

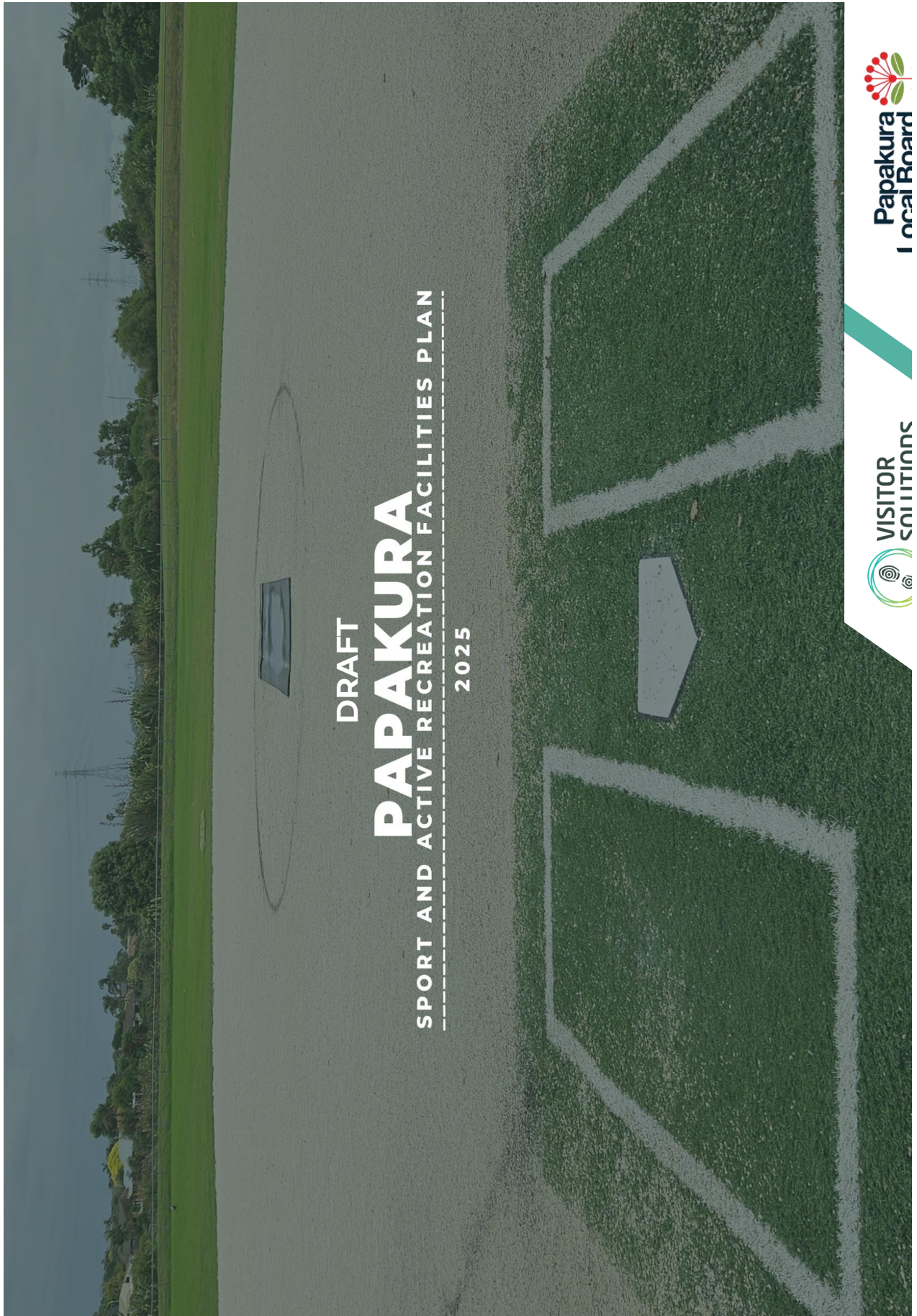
Date: Wednesday 7 May 2025
Time: 11:00am
Meeting Room: Local Board Chambers
Venue: 35 Coles Crescent
Papakura
Auckland

Papakura Local Board Workshop

OPEN ATTACHMENTS

ATTACHMENTS UNDER SEPARATE COVER

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Item 3

Attachment D

INFORMATION

Document Reference	Papakura Sport and Active Recreation Facilities Plan
Authors	Andy Adams, Gordon Cessford
Sign off	Craig Jones
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Date	April 2025

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We would like to sincerely thank the project steering group and all community contributors for their support, engagement and input in developing the plan. With particular thanks to Te Akitai Waiohau, Ngāti Tamaoho and Ngāti Te Ata Wāhau, CLM Community Sport for their club and school engagement assistance, and to Active and Sport New Zealand for their funding support.



EXECUTIVE SUMMARY

The Papakura Local Board has long championed and advocated for the role and importance that sport and active recreation play in our community, as well as the wellbeing outcomes they deliver.

The Local Board's vision is evident and has been expressed through the Papakura Local Board Plan and a series of concept and master plans across the area. With increasing demand pressures resulting from previous and forecasted population growth, ageing facilities, and evolving community needs, there is widespread projected demand. To effectively respond to these demands in a constrained capital funding environment, a strategic direction is required for prioritisation and implementation, based on data and information collation, analysis, and an assessment framework.

The purpose of the Papakura Sport and Active Recreation Facilities Plan is to provide direction for prioritising future sport and active recreation facility advocacy, resourcing, support, investment, and tenure.

