it is envisaged that relationships between mana whenua and their local boards will be strengthened, and Te Reo will be returned to the whenua as dual or monolingual Māori names.

33. Auckland Council staff have assessed the proposed names against the interim naming guidelines, as well as the process and principles agreed through Te Kete Rukuruku, and concluded as follows:
- the suggested names are supported by all mana whenua with significant interest in the area
 - the suggested names have been supported by all mana whenua involved in the Te Kete Rukuruku programme
 - the suggested names complement the history and character found within the open spaces
 - the suggested names are not currently in use for parks in the Auckland region
 - the process followed by the developer to seek these names is in alignment with the process and tikanga outlined by the Te Kete Rukuruku programme
 - the use of Māori naming aligns with the Auckland Council 2016 Māori Language Implementation Plan, Te Reo te Kitea - Māori language that is visible
 - Parks and Community Facilities staff support the adoption of these names.

Tauākī whakaaweawe āhuarangi **Climate impact statement**

34. The naming of these three parks does not have any associated climate impacts. However, the development of 7.2ha of new open space is expected to provide numerous benefits, including benefits to the environment.

Ngā whakaaweawe me ngā tirohanga a te rōpū Kaunihera **Council group impacts and views**

35. The naming of these parks helps the council to deliver the Māori Language Policy by increasing the visibility of Te Reo in the community and returning historic Māori names to the whenua. This naming will not have any other specific impact on the council group.
36. Auckland Transport were consulted to ensure that the names proposed were aligned with the names being proposed for the streets in this new precinct. Mana whenua worked to ensure that the names for both the roads and open spaces told a consistent narrative, all referencing the cultural history of Te Tātua a Riukiuta.

Ngā whakaaweawe ā-rohe me ngā tirohanga a te poari ā-rohe **Local impacts and local board views**

37. The Puketāpapa Local Board commissioned the Te Tātua a Riukiuta Three Kings Heritage Study in 2015 to highlight the history and unique cultural heritage of the site, with the goal of helping to bring these narratives to life as the site was developed.
38. The Puketāpapa Local Board were consulted throughout the masterplan and concept planning phases of this project, adopting the final concept plan at their business meeting on 18 August 2022 (resolution PKTPP/2022/131).
39. As part of workshops, all three names and their narratives were presented to the local board and supported in principle, pending formal resolution at a business meeting.
40. The Puketāpapa Local Board Plan (2023) outlines a desire to empower partnerships and collaboration with mana whenua. This reflects Auckland Council values of working with mana whenua and including Māori identity in Auckland.
41. The Puketāpapa Local Board were also founding members of Te Kete Rukuruku and have previously adopted dual or mono-lingual Māori names for their first tranche of existing parks.

Tauākī whakaaweawe Māori Māori impact statement

42. Many different mana whenua have links and stories about Te Tātua a Riukiuta. The history is evidence of the intertwined layers of history that have built up over time to form this significant cultural heritage place.
43. Māori inhabitants of these maunga brought their stories, ideas, and perspectives to add to this many-hued tapestry, and although they do not necessarily replicate one another, all are relevant, important, and real to the people whose identities they encapsulate.
44. It is this very complexity, the layers upon layers of history, the different versions and inter-connections between people and the places that make Te Tātua a Riukiuta so significant to many mana whenua.
45. Fletcher Living undertook consultation with mana whenua on behalf of Auckland Council from 2020-2023 to establish appropriate names for the open spaces within the precinct that reflect its history and culture. This included input from Te Akitai Waiohua, Ngāti Whātua Ōrākei, Ngāti Tamaoho, Ngāti Maru, Ngāti Pāoa and Ngāti Te Ata.
46. It has been agreed through hui with mana whenua that the development would use significant names of places, people and stories associated with Te Tātua a Riukiuta, as referenced in the heritage study for the site (Attachment A).
47. The three names proposed by mana whenua; Taurangi, Omahu and Te Toka a Whenua, all reflect this strong Māori heritage, and each have historical and cultural significance to the place.
48. The three names are supported by both the mana whenua involved in consultation, as well as those involved with the Te Kete Rukuruku programme.
49. In addition to these names, the developer is working with mana whenua to install three cultural artworks within these parks which further explore the cultural narratives of the site.

Ngā ritenga ā-pūtea Financial implications

50. The naming process does not include any capital or operational expenditure.
51. The developer Fletcher Living will install park identification signage, with guidance from Auckland Council staff.
52. Ongoing maintenance and renewals costs for the life of the signage will be covered under council's operational budgets for vested assets.
53. The financial advisor for Parks and Community Facilities supports this advice.

Ngā raru tūpono me ngā whakamaurutanga Risks and mitigations

54. There is overlapping iwi interest throughout much of Tāmaki Makaurau, which can mean agreement is not reached. In recognition of this, a principle of the Te Kete Rukuruku programme (TKR), as agreed by mana whenua, is that mana whenua will work together to provide a single name except where there is more than one traditional name for a site. This risk has been mitigated by aligning process with TKR.
55. Parks and reserves should be formally named in a timely manner to raise awareness of the park or reserve and to avoid any confusion that might be caused by an interim name given for internal reference purposes. This would also be a lost opportunity to promote Auckland's parks and reserves and to reflect the culture and heritage of the area.

