

I hereby give notice that an ordinary meeting of the Papakura Local Board will be held on:

Date: Wednesday, 30 April 2025
Time: 4:00 pm
Meeting Room: Local Board Chambers
Venue: 35 Coles Crescent
Papakura
Auckland

Papakura Local Board OPEN AGENDA

MEMBERSHIP

Chairperson	Brent Catchpole
Deputy Chairperson	Jan Robinson
Members	Felicity Auva'a George Hawkins Kelvin Hieatt Andrew Webster

(Quorum 3 members)

Sital Prasad
Democracy Advisor

24 April 2025

Contact Telephone: 0273255719
Email: sital.prasad@aucklandcouncil.govt.nz
Website: www.aucklandcouncil.govt.nz

ITEM	TABLE OF CONTENTS	PAGE
1	Nau mai Welcome	5
2	Ngā Tamōtanga Apologies	5
3	Te Whakapuaki i te Whai Pānga Declaration of Interest	5
4	Te Whakaū i ngā Āmiki Confirmation of Minutes	5
5	He Tamōtanga Motuhake Leave of Absence	5
6	Te Mihi Acknowledgements	5
7	Ngā Petihana Petitions	5
8	Ngā Tono Whakaaturanga Deputations	5
9	Te Matapaki Tūmatanui Public Forum	5
10	Ngā Pakihi Autaia Extraordinary Business	6
11	Annual Plan 2025/2026: Papakura Local Board consultation feedback and input	7
12	Urgent Decision - Local Board input on the Land Transport Management (Time of Use Charging) Amendment Bill	23
13	Te Whakaaro ki ngā Take Pūtea e Autaia ana Consideration of Extraordinary Items	

1 Nau mai | Welcome

A board member will lead the meeting in prayer.

2 Ngā Tamōtanga | Apologies

At the close of the agenda no apologies had been received.

3 Te Whakapuaki i te Whai Pānga | Declaration of Interest

Members are reminded of the need to be vigilant to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

4 Te Whakaū i ngā Āmiki | Confirmation of Minutes

That the Papakura Local Board:

whakaū / confirm the ordinary minutes of its meeting, held on Wednesday, 23 April 2025, including the confidential section, as true and correct record.

5 He Tamōtanga Motuhake | Leave of Absence

At the close of the agenda no requests for leave of absence had been received.

6 Te Mihi | Acknowledgements

At the close of the agenda no requests for acknowledgements had been received.

7 Ngā Petihana | Petitions

At the close of the agenda no requests to present petitions had been received.

8 Ngā Tono Whakaaturanga | Deputations

Standing Order 7.7 provides for deputations. Those applying for deputations are required to give seven working days notice of subject matter and applications are approved by the Chairperson of the Papakura Local Board. This means that details relating to deputations can be included in the published agenda. Total speaking time per deputation is ten minutes or as resolved by the meeting.

At the close of the agenda no requests for deputations had been received.

9 Te Matapaki Tūmatanui | Public Forum

A period of time (approximately 30 minutes) is set aside for members of the public to address the meeting on matters within its delegated authority. A maximum of three minutes per speaker is allowed, following which there may be questions from members.

At the close of the agenda no requests for public forum had been received.

10 Ngā Pakihi Autaia | Extraordinary Business

Section 46A(7) of the Local Government Official Information and Meetings Act 1987 (as amended) states:

“An item that is not on the agenda for a meeting may be dealt with at that meeting if-

- (a) The local authority by resolution so decides; and
- (b) The presiding member explains at the meeting, at a time when it is open to the public,-
 - (i) The reason why the item is not on the agenda; and
 - (ii) The reason why the discussion of the item cannot be delayed until a subsequent meeting.”

Section 46A(7A) of the Local Government Official Information and Meetings Act 1987 (as amended) states:

“Where an item is not on the agenda for a meeting,-

- (a) That item may be discussed at that meeting if-
 - (i) That item is a minor matter relating to the general business of the local authority; and
 - (ii) the presiding member explains at the beginning of the meeting, at a time when it is open to the public, that the item will be discussed at the meeting; but
- (b) no resolution, decision or recommendation may be made in respect of that item except to refer that item to a subsequent meeting of the local authority for further discussion.”

Annual Plan 2025/2026: Papakura Local Board consultation feedback and input

File No.: CP2025/06663

Te take mō te pūrongo

Purpose of the report

1. To receive consultation feedback from the Papakura Local Board area on:
 - proposed priorities, and activities for the Papakura Local Board Agreement 2025/2026
 - regional topics for the Annual Plan 2025/2026.
2. To recommend any local matters or advocacy initiatives to the Governing Body for consideration or decision-making as part of the Annual Plan 2025/2026 process.
3. To provide input on the proposed regional topics in the Annual Plan 2025/2026.

Whakarāpopototanga matua

Executive summary

4. Local board agreements outline annual funding priorities, activities, budgets, levels of service, performance measures and initiatives for each local board area. The 2025/2026 local board agreements will be included in the Auckland Council's Annual Plan 2025/2026.
5. Auckland Council publicly consulted from 28 February to 28 March 2025 to gather community feedback on the proposed Annual Plan 2025/2026. This included consultation on the Papakura Local Board's proposed priorities for 2025/2026 to be included in their local board agreement, and key priorities and initiatives for the Annual Plan 2025/2026.
6. Auckland Council received 13,016 submissions in total across the region and 334 submissions from the Papakura Local Board area.
7. There is support for the local priorities for the Papakura Local Board area, with 76 per cent of respondents supporting all or most of the priorities.
8. The top local priorities for the Papakura Local Board area are:
 - Rates, Affordability & Financial Management
 - Infrastructure & Community Facilities
 - Safety, Social Issues & Public Wellbeing
 - Community Representation & Inclusivity
 - Recreation, Parks & Environment
 - Transport & Traffic Management
 - Governance, Transparency & Trust.
9. The Papakura Local Board consulted on which three services are most important to the Papakura community.
10. The top three services for the Papakura Local Board area are:
 - Libraries, pools and leisure facilities - opening hours and services (15 per cent)
 - Local water quality activities (11 per cent)
 - Sports and park activation activities (8 per cent).
11. As part of the Annual Plan process, local boards provide recommendations to the Governing Body for consideration or decision-making. This includes any local board advocacy

initiatives. The Governing Body will consider these matters during the Annual Plan decision-making process in May and June 2025, including:

- any new/amended business improvement district targeted rates
- any new/amended local targeted rate proposals
- the release of local board specific reserve funds
- any other local board advocacy initiatives.

12. Local boards have a statutory responsibility to provide input into regional strategies, policies, plans, and bylaws. This report provides an opportunity for the local board to provide input on council's Annual Plan 2025/2026.

Ngā tūtohunga Recommendation/s

That the Papakura Local Board:

- a) receive consultation feedback on the proposed Papakura Local Board priorities and activities for 2025/2026
- b) receive consultation feedback on regional topics in the Annual Plan 2025/2026 from people and organisations based in the Papakura Local Board area
- c) provide input on regional topics in the proposed Annual Plan 2025/2026 and key advocacy initiatives to the Governing Body.

