

**Date:** Tuesday, 3 June 2025  
**Time:** 9:00 am  
**Meeting Room:** Manukau Chambers  
**Venue:** West Annex  
Manukau Service Center  
Manukau

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## **Ōtara-Papatoetoe Local Board Workshop**

### **OPEN AGENDA**

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#### **MEMBERSHIP**

<b>Chairperson</b>	Apulu Reece Autagavaia
<b>Deputy Chairperson</b>	Vi Hausia
<b>Members</b>	Dr Ashraf Choudhary, QSO, JP
	Dr Ofa Dewes, MNZM
	Topou Folau
	Li'amanaia Lorenzo Kaisara
	Albert Lim

**Darshita Shah**  
**Democracy Advisor**

**29 May 2025**

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ITEM	TABLE OF CONTENTS	PAGE
1	Ngā Tamōtanga   Apologies	2
2	Te Whakapuaki i te Whai Pānga   Declaration of Interest	2
3	Local Board Workshop	3

## 1 Ngā Tamōtanga | Apologies

At the close of the agenda no apologies had been received.

## 2 Te Whakapuaki i te Whai Pānga | Declaration of Interest

Members are reminded of the need to be vigilant to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

# Local Board Workshop

File No.: CP2025/10957

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Note 1: This workshop has been called by the chairperson in consultation with the staff.

Note 2: No working party/workshop may reach any decision or adopt any resolution unless specifically delegated to do so.

## Te take mō te pūrongo

### Purpose of the report

1. To present the Ōtara-Papatoetoe Local Board workshop agenda for 3 June 2025.

## Whakarāpopototanga matua

### Executive summary

2. Workshops are open by way of recording the session and making the recording available after the workshop.
3. Some sessions may not be open to the public. The staff / chairperson and deputy chairperson decide which sessions are open to the public, depending on the sensitivity of the information being discussed. If a session is not open, a reason will be provided below.
4. Workshops will be recorded and a link to the recording will be included in the published documents.
5. Local Board workshops provide an opportunity for local boards to carry out their governance role in the following areas:
  - a) Accountability to the public
  - b) Engagement
  - c) Input to regional decision-making
  - d) Keeping informed
  - e) Local initiative / preparing for specific decisions
  - f) Oversight and monitoring
  - g) Setting direction / priorities / budget.
6. Workshops do not have decision-making authority.
7. Workshops are used to canvass issues, prepare local board members for upcoming decisions and to enable discussion between elected members and staff.
8. Members are respectfully reminded of their Code of Conduct obligations with respect to conflicts of interest and confidentiality.

9. The following will be covered in the workshop:-

**Session 1 – 9.00am – 9.30am****Process for memorial applications and work programme item #4441**

Presenter/s: Emily Wagon (Parks and Places Specialist)

Purpose: Define board position and feedback

Governance role: Setting direction / priorities / budget

Proposed Outcome/s: To discuss and provide advice around the next steps from work programme item #4441 and the Pacifica war memorial application. The local board members will provide direction on the next steps.

Attachment/s: A – Memorial applications and work programme item #4441

**Session 2 – 9.30am – 10.15am****Multiboard Services Options**

Presenter/s: Jestine Joseph (Programme Lead)

Purpose: Define board position and feedback

Governance role: Setting direction / priorities / budget

Proposed Outcome/s: To discuss the options to manage multiboard services. Formal feedback through business meetings.

Attachment/s: B - Draft List of Multiboard Services (updated 21May25)  
C - Governance Options LB Workshops May 2025  
D - Funding Option LB Workshops May 2025  
E - Multi-board Services Options  
F - Discussion Paper on MBS for April 2025 JGWP

**Session 3 – 10.15am – 10.45am****AT - Papatoetoe North School improvement (LBTCF)**

Presenter/s: Bruce Thomas (Elected Member Relationship), David Liang (AT Project Manager), Jinge Xu (AT Traffic Engineer)

Purpose: Define board position and feedback

Governance role: Setting direction / priorities / budget

Proposed Outcome/s: Discuss concept options for the pedestrian improvements (footpath widening) project.  
Agree on a preferred option and receive endorsement from the Local Board to proceed to the next design stage

Attachment/s: G - Papatoetoe North School improvement (LBTCF)

**BREAK 10.45am – 11.00am****Session 4 – 11.00am – 11.30am****Parks and Community Facilities Update**

Presenter/s: Bill Teaukura

Purpose: Receive update on progress

Governance role: Keeping informed

Proposed Outcome/s: A monthly update will be provided.