Key general findings and insights from the Plan include:

- There is **high inactivity** across Papakura.
- The **cost of access and transport** is a key identified barrier.
- **Play opportunities are constrained** with limited access to school grounds (outside of school hours) and smaller or no residential backyards.
- Continued **access to play and casual activity** opportunities is crucial, particularly in high-deprivation areas.
- There is **capacity across the network** (some facility types) that needs to be **optimised**.
- Need for **greater collaboration and connection** between facility operators and deliverers.
- **Partnership opportunities** have been presented at **secondary schools** (current and future provision).
- Continue to **partner** with the Franklin Local Board, other groups and agencies to meet **forecast growth around Drury**.
- Papakura experiences demand to service the **wider South Auckland catchment and inter-regional activity** due to its geographic location and access (wider demand for spaces and places).

- Need to **optimise use** and **complete repairs, maintenance and renewals** to remain fit-for-purpose.
- Spaces and places will need to **remain flexible** to adapt to a growing, ageing and diversifying population.
- Need to **prioritise environmental outcomes**, minimise impacts and support sustainable practices.

As wide-ranging needs and demands are being experienced across sport and active recreation facilities in Papakura, our decision-making needs to inform where our limited resources are best placed to deliver community outcomes.

The following general approaches have been identified for Papakura:

- Continued partnership and engagement with **mana whenua**.
- **Optimisation** of current spaces and places.
- **Cross-boundary collaboration**, particularly with the Franklin Local Board.
- Exploration and development of **school partnerships**, particularly with current and future secondary schools.
- **Allocate** spaces and places **where need is greatest** (monitoring and reviewing allocations and use to deliver maximised value).
- **Consider options** (what are the ways we could respond?)
- **Flexible spaces** (with adaptability to meet and facilitate diverse needs and delivery).
- **Encourage hubbing** (maximise investment and gain efficiencies, where suitable).

The Plan integrates an assessment framework for prioritising identified projects and opportunities to provide clear direction for implementation. The framework is designed as a "living tool," which is updated annually to reflect changes and progress, including new projects that may emerge. This recognises the dynamic environment of spaces and places, and the need to be up-to-date and relevant to best inform decision-making on high-priority projects across Papakura, including advocacy, planning, investment, and/or community leases.



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1.0 INTRODUCTION

1.1 PURPOSE OF THE PLAN

The Papakura Local Board has long championed and advocated for the role and importance that sport and active recreation play in our community, as well as the wellbeing outcomes they deliver.

The Local Board's vision is evident and has been formed through the Papakura Local Board Plan and a series of concept and master plans across the area. With increasing demand pressures resulting from previous and forecasted population growth, ageing facilities, and evolving community needs, there is widespread projected demand. To effectively respond to these demands in a constrained capital funding environment, a strategic direction is required for prioritisation and implementation, based on data and information collation, analysis, and an assessment framework.

The purpose of the Papakura Sport and Active Recreation Facilities Plan is to provide direction for prioritising future sport and active recreation facility advocacy, resourcing, support, investment, and tenure.

The plan will help guide investment to align with the priorities identified in the facilities plan and assist in ensuring that ad-hoc development is limited. It is designed to focus thinking at the network-wide level of sport and recreation facilities. The plan also provides recommendations for new developments and redevelopments (capital improvements) to existing facilities. Annual plan updates are required to maintain relevance and support informed decision-making.

In Scope: The plan focuses on sport and active recreation facilities, which are owned under a wide range of structures, including council-owned facilities, private facilities, club-owned facilities, and facilities owned by not-for-profit groups.

Out-of-Scope: Facilities such as community halls (that do not provide sports and active recreation activities), paths and greenway plans, commercial fitness gyms, dance studios and playgrounds are not within scope; however, some are referenced when deemed relevant to add context to the plan. Additionally, facilities used for passive recreation are out of scope (e.g., chess clubs and arts & crafts), as are programming and activation solutions associated with sport and active recreation facilities.

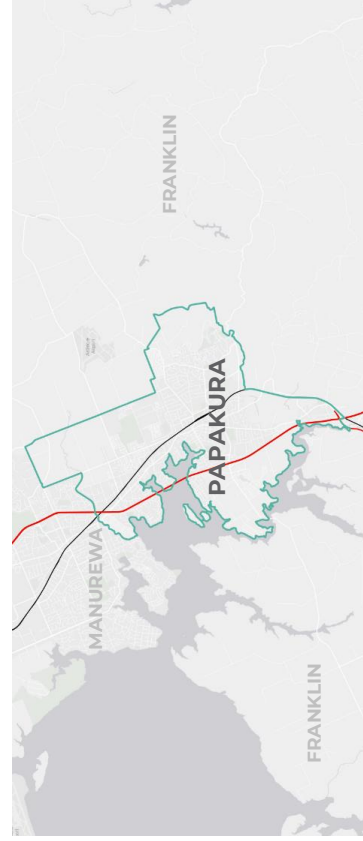
WHY HAS THE PLAN BEEN DEVELOPED?

The plan reflects the need for a targeted and aligned approach to facility planning and investment. The outcomes sought from the plan include:

- Consolidate the inventory of sport and active recreation facilities.
- Understand the local facility needs and issues.
- Assess the potential impacts of demographic and infrastructure changes.
- Identify gaps in facility provision in relation to current and future needs and identify facility projects and potential opportunities.
- Consider current and prospective facilities in adjacent Local Board areas.
- Provide a framework for prioritising projects/potential opportunities for further analysis and assessment.
- Prioritise the list of projects/opportunities to provide clear direction to support advocacy, resource allocation and leasing decisions.
- Establish a framework that allows the plan to be a 'living tool' to reflect changes, ensuring it remains up-to-date, relevant, and informs decision-making.

STUDY AREA

The study area comprises the geographic boundary of the Papakura Local Board. Other sports and active recreation facilities located in neighbouring Local Boards have also been considered to understand the broader network implications and their respective catchment areas, which adjoin Papakura.