Horopaki Context

13. Each financial year Auckland Council must have a local board agreement (as agreed between the Governing Body and the relevant local board) for each local board area. The local board agreement outlines how the Council will reflect priorities of the Papakura Local Board Plan 2023 in respect of the local activities to be provided in the local board area, and also includes information on budgets, levels of service, and performance measures.
14. The Local Board Agreements 2025/2026 will form part of the Auckland Council's Annual Plan 2025/2026.
15. Auckland Council publicly consulted from 28 February to 28 March 2025 to seek community feedback on the proposed Annual Plan 2025/2026. The consultation content included information on regional proposals to be decided by the Governing Body, and information on the Papakura Local Board's proposed priorities for 2025/2026 to be included in their local board agreement, and key local board priorities and initiatives for 2025/2026.
16. Local boards have a statutory responsibility to identify and communicate the interests and preferences of people in their local board area in relation to the Annual Plan 2025/2026.

Tātaritanga me ngā tohutohu Analysis and advice

17. This report includes analysis of consultation feedback, any local matters to be recommended to the Governing Body and seeks input on regional topics in the proposed Annual Plan 2025/2026.

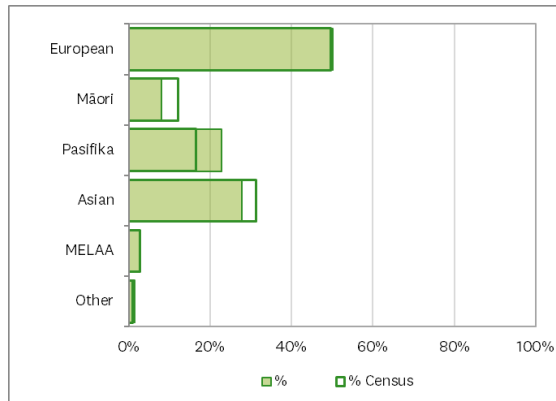
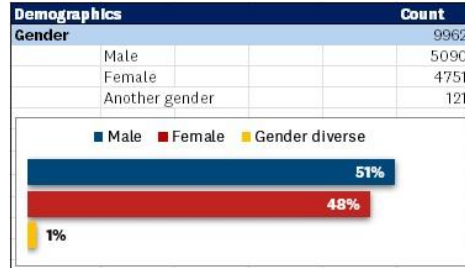
Consultation feedback overview

18. As part of the public consultation for the Annual Plan 2025/2026 Auckland Council used a variety of methods and channels to reach and engage a broad cross section of Aucklanders to gain their feedback and input into regional and local topics.

19. In total, Auckland Council received feedback from 13,016 people in the consultation period. This feedback was received through:
- written feedback – 10,011 hard copy and online forms, emails and letters.
 - in person – 3,001 pieces of feedback through 89 Have Your Say events (three of which were held in the Papakura Local Board area). The tables and graphs below indicate the demographic categories people identified with. This information only relates to those submitters who provided demographic information.
 - Neurodiverse Online Audio – four feedback forms.

The tables and graphs below indicate the demographic categories people identified with. This information only relates to those submitters who provided demographic information.

Age	Male	Female	Another g	Total	% of feed
Under 15	77	61	0	190	2%
15-24	432	402	15	873	10%
25-34	779	528	13	1355	16%
35-44	994	772	4	1814	21%
45-54	740	702	3	1468	17%
55-64	600	654	1	1278	15%
65-74	583	597	1	1199	14%
75+	289	252	1	547	6%
Total	4494	3968	38	8724	100%



Ethnicity	#	%
European	4680	50%
Pākehā/NZ European	4355	47%
Other European	325	3%
Māori	746	8%
Pasifika	2127	23%
Samoa	919	10%
Cook Islands Māori	115	1%
Tongan	469	5%
Other Pasifika	624	7%
Asian	2588	28%
Chinese	1373	15%
Indian	688	7%
Southeast Asian	309	3%
Korean	108	1%
Other Asian	110	1%
African/Middle Eastern/Latin	255	3%
Other	140	1%
Total	9341	113%

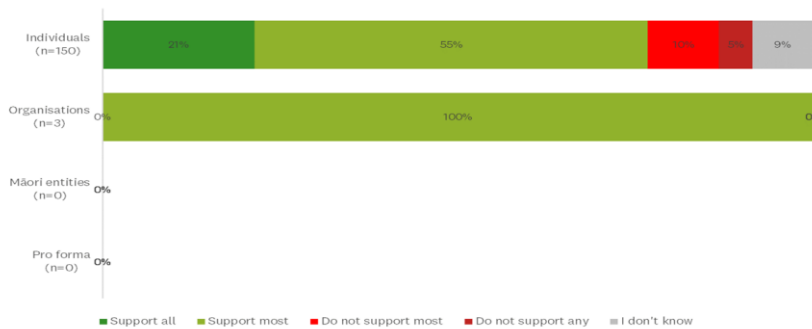
20. All feedback will be made available on an Auckland Council webpage called “Feedback on the Annual Plan 2025/2026” and will be accessible after 22 April 2025 through the following link: <https://akhaveyoursay.aucklandcouncil.govt.nz/annual-plan-2025-2026/feedback-annual-plan-2025-2026>.
21. During the consultation period, the question “What do you think of our proposals for our local board area in 2025/2026?” was discovered to be missing from the online feedback form, affecting 109 submissions for Papakura Local Board (around 1,700 submissions in total). The issue was later corrected, and affected submitters were contacted with a link to provide feedback on this question before the consultation closed on 28 March. Of the affected submissions, 27 submitters responded to the missing question. A review was conducted to identify the cause which was human error, and steps have been taken to prevent similar issues in the future.

Feedback received on the Papakura Local Board’s priorities for 2025/2026 and the Annual Plan 2025/2026

22. Three hundred and thirty-four (334) submissions were received on Papakura Local Board’s priorities.
23. Seven submissions were received from mana whenua iwi with interests in the Papakura Local Board area, and feedback was also received through an Ara Kōtui hui.
24. Three submissions were received from local Papakura organisations and businesses.
25. The Papakura Local Board consulted on the following local proposal/priorities for 2025/2026:

- Priority 1: Progressing some of the new Sports and Recreation Plan, economic development, and youth projects identified from the work being completed in 2024/2025
- Priority 2: Requesting strategic assessments to understand needs relating to Opaheke sports and passive parks, Awakeri Wetlands, Kuhanui Reserve, Karaka, Park Estate Reserve, Park Green, new play facilities at Pulman Park, and the Greenways/Local Paths Plan
- Priority 3: Advocating for access to the legacy parking fund for carparking projects
- Priority 4: Assisting the Takanini Business Association’s proposed establishment of a Business Improvement District (BID) programme and BID targeted rate for Takanini

26. The majority of local submitters support all (21 per cent) or most proposals (55 per cent) proposed by the Papakura Local Board.