Ngā koringa ā-muri Next steps

56. Following adoption, the name will be entered into the council's website, GIS (Geographic Information System) and SAP systems, and will be notified in the Gazette. The developer will also be directed to install park identification signage at agreed locations within each park.
57. Council staff recommend that the local board work with mana whenua through the developer to confirm if an unveiling event is required to celebrate the naming and opening of these parks upon completion.

Ngā tāpirihanga Attachments

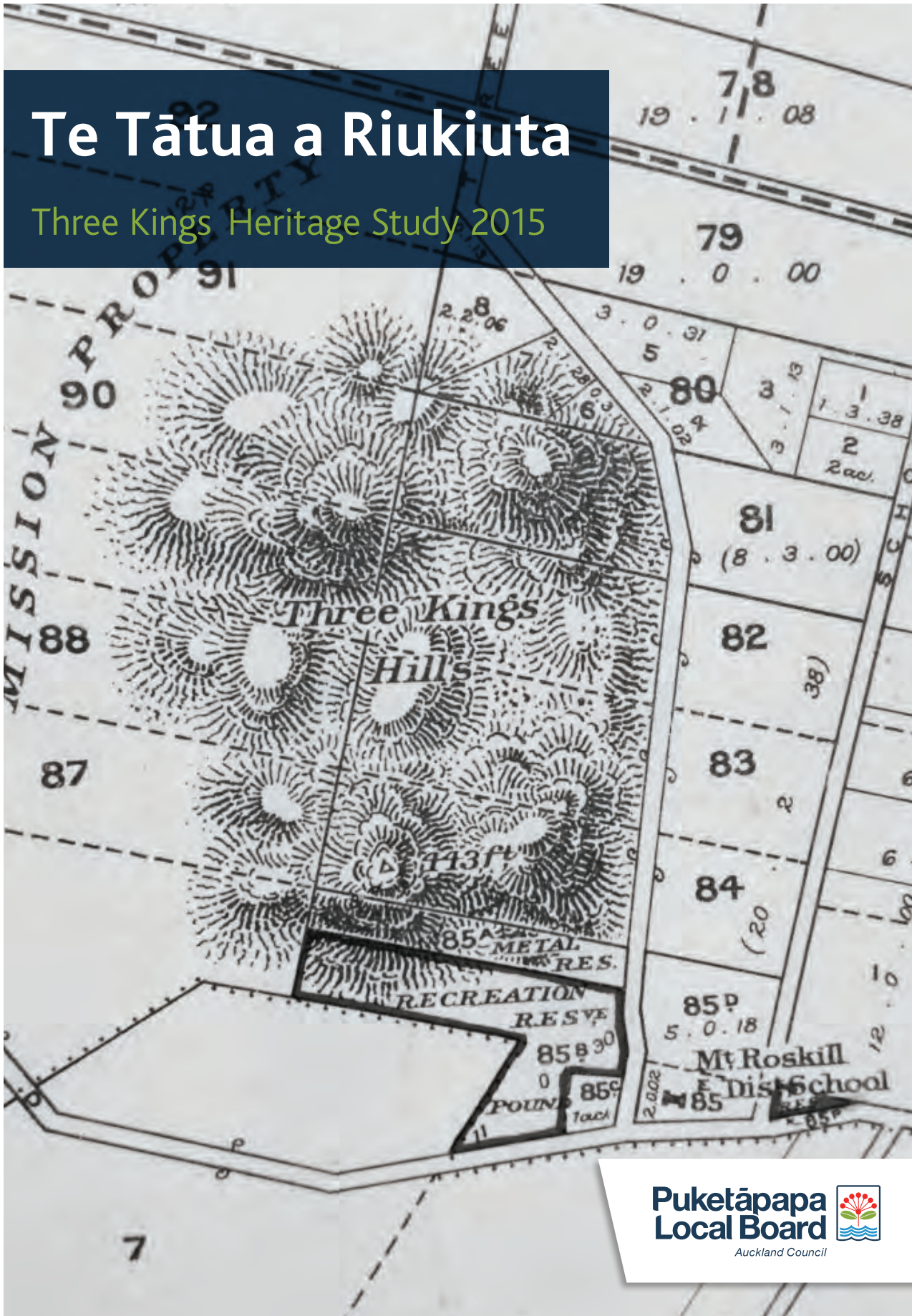
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Ngā kaihaina Signatories

Author	Thomas Dixon - Principal Parks Advisor
Authorisers	Martin van Jaarsveld - Head of Specialist Operations Nina Siers - Local Area Manager

Te Tātua a Riukiuta

Three Kings Heritage Study 2015



Authors: Dr Elizabeth Pishief and John Adam.

With assistance from Garth Houltham, Margaret Ting and the Mount Roskill Historical Society;
Mana Whēnua: Te Akitai Waiohua; Te Kawerau a Maki; Ngāti Tamaoho; Ngāti Te Ata; Ngāti
Whātua Ōrākei.

Cover image: Metal Reserve (strip above Recreation Reserve outlined) and the Board offices and
pound (sec. 85C) "Reserves-volcanic cones, 1914-1974", BADY A1645 1109, Box 565, Ref. (e), No.
8/5/106, Pt. 1,
National Archives, Auckland.

Te Tātua a Riukiuta Three Kings Heritage Study