1.2 USING THIS PLAN

The plan should be viewed as a living document and regularly reviewed and updated.

It should be noted that this plan does not replace the need for additional focused planning and analysis at the project level. A comprehensive feasibility and business case analysis will be required to assess the viability of each project. Inclusion in the plan as a prioritised project does not indicate a project's feasibility/sustainability.

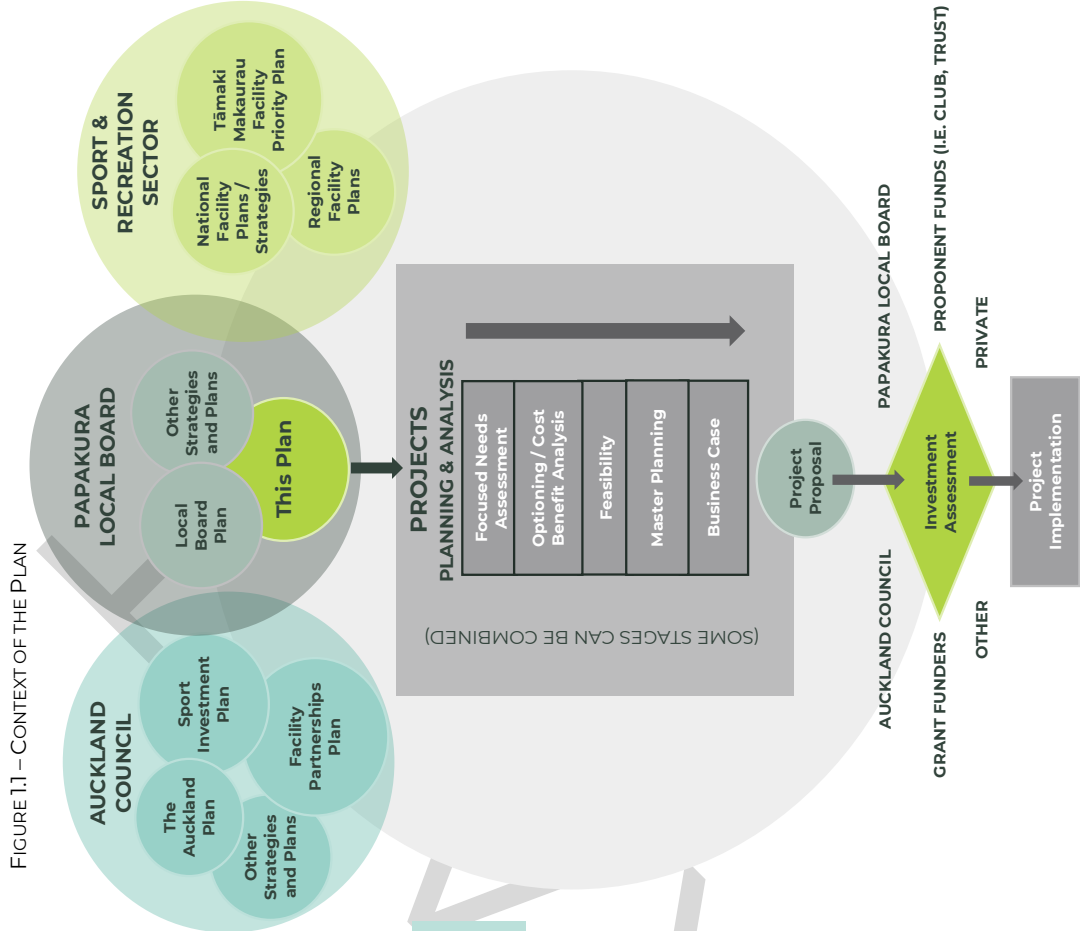
As sports codes and recreation activities undertake or update their facility plans and/or strategic directions, this plan will need to be updated to reflect any key changes. However, given that the Plan is trying to examine issues based on available evidence at a network-wide level, some specific code aspirations may not align.

This document is not intended to be a funding plan for the Papakura Local Board. The inclusion of projects within this Plan does not guarantee financial support from the Papakura Local Board.

Figure 1.1 illustrates the plan's position within a broader ecosystem of sport and recreation facilities, which contributes to and informs project proposals before investment decisions are made.

Information and guidance from this plan will help inform:

- Future lease agreements.
- Potential partnership opportunities.
- Potential grant funding to support and advance planning and analysis of projects/opportunities.
- Potential resource allocation for future work programmes (such as Cost-Benefit Analyses, feasibility analyses, and planning).



1.3 METHODOLOGY

The information summarised in this plan was collected using a mix of online surveys, direct consultation, and secondary data review methodologies. This triangulated approach provided the most effective means to achieve comprehensive data coverage within the project's scope and budget. Key work components undertaken include:

SECONDARY DATA RESEARCH AND ANALYSIS

Research and analysis included the following sources:

- Auckland Council asset information, lease information and funds granted,
- Field allocations, bookings, and development work programme,
- Precinct, parks and reserves master and concept plans,
- National and regional sport and recreation facility strategies/plans,
- Auckland Council and Papakura Local Board strategic documents,
- Papakura and broader catchment demographic analysis and projections,
- Transport and housing infrastructure analysis,
- Venues-for-hire booking data,
- Papakura Local Board deputations,
- Sport NZ Insights Tool, Facilities Planning Tool and Secondary School Sport Census,
- Individual facility studies and reports (where accessible) & previous engagement undertaken.

COMMUNITY CLUB/ORGANISATION ENGAGEMENT

CLM Community Sport distributed an online survey to all identified clubs and groups domiciled in the Papakura Local Board (46 clubs). In total, 23 survey responses were received, supplemented by phone calls, meetings, and insights from clubs, groups, and key stakeholders.