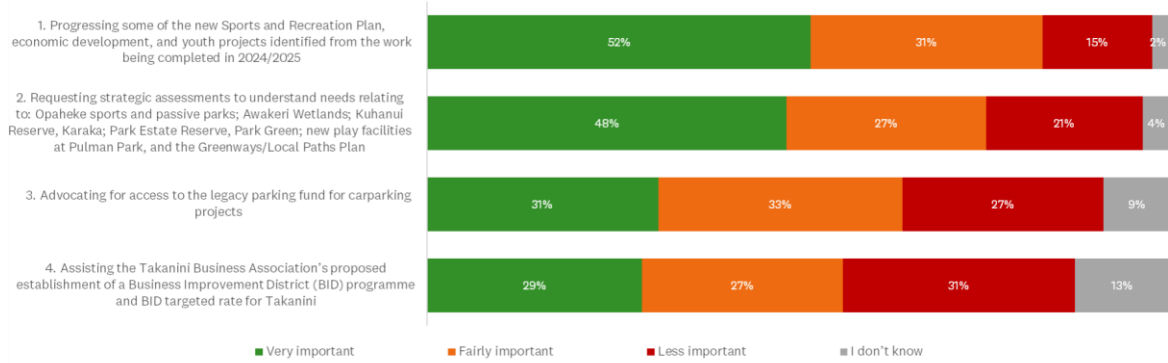


27. The top local priorities for the Papakura local board proposals are:

- Rates, Affordability & Financial Management
- Infrastructure & Community Facilities
- Safety, Social Issues & Public Wellbeing
- Community Representation & Inclusivity
- Recreation, Parks & Environment
- Transport & Traffic Management
- Governance, Transparency & Trust.

28. The main theme that come across was affordability and cost of living. While support exists for some proposals, especially in sports and youth areas, residents are increasingly critical of the board’s focus. They want decisive action on neglected infrastructure, affordable living, community safety, and stronger engagement with under-represented groups. There is a call for practical delivery over planning and a balanced approach that prioritises basic services and wellbeing across all of Papakura.

29. Submitters were asked ‘How important are these priorities to you? Tell us why?’. Below graph shows feedback.



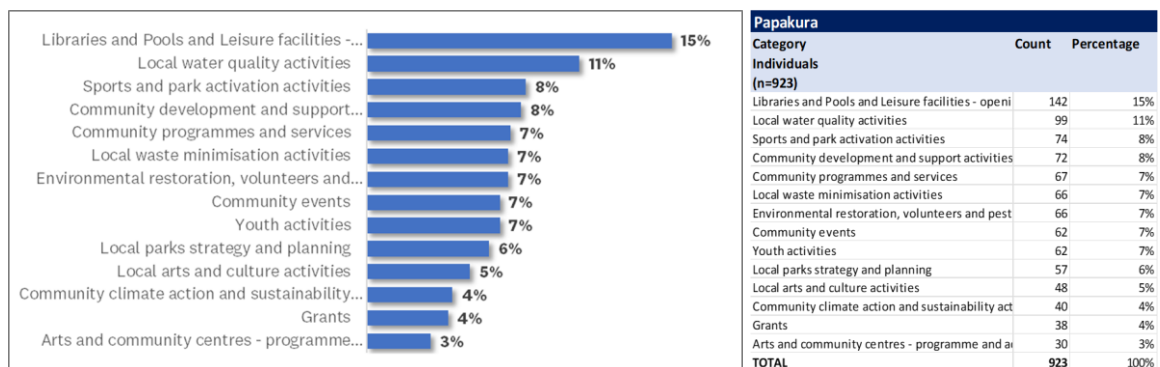
30. The important themes for priorities for the Papakura Local Board area are:

- Action & Implementation
- Infrastructure & Community Facilities
- Safety & Crime Prevention
- Youth Engagement & Education
- Economic Development & Business Support
- Recreation & Environment
- Affordability & Cost of Living

31. Papakura residents strongly support the board’s priorities, particularly in areas of infrastructure, safety, youth engagement, and local economy. However, they are clear in demanding faster action, more visible outcomes, and smarter investment. Concerns about affordability, urban overdevelopment, and poor planning dominate the discussion, with repeated calls for greater accountability, transparency, and community participation.

32. There is a strong appetite for investment in youth, sport, safety, and environment, but only if these come with clear, tangible benefits and don’t add pressure to already-stretched households. Residents expect the board to act decisively and equitably to meet the urgent needs of a growing and diverse population.

33. The Papakura Local Board consulted on the which top three services were the most important to the Papakura community and below graphs show feedback.



34. Consultation feedback on local board priorities will be considered by the local board when approving their local board agreement between 10-12 June 2025. Local board key advocacy initiatives will be considered in the current report.

35. Six Mana whenua iwi with interests in the Papakura Local Board area provided feedback and noted their priorities via an Ara Kōtuhi Hui. Consultation feedback was received from: Ngāti Tamaterā, Ngāti Tamaoho, Ngāti Te Ata Waiohua, Te Ākitai Waiohua, Ngāti Maru and Ngaati Whanaunga.

36. Ngāti Tamaterā
- Collaboration with the local board to align iwi priorities with local funding and ensure that iwi interests are included in the work programme for 2025/26.
 - Local projects related to environmental protection, such as waterway restoration and climate resilience initiatives, will directly affect iwi, particularly where natural resources and ecosystems are of cultural importance.
 - Ensure that local boards collaborate with iwi on environmental projects, recognising kaitiakitanga (guardianship) of the land and waterways.
 - Ensure local initiatives focused on placemaking, cultural heritage, and community development offer opportunities for iwi to assert their mana whenua status and enhance cultural visibility. Iwi participation in co-designing placemaking projects, including the use of Māori art, names, and narratives in public spaces.
 - Would like to see more resource put into Manukau Harbour Forum, support for Matariki and telling the stories of mana whenua. Priorities around procurement, economic development opportunities, digital tech and innovation and age friendly.
37. Ngāti Tamaoho
- Acknowledges the board for its work with Papakura Marae in relation to Te Koiwi Reserve.
 - Would like the board to advocate for access to legacy parking fund for public transport projects and for the board to prioritise funding for pools and leisure facilities, environmental restoration, and youth activities.
 - Request for the local boards to partner with iwi to deliver a joint work programme to address the strategic priorities for the Manukau Harbour identified by the Manukau Harbour Forum.
 - Increase the number and visibility of Matariki events, including opportunities to enable community groups that provide environmental restoration and youth activities to promote initiatives with Matariki related outcomes.
38. Ngāti Te Ata Waiohua
- Support for basics is important e.g. swimming pools as a basis for learning water safety.
39. Te Ākitai Waiohua
- Strong focus on south Auckland local boards is required, where mana whenua visibility is minimal. Early engagement is critical with transparency in decision-making. Local boards must be supported in accessing Māori Outcomes funding.
40. Ngāti Maru
- Would like to contribute/supply plants from their nursery for Ngāhere programme.
 - Stresses the importance of equity.
41. Ngaati Whanaunga
- Support most of the Papakura Local Board priorities and requests that boards engage directly and frequently with Ngaati Whanaunga in planning and decisions.
 - Support iwi capacity building and invest in iwi-led ecological and cultural initiatives.

- Local parks are an important place for people in their local communities.
- Importance of providing a healthy environment.

Requests for local funding

42. Requests for local funding through the Annual Plan 2025/2026 consultation included:

- Request 1: Upgrading Bruce Pulman Park – Road widening Walters Road entrances and exits
- Request 2: Public Transport - should be provided for the students schooling in Park Estate since most of them are having a walk from Rosehill to Mangapikopiko School which can be a hazard at times.
- Request 3: Shade cover over playgrounds
- Request 4: Speed Camera – Grove Road – outside Army Base
- Request 5: Walking Bridge from Waiata Shores to Conifer Grove
- Request 6: Policing and security measures in Papakura
- Request 7: Takanini Hall
- Request 8: Cycleway from Papakura to Clevedon
- Request 9: Extend esplanade walk around Pahurehure Inlet from badminton courts to Westholm Way.
- Request 10: Bottletop Bay boat ramp.