Attachment/s: H – April 2025 Update

**Session 5 – 11.30am – 12.00pm**

### **Eke Panuku (Commercial lease) - 1R Newbury Street, Otara - Otara Market - New Licence**

Presenter/s:	Rosalyn Cowe (Eke Panuku - Property Manager)
Purpose:	Define board position and feedback
Governance role:	Local initiative / preparing for specific decisions
Proposed Outcome/s:	To discuss a new license for the Otara Market at 1R Newbury Street, Otara.  Eke Panuku seek approval from the elected members on the term and use of a new license.
Attachment/s:	I - 1R Newbury Street, Otara - Otara Market - New Licence - Presentation

## **Ngā tāpirihanga Attachments**

<b>No.</b>	<b>Title</b>	<b>Page</b>
<a href="#">A</a>	Memorial applications and work programme item #4441 - Presentation	7
<a href="#">B</a>	Draft List of Multiboard Services (updated 21May25)	13
<a href="#">C</a>	Governance Options LB Workshops May 2025	17
<a href="#">D</a>	Funding Option LB Workshops May 2025	21
<a href="#">E</a>	Multi-board Services Options	25
<a href="#">F</a>	Discussion Paper on MBS for April 2025 JGWP	37
<a href="#">G</a>	Papatoetoe North School improvement (LBTCF)	47
<a href="#">H</a>	April 2025 Update	53
<a href="#">I</a>	1R Newbury Street, Otara - Otara Market - New Licence - Presentation	81





# Work programme #4441

## Ōtara-Papatoetoe Consultation for memorial naming of park and community facilities

Emily Wagon: Parks and Places Specialist

Tuesday 3<sup>rd</sup> June, 2025

## Purpose of today

**Update** local board members on work programme item #4441  
“Ōtara-Papatoetoe Consultation for memorial naming of park and community facilities”

- The renaming or dual naming of Council community facilities after prominent Ōtara figures, who are highly valued for their contribution to the Ōtara community
  - main hall at Te Puke O Tara
  - new playground at Ngāti Ōtara Park.

Provide **direction** on how to proceed with item #4441.



## Consultation

- Memorials / dual naming of facilities can be complicated
- Prominent Ōtara figures – families have been notified
- Worked with Council's Maori Outcomes
  - Emails sent to the below iwi (17 February and 10 March):
    - Ngāi Tai ki Tāmaki
    - Ngaati Te Ata Waiohū
    - Te Aakītai Waiohū
    - Ngāti Tamaoho
    - Ngaati Whanaunga
    - Te Ahiwaru
    - Ngāti Paoa Iwi Trust



# Consultation – email

## Input / thoughts on two potential projects

1. **Renaming of key community spaces:** celebrate influential individuals who made a difference in Ōtara
2. **Pacifica World War Memorial.**

## How You Can Share Your Thoughts

I would like to hear your feedback/opinion on the two proposed projects, whether that's:

- Supporting the projects
- Raising concerns or do not support
- Offering alternative ideas or considerations.

Have received no responses.



## Staff advice

Staff advice is to proceed with the project.

The existing criteria for assessing an application states that where there is no policy (i.e. identified in the Local Park Management Plan), plaques and memorial structures will only be approved in recognition of:

- ✓ an important historical figure or an important person associated with the area
- an important cultural location
- an organisation or community group involved in the development of the area
- someone who has come to a misadventure on the park v) a significant event, e.g. events of civic (national or local) nature.



## Next steps...

- \$4,000 LDI Opex
- Parks recommend that the local board commence with the proposal to rename/dual-name the following facilities:
  - main hall at Te Puke O Tara
  - new playground at Ngāti Ōtara Park.
- Formalise via a business report
- Area operations have funds to develop and erect signs.