SCHOOL ENGAGEMENT

Insights were gained from 21 of 23 primary, intermediate, and secondary schools across Papakura, through CLM Community Sport contacts with primary and intermediate schools, supplemented by phone calls, survey forms, and meetings with secondary schools.

MEETINGS, SITE VISITS AND OBSERVATIONS

- Mana whenua engagement - Te Ākitai Waiohūa, Ngāti Tamaoho and Ngāti Te Ata Waiohūa
- 15 site visits and observations were undertaken across the area,

- A series of meetings were held with:

- Various Auckland Council departments,
- Bears Sports,
- Blue Light Youth Centre,
- Bruce Pulman Park Trust,
- CLM Community Sport,
- Counties Manukau Cricket Association,
- Counties Manukau Rugby League Zone,
- Counties Manukau Softball Association,
- Counties Māori Rugby,
- Massey Park Pool,
- Papakura High School,
- Papakura Leisure Centre,
- Papakura Netball Centre,
- Papakura Swimming Club,
- Planet Youth,
- Redhill Community Centre,
- Rosehill College,
- Touch New Zealand.

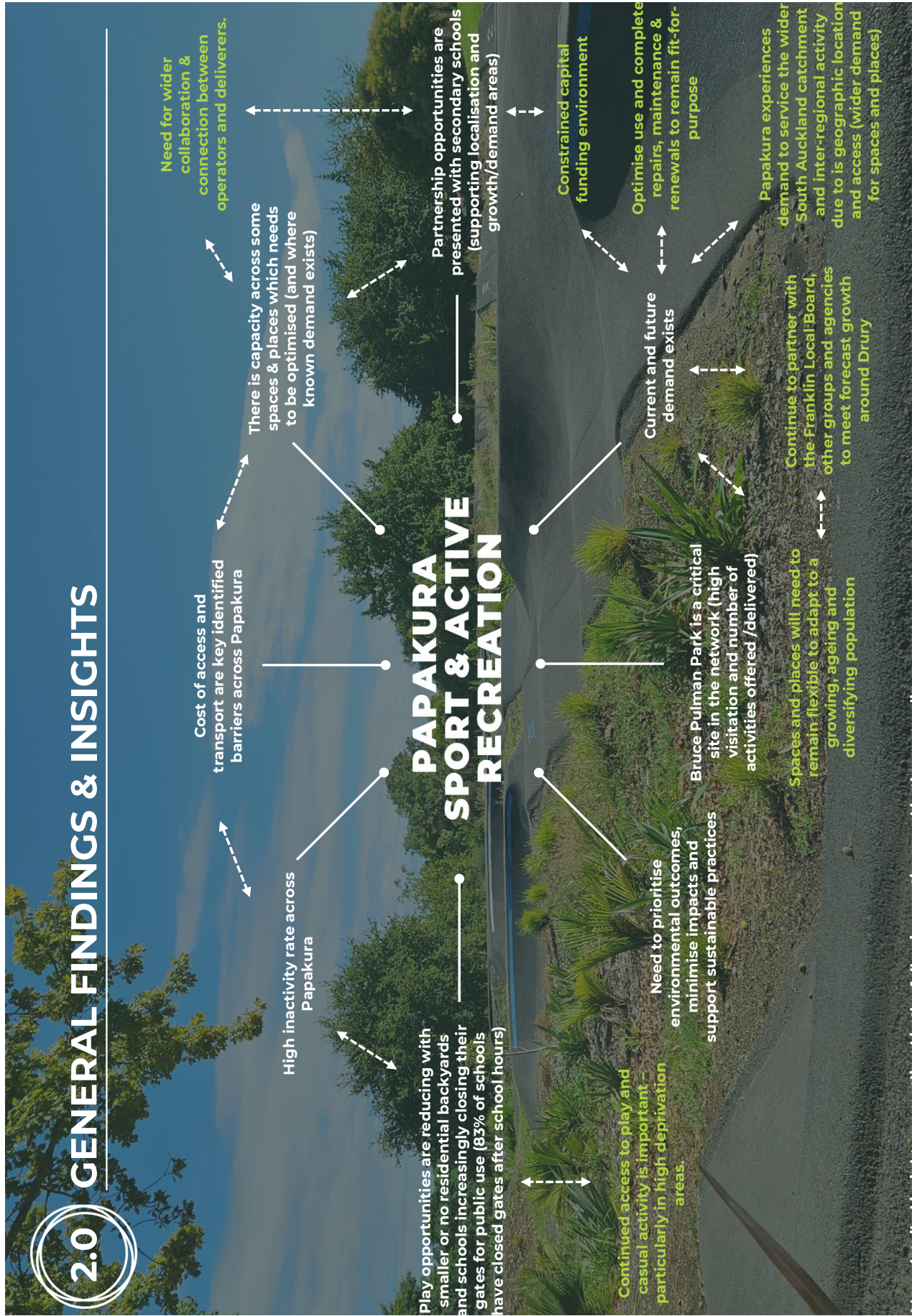
1.4 LIMITATIONS

The plan is based on available data and information at the time of production. Given the reliance on inventory lists, secondary data, and primary data from third parties, some data omissions or errors likely exist. Furthermore, the circumstances and information relating to existing and new/emerging projects may have evolved since the consultation and analysis phases were undertaken. Despite these potential limitations, the plan represents the most comprehensive local facility data source currently available.

1.5 KEY TERMINOLOGY

From the Auckland Sport and Recreation Strategic Action Plan (as available):

- **Active recreation** is physical activity done for lifestyle, wellbeing, health and/or enjoyment. This may include playing in a playground, walking, going for a run, dancing, kicking a ball around in the park or playing a sport. It may be participated in either individually, with a group, or as a team.
- **Sport** is a physical activity that is competitive, organised, involves the observation of rules, and may be participated in either individually or as a team.
- **Passive recreation** is undertaken for lifestyle, wellbeing, health, and/or enjoyment purposes, but does not involve physical activity, e.g., chess, arts, and crafts.