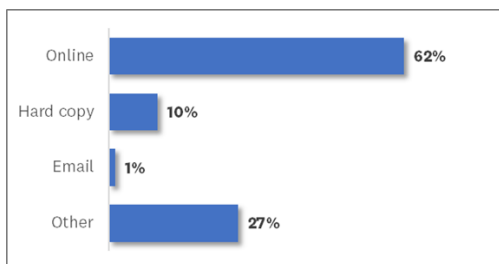
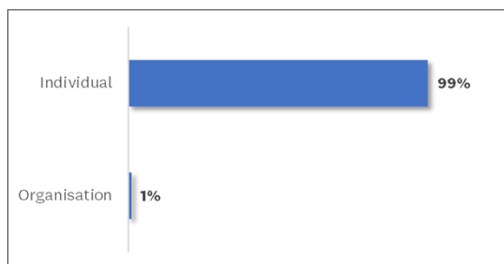
Information on submitters

43. The tables and graphs below indicate the source of submissions.

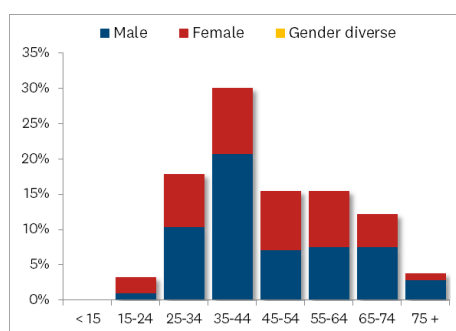
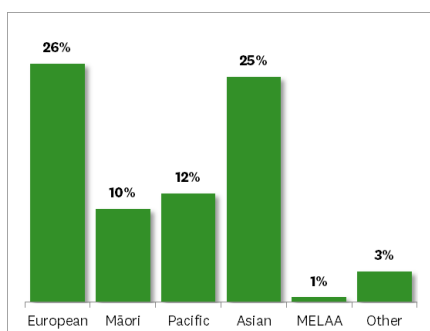
44. Most submissions came from individuals (68 per cent and via online (62 per cent).

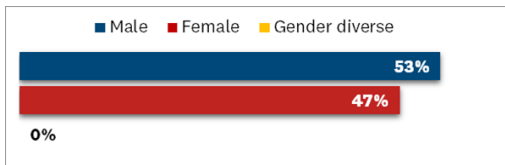
Submitters (detail)	No.	%
Individual	241	68%
via Event	90	25%
Organisation	3	1%
Stakeholder	0	0%
Māori Entities (are flagged as regional organis	23	6%
Pro-Forma	0	0%
Total	357	100%

Channel	No.	%
Online	206	62%
Hard copy	34	10%
Email	4	1%
Other	90	27%
Total	334	100%



45. The graphs below indicate the demographic categories people identified with. This only relates to those submitters who provided demographic information.



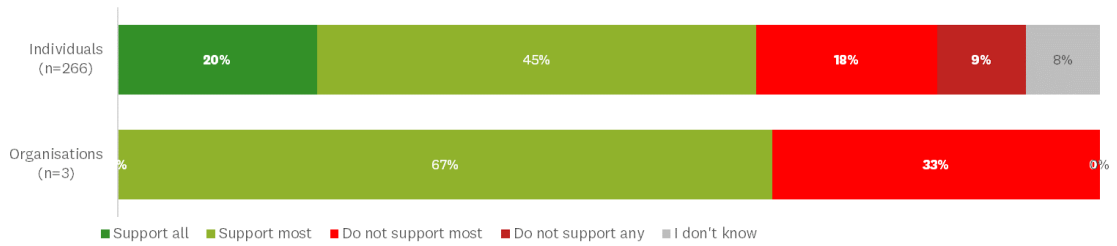


Overview of feedback received on regional topics in the Annual Plan from the Papakura Local Board area

46. The proposed Annual Plan 2025/2026 builds on the Long-term Plan 2024-2034 (LTP), setting out Auckland Council's priorities and how services and investments are proposed to be funded. Consultation on the proposed Annual Plan 2025/2026 asked submitters to respond to key questions related to:
 - The overall plan
 - Destination management and major events
 - Changes to other rates, fees and charges
 - Local board priorities.
47. Submitters were also encouraged to provide feedback on any of other matters included in the Annual Plan 2025/2026 consultation document.
48. The submissions received from the Papakura Local Board area on these key issues are summarised below, along with an overview of any other areas of feedback on regional proposals with a local impact.

Key Question 1: Overall Plan

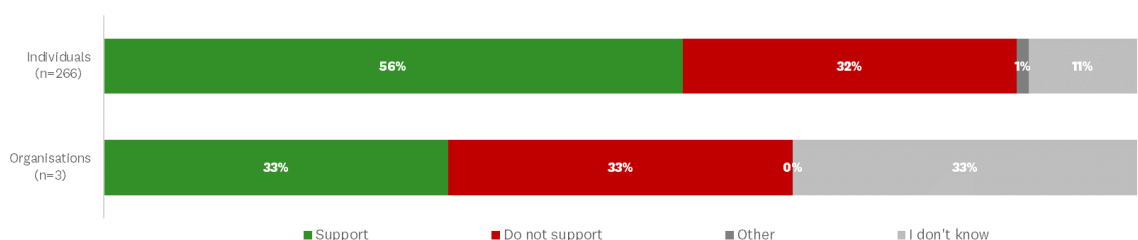
49. Aucklanders were asked whether they support the overall plan including prioritising investment in:
 - transport
 - water; and
 - fairer funding for local communities.
50. The consultation document for the Annual Plan 2025/2026 also outlined the proposed funding approach which includes a 5.8 per cent rates increase for the average value residential property, consistent with the Long-term Plan (LTP), and additional debt financing to fund \$4 billion in capital expenditure.
51. The proposed 5.8 per cent rates increase for the average value residential property for 2025/2026 includes the following proposed rates changes:
 - an average general rates increase of 6.40 per cent for existing ratepayers
 - an average increase of 3.5 per cent to the Natural Environment Targeted Rate (NETR) and Climate Action Transport Targeted Rate (CATTR) for existing ratepayers, as set out in the LTP
 - an average increase of \$2.12 in the Water Quality Targeted Rate (WQTR) to cover the operating and interest costs for the programme, as set out in the LTP
 - a 3.3 per cent increase to the overall Waste Management Targeted Rate (WMTR) for the typical household.
52. The graphs below give an overview of the responses from the Papakura Local Board area.



53. Top themes from feedback:
 - Rates Increases & Affordability
 - Public Transport & Infrastructure
 - Underinvestment in South Auckland
 - Spending Priorities & Transparency
 - Support for Core Investment & Resilience.
54. Papakura submitters want fairer, more efficient investment in core services and feel South Auckland is under-prioritised. There's widespread resistance to rate hikes without clearer value, and a strong push for local delivery over bureaucracy.
55. Mana whenua iwi with interests in the Papakura Local Board area gave feedback as follows:
 - Genuine Partnership – shift from consultation to co-governance, especially for Manukau Harbour and key Council decisions.
 - Sustained Investment – long-term, needs-based funding for Māori outcomes, marae, economic development, and rangatahi.
 - Environmental Leadership – partner with iwi on climate resilience, protect wāhi tapu, and embed mātauranga Māori in planning.
 - Equity and Cultural Support – fair funding, visible Matariki events, Māori tourism, and empowerment of Māori youth.
 - Action and Accountability – deliver on existing commitments and ensure Māori wellbeing guides planning and funding.