ACTIVITY INSIGHTS



Insights Tool

The following findings relate to expected activity behaviours (interests and preferences) in the Papakura Local Board:

INACTIVITY

- Inactivity accounts for 29% of residents, which is notably higher than the national rate of 23%.
- Inactivity is more pronounced east of the Southern Motorway.
- Higher inactivity levels were evident with Māori and Asian ethnicities.
- High inactivity is associated with young families (45% of families in Papakura and 28% nationally).

OVERALL LOCAL POPULATION



Walking (41% of residents)
Jogging/Running (27%)
Individual Workouts (21%)

INSIGHTS

As there is large inactivity across the area, there are very few activities with participation rates higher than the national rate. Slightly higher levels are evident with running/jogging, dance, playing games, touch and badminton.

These largely align with relatively low cost and accessible activities and where specific sport-related facilities are located in the area enabling participation (i.e. badminton centre).



Using Secondary School Census data for the schools specifically located in Papakura, the following trends have been identified:

- The number of participants fluctuated over the Covid-impacted years, but has bounced back to 2013/14 levels (peaking at 1649 in 2014 – currently 1,571 students).
- The level of participation (by proportion of the school rolls) peaked in 2023 with 44%.
- There is a higher proportion of boys participating than girls (across all secondary schools).
- ACG Strathallan College (54%) has the highest level of participation (by roll proportion), followed by Rosehill College (45%) and Papakura High School (34%).
- The highest participation sports include netball (210), rugby (200), volleyball (169), badminton (166), football (132) and basketball (129).
- The greatest growth experienced over the last 3 years was in badminton (232%), cross-country (156%) and volleyball (71%).
- Notable declines over the last decade have been experienced in hockey, cricket, equestrian, athletics, adventure racing, and water polo.

Primary Age



- Running/jogging, general play, walking and swimming are the highest expected activities.
- Walking/running/jogging rate higher than national findings, but play, swimming and games rate notably lower than the national percentage.
- Most other activities rate lower than national findings.

Secondary Age



- Running/jogging, walking, individual workout and games rate highest (consistent with national findings).
- Notably higher participation is expected in touch, volleyball, dance and rugby league compared to national participation rates.

Young Adult



- Walking, individual workout and running/jogging are the highest expected activities across Papakura.
- Inactivity and these top activities are in line with national participation rates.
- Higher than national participation rates are expected for playing games with kids, dance and badminton.

Older Adult

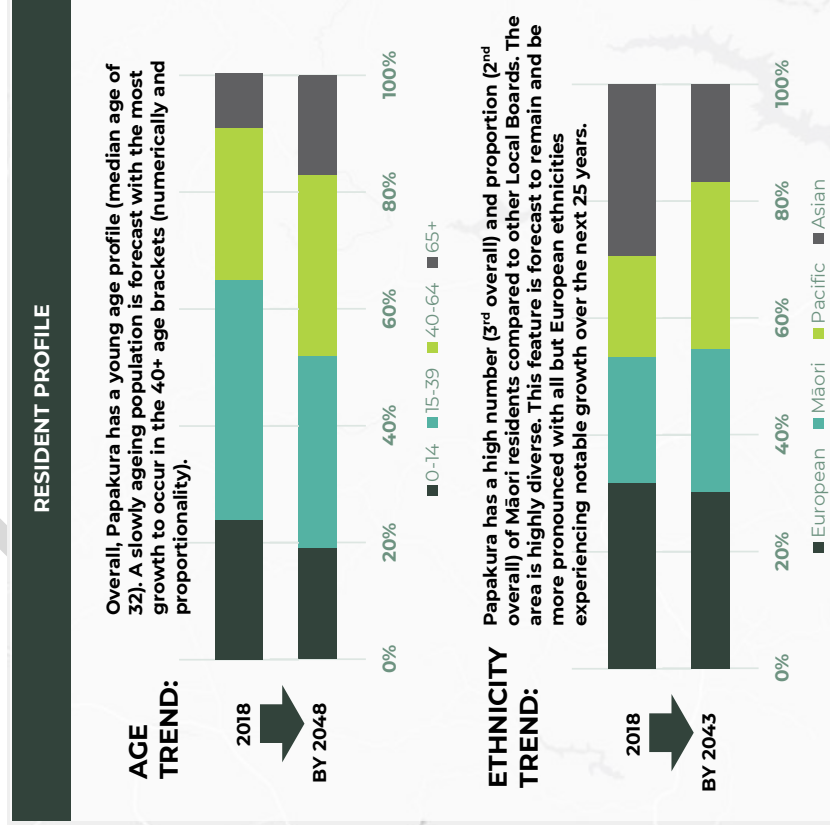
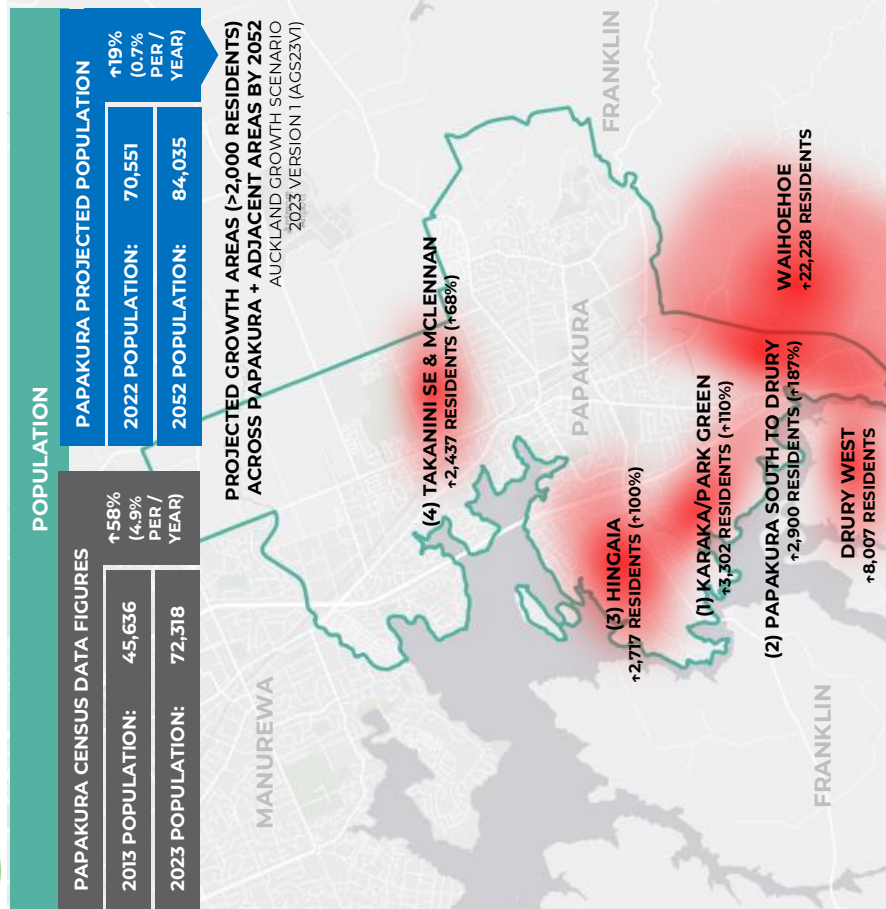


- Walking, individual workout and running/jogging are the highest expected activities.
- Most activities are below expected national participation rates.

SECTOR INSIGHTS

3.0

SUMMARY OF DEMOGRAPHIC CHANGES



OVERVIEW

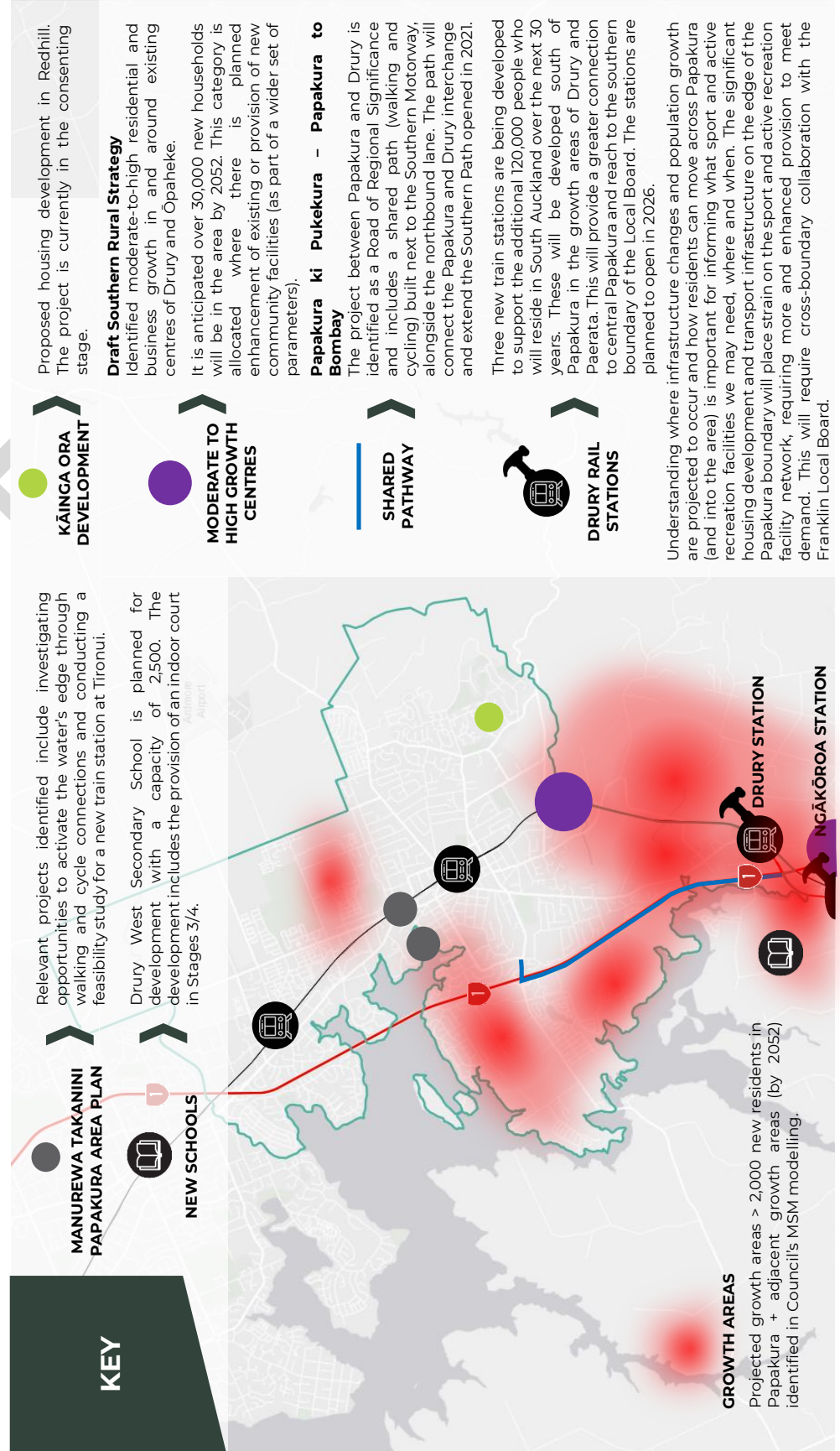
Overall, Papakura has experienced significant growth over the past decade, placing a high demand on sports and recreation infrastructure. Future growth is forecast to be far more modest, in contrast to most growth occurring on the broader edges of Papakura and within the adjacent Franklin Local Board boundary. Due to the proximity of this growth in Franklin (43,507 new residents by 2052 in the immediate vicinity of the Papakura Local Board boundary), it is likely to place demand on neighbouring spaces and places in Papakura, necessitating a collaborative and networked approach to effectively service demand.