Key Question 2: Destination management and major events

56. Aucklanders were asked for feedback on a bed night visitor levy paid by those in short-stay commercial accommodation, to fund destination management, marketing and major events. Without such a levy, a \$7 million budget shortfall for the 2025/2026 financial year could impact the funding for major events that are expected to attract visitor expenditure, such as the ASB Classic, Auckland Marathon, and Auckland Writers Festival.
57. A bed night visitor levy of 2.5 to 3 per cent paid by those in short-stay accommodation would raise around \$27 million annually to fund even more destination management, marketing and major events activities in Auckland. However, this requires central government legislative change. Auckland Council continues to work with central government on this, with public feedback helping to inform this work.
58. The graphs below give an overview of the responses from the Papakura Local Board area.



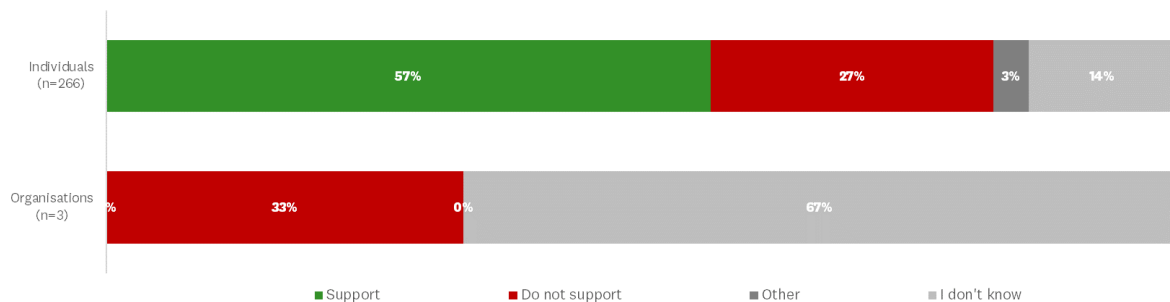
59. Top themes from feedback:
- Support for a user-pays model
 - Concerns about tourism impact
 - Fairness & equity concerns
 - Lack of trust in council spending
 - Targeted & transparent implementation.
60. While there is broad support in principle for a bed tax as a user-pays tool, there are concerns around fairness, tourism impact, and council accountability. Submitters call for targeted, transparent implementation and better collaboration with the accommodation sector to ensure the levy supports not harms Auckland’s visitor economy.
61. Mana whenua iwi with interests in the Papakura Local Board area gave feedback as follows:
- Mana whenua support the bed levy, viewing it as a way to unlock economic and employment opportunities for Māori, particularly in cultural tourism and rangatahi development. They call for:
 - Targeted funding for iwi-led tourism and cultural initiatives
 - Inclusion in governance and decision-making for destination management
 - Equitable access to venues, promotion, and event funding
 - A shift from large-scale event bias to support for mana whenua-led ventures reflecting manaakitanga and kaitiakitanga.

Key Question 3: changes to other rates, fees and charges

62. Aucklanders were asked to provide feedback on proposed changes to certain targeted rates and some fees and charges as outlined below.

Waste management rates changes

63. Aucklanders were asked whether they support applying the Refuse Targeted Rate to residential and lifestyle properties in Franklin and Rodney to fund the council’s rubbish collection service, replacing the current system of purchasing rubbish bags.
64. Starting in 2025/2026, residential and lifestyle properties in Franklin and Rodney will be charged a refuse targeted rate for the first time. Franklin's rate will cover a full year of service, while Rodney's will be about 83 per cent of the full charge due to its scheduled September 2025 start date. Additionally, from July 2025, waste management services and targeted rates will be introduced in Manukau's commercial areas where the service isn’t available at present.
65. The graphs below give an overview of the responses from the Papakura Local Board area.



66. Top themes from feedback:
- Support for user-pays system
 - Financial pressure

- Loss of waste reduction incentives
 - Fairness and equity concerns
 - Opposition to fortnightly collection trial.
67. Papakura submitters largely reject the proposed changes. They favour the current pay-as-you-go system, citing fairness, affordability, and environmental benefits. There's strong concern over rising costs, reduced incentives to minimise waste, and inequity across Auckland.
68. Mana whenua iwi with interests in the Papakura Local Board area gave feedback as follows:
- Mana whenua support waste management rate changes in principle but stress the need for fairness and transparency. They are concerned that refuse targeted rates may disproportionately affect low-income whānau.
 - Recommendations include introducing hardship provisions, allowing exemptions for households that manage their own waste, and providing flexible services for rural areas. They advocate for investment in community-led waste minimisation, composting, and recycling initiatives.
 - Environmental stewardship remains a key priority, guiding their overall support.

Changes to fees and charges

69. Other proposed changes to fees and charges included in the consultation document for the Annual Plan 2025/2026 include:
- changes to some animal management fees including an increase in the dog adoption fee from \$350 to \$450 and an increase vet fee from \$75 to \$150
 - fees for some cemetery and cremation services
 - realigning bach fees into pricing tiers based on occupancy levels, capacity, and location
 - aligning staff charge-out rates with staff pay bands for services in regional parks.
70. There were zero submissions from the Papakura Local Board area which referenced the fees mentioned in paragraph 69.
71. Mana whenua iwi with interests in the Papakura Local Board did not give specific feedback on fees and charges.

Other matters for feedback

72. The following matters were also included in the consultation in the Long-term Plan:

Draft Tūpuna Maunga Authority Operational Plan 2025/2026

73. Aucklanders were asked for feedback on the draft Tūpuna Maunga Authority (TMA) Operational Plan 2025/2026 which sets out a framework in which the council must carry out the routine management of 14 Tūpuna Maunga, under the direction of the Tūpuna Maunga Authority.
74. There were 2 submissions from the Papakura Local Board area which referenced the TMA plan.
75. Both submitters stress the importance of inclusive decision-making regarding the maunga, with one urging that community voices, not just Māori be considered, especially for existing sports clubs. One also supports the Tūpuna Maunga Authority's broader goals but strongly opposes the removal of exotic trees, arguing it harms the environment and contributes to climate change despite efforts to plant natives.

Any other feedback

76. Aucklanders were asked if they had any other comments. Key themes of note across other areas of feedback received included:

- Opposition to Rates Increases
- Public Safety Concerns
- Neglect of South Auckland
- Efficient Spending & Accountability
- Infrastructure & Transport Issues.