Although lower growth levels are forecast, the changing profile of communities (diverse and ageing) may require different responses and/or flexibility of our spaces and places to respond to changing needs. Papakura comprises varying levels of socio-economic deprivation, with high deprivation in central and eastern areas, and lower relative levels elsewhere.

Sport and recreation facility provision needs to consider the network implications of growth around the periphery of the Local Board boundary, whilst considering and reflecting the

4.0 SUMMARY OF INFRASTRUCTURE CHANGES

FIGURE 4.1 – INFRASTRUCTURE CHANGES (PROPOSED AND CONFIRMED) THAT MAY IMPACT SPORT AND ACTIVE RECREATION PROVISION ACROSS PAPAOKURA



5.0

SUMMARY OF STRATEGIC CONTEXT

TABLE 5.1 – STRATEGIC AND SECTOR CONTEXT THAT INFORM THE PAKAPURA SPORT AND ACTIVE RECREATION FACILITIES PLAN

<p>Ta mahere ā rohe o Papakura 2023</p> <p>Papakura Local Board Plan 2023</p> <p>Selected key initiatives that relate specifically to this plan include:</p>	<ul style="list-style-type: none"> Staged implementation of the Prince Edward Park masterplan (softball facilities are improved). Identify Papakura open space investment priorities. Invest in community-led arts, events and multigenerational activities which use and celebrate our parks, open spaces and facilities, and promote health, movement and discovery for all age groups. When leases are up for renewal or expire, reassess renewals costs and building use, including low use and co-location. Assess how the local board's assets are used and services delivered, particularly low use areas. 	<p>Our People</p> <ul style="list-style-type: none"> Support Papakura Marae's aspiration for enhancing the green space at Te Koiwi Reserve. Support age-friendly, active ageing and intergenerational initiatives including through play opportunities. Work with mana whenua, Mataawaka, Papakura Marae and local Māori communities to identify appropriate projects that respond to Māori aspirations at the local level. Support access to community spaces. <p>Our Places</p> <ul style="list-style-type: none"> Advocacy for maximising amenity value such as playgrounds, greenspace and shared pathways in new developments when resource consents are considered.
<p>Our Community</p> <ul style="list-style-type: none"> Development of a Sport and Active Recreation Facilities Plan (this plan). Maintain support for developments at Bruce Pulman Park (carparks and covering the cricket nets). Support the Papakura Tennis and Squash Club to develop their facilities. 	<p>Papakura Open Space Network Plan</p> <p>September 2019</p> <p>The plan records the actions needed to deliver a sustainable, high quality open space network and recognises the connection to the wider Auckland open space network.</p> <p>Four identified key moves include:</p> <ol style="list-style-type: none"> Celebrate our natural areas and cultural history Improve the quality of our parks Connect our community to open spaces Improve our open spaces resilience and sustainability 	
<p>Papakura Local Board Sports Needs Assessment</p> <p>Final Report May 2018</p> <p>A needs assessment was undertaken across 12 sports parks across Papakura. Key findings included:</p> <ul style="list-style-type: none"> Facility network is not at capacity and can absorb projected demand over time. The Local Board has been progressive in its approach to sport facilities. Several high-quality hubs exist. Clubs are well placed to grow membership and there is national and regional interest in making greater use of local facilities. Key is to finetune/optimize the network to make full use of the potential opportunities. These are referenced in the relevant sections of this plan. 		