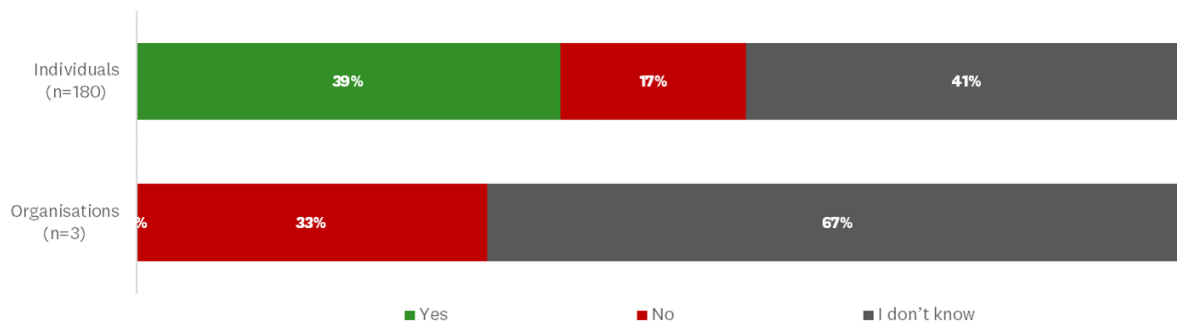
46. Papakura residents are grappling with high rates, safety concerns, and a lack of local investment. There is a strong call for the council to spend more efficiently, improve infrastructure, and ensure better services in South Auckland.
77. Mana whenua iwi with interests in the Papakura Local Board area gave feedback as follows:
- Mana whenua emphasise that reforms to Council-Controlled Organisations (CCOs) and planning processes must strengthen Māori responsiveness, retain distinct CCO roles, and protect successful regeneration models that benefit Māori communities.
 - They call for strong, visible partnerships, with iwi actively involved in growth planning to safeguard culturally significant sites and ensure development aligns with Māori values. Sustained, needs-driven investment in Māori outcomes especially economic development, marae infrastructure, and environmental stewardship is essential.
 - Mana whenua seek greater governance authority, transparency in funding, and consent before the disposal of cultural assets.
 - They propose formal partnerships through MOUs, baseline funding, and shared work programmes to uphold Te Tiriti o Waitangi.

Recommendations on local matters

78. This report provides for the local board to recommend local matters to the Governing Body for consideration as part of the Annual Plan process, in May 2025. This includes:
- any new/amended local targeted rate proposals
 - any new/amended business improvement district targeted rates
 - release of local board specific reserve funds
 - local advocacy initiatives.

Local targeted rate and business improvement district (BID) targeted rate proposals

79. Local boards are required to endorse any new or amended local targeted rate proposals or business improvement district (BID) targeted rate proposals in their local board area. These proposals must have been consulted on before they can be implemented. The local boards then recommend these proposals to the Governing Body for approval of the targeted rate.
80. The BID proposal in the Papakura Local Board area for 2025/2026 was:
- establishing Business Improvement Districts (BID) and associated targeted rates in Takanini.
81. The Papakura Local Board consulted with the community to hear their views on the local board supporting the establishment of the Takanini BID. Most submitters oppose the BID due to fairness and cost concerns. While some see potential benefits, they believe businesses should fund it, not ratepayers. Infrastructure and community needs should take priority over business-focused initiatives.
82. The graphs below give an overview of the responses from the Papakura Local Board area.



83. The BID will not be proceeding as it failed to receive enough votes from affected businesses to move forward. The BID can be re-looked at by Takanini businesses in two years' time.

Local board specific reserve funds

84. Local boards are allocated funding for the delivery of local services, projects and programmes that are important to their communities. Local boards have decision making over the allocation of these funds but need approval from the Governing Body where the release of local board specific reserve funds is requested, which are being held by the council for a specific purpose.
85. This does not apply to the Papakura Local Board for the 2025/2026 financial year.

Local board advocacy

86. Local boards can also agree advocacy initiatives which considers the consultation feedback above. This allows the Governing Body to consider these advocacy items when making decisions on the Annual Plan 2025/2026 in May.
87. The advocacy initiatives approved by the local board will then be included as an appendix to the 2025/2026 Local Board Agreement

Local board input on regional topics in the Annual Plan 2025/2026

88. Local boards have a statutory responsibility to identify and communicate the interests and preferences of the people in its local board area in relation to Auckland Council's strategies, policies, plans, and bylaws, and any proposed changes to be made to them. This report provides an opportunity for the local board to provide input on council's proposed Annual Plan 2025/2026.
89. Local board plans reflect community priorities and preferences and are key documents that guide the development of local board agreements, local board annual work programmes, and local board input into regional plans such as the long-term plan and annual plan.

Tauākī whakaaweawe āhuarangi Climate impact statement

90. The decisions recommended in this report are part of the Annual Plan 2025/2026 and local board agreement process to approve funding and expenditure over the next year.
91. Projects allocated funding through this Annual Plan process will all have varying levels of potential climate impact associated with them. The climate impacts of projects Auckland Council chooses to progress, are all assessed carefully as part of council's reporting requirements.

Ngā whakaaweawe me ngā tirohanga a te rōpū Kaunihera Council group impacts and views

92. The Annual Plan 2025/2026 is an Auckland Council Group document and will include budgets at a consolidated group level. Consultation items and updates to budgets to reflect decisions and new information may include items from across the group.

Ngā whakaaweawe ā-rohe me ngā tirohanga a te poari ā-rohe Local impacts and local board views

93. The local board's decisions and feedback are being sought in this report. The local board has a statutory role in providing its feedback on regional plans.
94. Local boards play an important role in the development of the council's Annual Plan 2025/2026. Local board agreements form part of the Annual Plan. Local board chairs have been invited to attend Budget Committee workshops. Local board members were provided recordings or briefings of the Budget Committee workshops for the Annual Plan 2025/2026.

Tauākī whakaaweawe Māori Māori impact statement

95. Many local board decisions are of importance to and impact Māori. Local board agreements and the Annual Plan are important tools that enable and can demonstrate the council's responsiveness to Māori Outcomes.
96. Local board plans, developed in 2023 through engagement with the community including Māori, form the basis of local board area priorities.
97. Some projects approved for funding could have discernible impacts on Māori. For any project or programme progressed by Auckland Council, the potential impacts on Māori, will be assessed as part of relevant reporting requirements.
98. Analysis of consultation feedback received on the proposed Annual Plan includes submissions made by mana whenua, matawaaka organisations and the wider Māori community who have interests in the rohe / local board area.
99. Of the population in the Papakura Local Board area, 26 per cent identify as Māori. Thirty-six (36) submissions from people who identify as Māori were received who reside in the Papakura Local Board area. This represents 10 per cent of total Papakura submissions.
100. Nineteen mana whenua entities have interests in the Auckland Council rohe. Thirteen of the 19 (68.42 per cent) provided verbal or written submissions on the Auckland Council's proposals for the Annual Plan 2025/2026.
101. The Governance team led the council-wide approach with support from Ngā Mātārae on engagement with Māori entities. This included:
 - three information sessions for mana whenua on submissions and the process for submissions
 - five information sessions for mātaawaka on submissions and the process for submissions
 - one hearing style event for mana whenua and mātaawaka groups.
102. There were six oral submissions from mana whenua and six oral submissions from mātaawaka at the Have your Say Events.
103. Three mana whenua iwi with interests in the Papakura Local Board area made oral submissions (Ngāti Pāoa Iwi Trust, Te Ākitai Waiohua, and Ngāti Tamaterā).
104. Written submissions were received from five mana whenua with interests in the Papakura Local Board area (Ngāti Maru, Ngāti Tamaterā, Te Ākitai Waiohua, Ngāti Tamaoho, Ngaati Whanaunga).
105. There were no mataawaka organisations that made submissions from the Papakura local board area.