<p>AUCKLAND COUNCIL</p>	<p>Increasing Aucklanders' Participation in Sport Investment Plan 2019 - 2039</p> <p>Provides a structured investment approach to deliver better outcomes. Participation target areas include:</p> <ol style="list-style-type: none"> 1. Enabling participation of low-participant communities; 2. Increasing participation in emerging sports; 3. Sustaining or increasing high-participation sports. <p>Primary focus on core infrastructure (playing facilities and lighting) and ancillaries (toilets, changing rooms...). Less focus placed on clubrooms and admin facilities.</p>	<p>Facility Partnerships Policy Te Kaupapa Here Tuhoononga Wahi Urunga</p> <p>The policy outlines the Council's approach to facility partnerships by providing shared understanding, strategic decision-making, and sustainability of facility partnerships. The four investment principles which drive the priorities and criteria for decision-making:</p> <ul style="list-style-type: none"> • Invest strategically, based on outcomes. • Invest to help achieve equity for all Aucklanders. • Invest widely, to deliver maximum value. • Invest for sustainability. 	<p>Community Facilities Network Plan</p> <p>The Plan provides a roadmap for how Auckland Council will invest in community facilities over the next 20-years. The revised 2022 action plan identified the following for Papakura (and as relevant to this Plan):</p> <ul style="list-style-type: none"> • Improve opportunities to improve existing facilities including Massey Park Grandstand and Smiths Avenue Clubrooms (these investigations are complete).
<p>SPORT SECTOR</p>	<p>AUCKLAND SPORT & RECREATION STRATEGIC ACTION PLAN 2014-2024 PLAN REFRESHED 2017</p> <p>10-year strategic direction with a vision for "Aucklanders: more active, more often". Key priority areas relevant to this Plan are:</p> <ul style="list-style-type: none"> • Fit-for-Purpose Network of Facilities – at the regional, sub-regional and local levels for informal recreation and sport. • Facility Partnerships – facilitate partnerships to make the most of local facilities and resources. • Continue to support collaborative partnerships to provide sustainable delivery of recreation and sport facilities. <p>Note: Increasing Aucklanders' Participation in Sport (Investment Plan 2019-2039) and Auckland Sport and Recreation (Strategic Action Plan) are currently under review and will be superseded by the Auckland Open Space, Sport and Recreation Strategy.</p>	<p>GET AKTIVE TAMAKI MAKAURAU</p> <p>Active - Strategic Plan 2024-2028 Vision: Tamaki Makaurau - the world's most active city</p> <p>Key priority groups identified include tamariki and rangatahi who are underactive or where historic inequities exist.</p> <p>Focus Area: Active Environments</p> <p>Identified outcomes:</p> <ol style="list-style-type: none"> 1. Fit-for-purpose facilities and open places that make it easier for Aucklanders to be active are delivered. 2. Public and natural environments for sport and physical activity are protected and strengthened. 	<p>Sport New Zealand Strategic Plan 2024-2028</p> <p>Sport New Zealand's 'Every Body Active' Strategic direction has three key long-term outcomes:</p> <ol style="list-style-type: none"> 1. Frequency – increased frequency, time and type of participation in physical activity and sport. 2. Experience – enhanced experience of participants, supports, volunteers and workforces. 3. Increased variety of culturally distinct pathways for tangata whenua and all New Zealanders. <p>Strategic focus areas of:</p> <ol style="list-style-type: none"> 1. Maintaining physical activity levels of tamariki. 2. Reducing the decline in physical activity levels for rangatahi. 3. Improving equity for tamariki and rangatahi who are less active. <p>Key focus areas include maintaining and growing physical activity levels among tamariki and rangatahi, while providing more opportunities and better experiences for groups missing out or doing less, i.e. disabled people, women and girls and Māori. This requires suitable access (geographic and cost) to functional facilities to provide quality experiences.</p>

Note: other code and recreation specific strategies and plans are detailed in Appendix A.

6.0

MANA WHENUA CONSIDERATIONS

MANA WHENUA CONSIDERATIONS

Understanding mana whenua aspirations for the future of the sport and active recreation facilities is essential. As a starting point, the fundamental principles that Mana Whenua have highlighted include:

- Kaitiakitanga - respect the land – ensure that what is developed is sustainable and resilient (can be temporary, so adaptable with change).
- Early engagement of Mana Whenua from the initial planning and design phases.

Engagement with mana whenua undertaken across various Local Board Sport and Active Recreation Facilities Plans has highlighted the following key considerations when initiating and progressing facility projects.

ACCESSIBILITY

A key consideration identified is the need for facilities to be accessed by a wider portion of the community than currently occurs. Examples of this could include lease renewals or facility development, which focus on providing a wider range of users than currently exist.

HUBBING

The concept of hubbing sports and active recreation facilities is considered desirable, as it provides for multiple activities and intergenerational opportunities at one site. An additional benefit of shared facilities is that they expose Māori tamariki and rangatahi (as well as the wider community) to sports and activities that they may not have been traditionally exposed to.

LOCATION

The location of sport and active recreation facilities can encourage participation, with the ideal being that facilities are centrally located, for example, in residential areas central to key transportation hubs and links to ensure barriers to accessibility are reduced or fully mitigated.

COST

Cost is another factor that can either encourage or discourage Māori from using facilities. The increased provision of outdoor sports and active recreation facilities will provide low-cost utilisation of public open spaces and recreational assets, reducing barriers to participation.

CULTURAL AREAS OF SIGNIFICANCE

The awareness of cultural sites of significance will need to be considered for new facility development to eliminate any impact.

Cultural narratives from Mana Whenua can be integrated into the design of new builds and refurbishment, reflecting their stories, values and heritage. It is recommended to incorporate bilingual wayfinding, rooms and building signage. This will promote the use and normalisation of Te Reo Māori in everyday contexts.

This could include, where available, Mana Whenua gifted names from the parks and reserves naming project, delivered by Te Kete Rukuruku. Incorporating these can help to foster a deeper connection and respect for the whenua and its people.

SUPPORTING MĀORI SPORTS AND HEALTH INITIATIVES

Consider how facilities can support traditional Māori sports and health initiatives (i.e. Ki-o-rahi, waka ama, tapuwae and mau rākau (Māori martial arts)). Other sports and recreation underpinned by Māori values should also be considered, with Te Reo Māori integrated in programme delivery. These programmes can address the unique barriers to participation that Māori may face in sport and recreation, such as cultural disconnect and/or lack of relevant Māori role models.

Alignment with Māori health and wellbeing models like Te Whare Tapa Wha (encompasses the four dimensions of health), taha timana (physical), taha wairua (spiritual), taha hinengaro (mental), and taha whanau (family) will support the wellbeing for Māori individuals and communities.

Additional areas of focus and interest are outlined in Section 7.0 – Environmental Outcomes and Section 11.0 – Recommendations.

It will be essential to maintain ongoing and timely engagement with interested mana whenua and iwi, both during the implementation of this Plan and through the ongoing strategic review process recommended as part of this Plan's future.

Acknowledging Te Ākitai Waiohūa, Ngāti Tamāhoro, Ngāti Te Ata Waiohūa, and Ngāti Whanaunga for their contribution to this section (through direct input into this plan and/or the Ōtara-Papatoetoe Sport and Active Recreation Facilities Plan), along with RSL, the author of the aforementioned plan.