106. Papakura Local Board engaged with mana whenua through the Ara Kōtui hui in December 2024 and March 2025. These hui were attended by representatives from Ngāti Tamaoho, Ngāti Tamaterā, Ngāti Maru, Ngaati Whanaunga, Ngāti Pāoa and Ngāti Te Ata Waiohū.

Ngā ritenga ā-pūtea Financial implications

107. The local board provides input to regional plans and proposals. There is information in the council's consultation material for each plan or proposal with the financial implications of each option outlined for consideration.

Ngā raru tūpono me ngā whakamaurutanga Risks and mitigations

108. The council must adopt its Annual Plan, which includes local board agreements, by 30 June 2025. The local board is required to make recommendations on these local matters for the Annual Plan by mid May 2025, to enable and support the Governing Body to make decisions on key items to be included in the Annual Plan on 28 May 2025.

Ngā koringa ā-muri Next steps

109. Recommendations and feedback from the local board will be provided to the Budget Committee for consideration as part of decision-making for the Annual Plan 2025/2026.
110. The local board will approve its local content for inclusion in the final Annual Plan 2025/2026 (including its local board agreement) and corresponding work programmes in June 2025.
111. The final Annual Plan 2025/2026 (including local board agreements) will be adopted by the Governing Body on 25 June 2025.

Ngā tāpirihanga Attachments

There are no attachments for this report.

Ngā kaihaina Signatories

Authors	Melissa Bidois - Local Board Engagement Advisor
Authorisers	Manoj Ragupathy - Local Area Manager

Urgent Decision - Local Board input on the Land Transport Management (Time of Use Charging) Amendment Bill

File No.: CP2025/07614

Item 12

Te take mō te pūrongo

Purpose of the report

1. To note the Papakura Local Board urgent decision dated 22 April 2025 providing input on input on the Land Transport Management (Time of Use Charging) Amendment Bill.

Whakarāpopototanga matua

Executive summary

2. The [Land Transport Management \(Time of Use Charging\) Amendment Bill](#) (the Bill) seeks to enable Time of Use Charging (TOUC) in New Zealand. It has been referred to the Transport and Infrastructure Select Committee with a closing date of 27 April 2025.
3. A joint project team from Auckland Council and Auckland Transport (AT) is leading work on the TOUC schemes in Auckland. This work provides a strong evidence base to support council's submission advocating for policy settings that would enable a successful scheme in the city. The work programme builds on work done over recent years, particularly "[The Congestion Question](#)" report by the Ministry of Transport from 2020 and the Select Committee inquiry into congestion pricing in Auckland in 2021.
4. In parallel to the council/AT programme, the government has been advancing work to enable TOUC in New Zealand. The Bill was introduced to Parliament on 4 March 2025.
5. At its [meeting](#) on 5 December 2024, the Transport, Resilience and Infrastructure Committee requested staff prepare a submission on this draft bill.
6. On 12 February 2025, local board chairs and transport leads were invited to a Transport, Resilience and Infrastructure Committee workshop that outlined key aspects of the legislation and the proposed recommendations. The workshop presentation materials can be found in the [agenda of the Transport, Resilience and Infrastructure Committee - Thursday, 6 March 2025](#).
7. The programme team developed a draft submission and sought endorsement from the Transport, Resilience and Infrastructure Committee at its 3 April 2025 meeting.
8. Local boards received a briefing from the project team on 24 March 2025.
9. Local board feedback to be appended to the Auckland Council /Auckland Transport submission was due by the 22 April 2025.

Ngā tūtohunga

Recommendation/s

That the Papakura Local Board:

- a) note the Papakura Local Board input on the Local Board input on the Land Transport Management (Time of Use Charging) Amendment Bill in Attachment A of this report.

Ngā tāpirihanga Attachments

Item 12

No.	Title	Page
A	Urgent Decision - Local Board input on the Land Transport Management (Time of Use Charging) Amendment Bill	25
B	Attachment 1: Memo dated 19 March 2025 Time of Use Charging enabling legislation submission	27
C	Attachment 2: Brief report: Local board feedback on the Land Transport Management (Time of Use Charging) Amendment Bill	29
D	Attachment 3: Auckland Transport and Auckland Council Time of Use Charging programme Insights Report (<i>Under Separate Cover</i>)	

Ngā kaihaina Signatories

Authors	Sital Prasad - Democracy Advisor
Authorisers	Manoj Ragupathy - Local Area Manager



Urgent Decision of the Papakura Local Board

Local Board input on the Land Transport Management (Time of Use Charging) Amendment Bill

This decision has been made under delegated authority by: Chairperson, Brent Catchpole and Deputy Chairperson, Jan Robinson, on 22 April 2025.

Urgent Decisions delegation resolution: PPK/2022/206

That the Papakura Local Board:

- a) *delegate authority to the chairperson and deputy chairperson, or any person acting in these roles, to make urgent decisions on behalf of the local board, if the local board is unable to meet*
- b) *confirm that the Local Area Manager, chairperson, and deputy chairperson (or any person/s acting in these roles) will authorise the use of the local board's urgent decision mechanism by approving the request for an urgent decision in writing*
- c) *note that all urgent decisions made, including written advice which supported these decisions, will be included on the agenda of the next ordinary meeting of the local board.*

The use of the Urgent Decisions delegation was authorised by the Chairperson, Deputy Chairperson and Manoj Ragupathy (Local Area Manager). The authorisers are satisfied that the decision is required urgently and it is not practicable in the circumstances to call an extraordinary or emergency meeting of the local board.

The following information was provided to the decision-makers to inform their decision:

- Attachment 1: Memorandum dated 19 March 2025 from Megan Tyler, Director, Policy, Planning and Governance
- Attachment 2: Brief report: Local board feedback on the Land Transport Management (Time of Use Charging) Amendment Bill
- Attachment 3: Auckland Transport & Auckland Council Time of Use Charging programme Insights Report
- Attachment 4: [Land Transport Manage \(Time of Use Charging\) Amendment Bill](#)

Subject: Papakura Local Board input on the Land Transport Management (Time of Use Charging) Amendment Bill

The Papakura Local Board:

- a) provide the following feedback on the Land Transport Management (Time of Use Charging) Amendment Bill:
 - i) The Papakura Local Board support the Auckland Council submission the Land Transport Management (Time of Use Charging) Amendment Bill.

- ii) If “time of use charging” is implemented, the local board would want to see a direct correlation to infrastructure being built in the Auckland region.
- iii) The South Auckland area should be a priority for a large slice of the revenue generated from “time of use charging” to fund the infrastructure required to manage growth.
- iv) Investment in good public transport infrastructure, including regular connection services and facilities would be required to encourage public transport usage if “time of use charging” came into effect.
- v) The board believes it is essential that a third and fourth rail line is required for freight efficiencies.
- vi) Tolling should be limited to the central city areas initially (eg: north of Ellerslie).
- vii) A process for exemption applications for circumstances such as:
 - freight trucks being exempt until a certain distance out from the CBD
 - parents travelling through multiple zones as child is attending special needs school.

Brent Catchpole
Chairperson
Papakura Local Board

Jan Robinson
Deputy Chairperson
Papakura Local Board

Manoj Ragupathy
Local Area Manager
Papakura Local Board



Memorandum

19 March 2025

To: Local Board members

Subject: Time of Use Charging enabling legislation submission

From: Megan Tyler, Director, Policy, Planning and Governance

Contact information: Michael Roth, Lead Transport Advisor
michael.roth@aucklandcouncil.govt.nz

Purpose

1. To request local board feedback for the *Land Transport Management (Time of Use Charging) Amendment Bill*.
2. The [Land Transport Management \(Time of Use Charging\) Amendment Bill](#) (the Bill) seeks to enable Time of Use Charging (TOUC) in New Zealand. It has been referred to the Transport and Infrastructure Select Committee with a closing date of 27 April 2025.
3. Any feedback from local boards will be appended to the Auckland Council (council)/Auckland Transport (AT) submission. They must be received by the programme team by 4pm on 22 April 2025.

Context

4. A joint council/AT project team has been undertaking work on the TOUC schemes in Auckland. This work forms an evidence base to inform a council submission that advocates for policy settings that would provide for a successful scheme in Auckland. The work programme builds on work done over recent years, particularly "The Congestion Question" report by the Ministry of Transport from 2020 and the Select Committee inquiry into congestion pricing in Auckland in 2021.
5. In parallel to the council/AT programme, the government has been advancing work to enable TOUC in New Zealand. The Bill was introduced to Parliament on 4 March 2025. It has been referred to the Transport and Infrastructure Select Committee. The closing date for public submissions is 27 April 2025.
6. At its meeting on 5 December 2024, the Transport, Resilience and Infrastructure Committee requested staff prepare a submission on this draft bill.
7. On 12 February 2025, Local Board Chairs and Transport Leads were invited to a Transport, Resilience and Infrastructure Committee workshop that outlined key aspects of the legislation and the proposed recommendations. The workshop presentation materials can be found in the [agenda of the Transport, Resilience and Infrastructure Committee - Thursday, 6 March 2025](#).
8. Staff from the project team will provide a briefing for local board members on 24 March.
9. The programme team will develop a draft submission and seek endorsement from the Transport, Resilience and Infrastructure Committee at its 3 April 2025 meeting.
10. An Insights report will be a component of the draft submission, and this includes a summary, and all details of prior local board feedback provided in September/October 2024. The report will be available to the local boards as part of the 3 April the Transport, Resilience and Infrastructure Committee papers.

11. Local boards may choose to provide further feedback on the Bill to be appended to the council submission. This must be received by the programme team by 4pm on 22 April 2025.

Discussion

12. This legislation will enable the implementation of TOUC schemes in New Zealand, which has previously not been permitted.
13. Providing feedback on this is an opportunity to influence how TOUC schemes can be implemented in a way that is beneficial for Auckland. It does not commit the council to implementing a TOUC scheme.
14. The work programme has regularly reported to, and taken guidance from, the AT Design and Delivery Committee and the council TOUC Political Reference Group. Additionally, local boards have provided resolutions on the necessary core principles for an effective scheme. Through this work, an evidence base and insights into the settings for a successful scheme in Auckland have been developed. This is informing the council submission to the select committee.
15. The government's policy objectives are broadly aligned with those identified by the council/AT TOUC programme. However, there are some aspects of the Bill that are not consistent, particularly regarding scheme governance, mitigations and revenue. Further details are available in the workshop presentation (link above).

Next steps

16. Any feedback from local boards is to be received by the programme team by 4pm on 22 April 2025.

DRAFT

Local board feedback on the Land Transport Management (Time of Use Charging) Amendment Bill

File No.:

Te take mō te pūrongo Purpose of the report

1. To invite local board feedback on the *Land Transport Management (Time of Use Charging) Amendment Bill*.

Whakarāpopototanga matua Executive summary

2. The [Land Transport Management \(Time of Use Charging\) Amendment Bill](#) (the Bill) seeks to enable Time of Use Charging (TOUC) in New Zealand. It has been referred to the Transport and Infrastructure Select Committee with a closing date of 27 April 2025.
3. A joint project team from Auckland Council and Auckland Transport is leading work on the TOUC schemes in Auckland. This work provides a strong evidence base to support council's submission advocating for policy settings that would enable a successful scheme in the city. The work programme builds on work done over recent years, particularly "[The Congestion Question](#)" report by the Ministry of Transport from 2020 and the Select Committee inquiry into congestion pricing in Auckland in 2021.
4. In parallel to the council/AT programme, the government has been advancing work to enable TOUC in New Zealand. The Bill was introduced to Parliament on 4 March 2025.
5. At its [meeting](#) on 5 December 2024, the Transport, Resilience and Infrastructure Committee requested staff prepare a submission on this draft bill.
6. On 12 February 2025, local board chairs and transport leads were invited to a Transport, Resilience and Infrastructure Committee workshop that outlined key aspects of the legislation and the proposed recommendations. The workshop presentation materials can be found in the [agenda of the Transport, Resilience and Infrastructure Committee - Thursday, 6 March 2025](#).
7. The programme team will develop a draft submission and seek endorsement from the Transport, Resilience and Infrastructure Committee at its 3 April 2025 meeting.
8. An insights report will be a component of the draft submission, and this includes a summary, and all details of prior local board feedback provided in September and October 2024 (see Attachment A). The report will be included in the 3 April committee paper.
9. Local boards acknowledged the need to address congestion but raised concerns about transport accessibility, impacts on low-income communities, and those who must drive at peak times. The most common feedback emphasised the need for viable public transport alternatives and reinvesting revenue into improving services, particularly in deprived areas.
10. Many boards also stressed that public transport issues must be resolved before introducing a time-of-use charge, as many residents lack flexibility in work hours or commute options. Concerns were also raised about financial burdens on households, with suggestions for exemptions and daily caps. Safety issues related to alternative routes to avoid charges were another key theme. Feedback focused on ensuring the scheme is effective, fair, and simple, with appropriate mitigations and revenue allocation.
11. Providing feedback on this is an opportunity to influence how TOUC schemes can be implemented in a way that is beneficial for Auckland. It does not commit the council to implementing a TOUC scheme.

DRAFT

12. The work programme has regularly reported to, and taken guidance from, the AT Design and Delivery Committee and the council TOUC Political Reference Group. Additionally, local boards have provided resolutions on the necessary core principles for an effective scheme.
13. The government's policy objectives are broadly aligned with those identified by the council and AT TOUC programme. However, there are some aspects of the Bill that are not consistent, particularly regarding scheme governance, mitigations and revenue. Further details are available in the workshop presentation (link above).
14. Local boards received a briefing from the project team on 24 March.
15. Any feedback from local boards will be appended to the Auckland Council /Auckland Transport (AT) submission. This is due by 4pm on 22 April 2025.

Ngā tūhonga Recommendation/s

That the Papakura Local Board:

- a) tuku / provide feedback on the Land Transport Management (Time of Use Charging) Amendment Bill.

Ngā tāpirihanga Attachments

No.	Title	Page
A	Insights Report - Auckland Transport & Auckland Council Time of Use Charging programme (<i>Under Separate Cover</i>)	

Ngā kaihaina Signatories

Authors	Michael Roth, Lead Transport Advisor
Authorisers	Louise Mason, General Manager, Policy Lou-Ann Ballantyne, General Manager, Governance and Engagement Manoj Ragupathy, Local Area Manager