Attachment B – Draft List of MBS

Draft List of Multiboard Services (costs more than \$200K net opex p.a)

#	Local Board	Service	User % from home LB (HMI data)	Net Opex per annum (\$m)
1	Albert-Eden	Epsom Library	44%	\$0.58
2	Devonport-Takapuna	Takapuna Library	43%	\$1.05
3	Devonport-Takapuna	Takapuna Pool and Leisure Centre	47%	\$0.43
4	Henderson-Massey	West Wave Aquatic & Recreation Centre - Pools and Leisure	47%	\$2.07
5	Hibiscus and Bays	East Coast Bays Library	48%	\$0.86
6	Howick	Highbrook Drive, 100R - Community Lease	25%	\$0.25
7	Māngere-Ōtāhuhu	Otuataua Stonefields Reserve	13%	\$0.47
8	Maungakiekie-Tāmaki	Onehunga Library and Community Centre	25%	\$0.74
9	Maungakiekie-Tāmaki	Glen Innes Library	48%	\$0.47
10	Maungakiekie-Tāmaki	Onehunga War Memorial Pool - Pools and Leisure	39%	\$0.42
11	Maungakiekie-Tāmaki	Glen Innes Pool & Leisure Centre	26%	\$0.35
12	Maungakiekie-Tāmaki	Te Oro	42%	\$0.30
13	Maungakiekie-Tāmaki	Point England Reserve	40%	\$0.27
14	Ōtara-Papatoetoe	Otara Pool and Leisure Centre	43%	\$1.07
15	Ōtara-Papatoetoe	Manukau Community Library	21%	\$1.01
16	Ōtara-Papatoetoe	Allan Brewster Leisure Centre	26%	\$0.22
17	Papakura	Bruce Pulman Park Trust	42%	\$0.67
18	Papakura	Mclennan Park	49%	\$0.23
19	Puketāpapa	Pah Homestead - Arts and Culture	35%	\$0.48
20	Puketāpapa	Wesley Community Centre	31%	\$0.33
21	Puketāpapa	Monte Cecilia Park	40%	\$0.23
22	Upper Harbour	Albany Stadium Pool	34%	\$0.78
23	Upper Harbour	Sanders Reserve	34%	\$0.21
24	Waitākere Ranges	Parrs Park	49%	\$0.33
25	Waitematā	Auckland Central Library	15%	\$2.58
26	Waitematā	Parnell Baths	10%	\$0.53
27	Waitematā	Tepid Baths - Pools and Leisure	18%	\$0.37
28	Waitematā	Leys Institute Library	38%	\$0.37
29	Waitematā	Point Erin Pools	18%	\$0.36
30	Waitematā	Western Springs Lakeside Park	15%	\$0.30
31	Waitematā	Albert Park	11%	\$0.27
32	Waitematā	Studio One - Toi Tu - Arts and Culture	26%	\$0.22

Attachment B – Draft List of MBS

#	Local Board	Service	User % from home LB (HMI data)	Net Opex per annum (\$m)
33	Whau	New Lynn Library	48%	\$0.91
34	Whau	New Lynn Community Centre	32%	\$0.24
				<b>\$19.97</b>

Attachment B – Draft List of MBS

**Draft List of Multiboard Services (costs more than \$350K net opex p.a)**

#	Local Board	Service	HMI Traffic (From Home LB %)	Net Opex per annum (\$m)
1	Albert-Eden	Epsom Library	44%	\$0.58
2	Devonport-Takapuna	Takapuna Library	43%	\$1.05
3	Devonport-Takapuna	Takapuna Pool and Leisure Centre	47%	\$0.43
4	Henderson-Massey	West Wave Aquatic & Recreation Centre - Pools and Leisure	47%	\$2.07
5	Hibiscus and Bays	East Coast Bays Library	48%	\$0.86
6	Māngere-Ōtāhuhu	Otuataua Stonefields Reserve	13%	\$0.47
7	Maungakiekie-Tāmaki	Onehunga Library and Community Centre	25%	\$0.74
8	Maungakiekie-Tāmaki	Glen Innes Library	48%	\$0.47
9	Maungakiekie-Tāmaki	Onehunga War Memorial Pool - Pools and Leisure	39%	\$0.42
10	Maungakiekie-Tāmaki	Glen Innes Pool & Leisure Centre	26%	\$0.35
11	Ōtara-Papatoetoe	Otara Pool and Leisure Centre	43%	\$1.07
12	Ōtara-Papatoetoe	Manukau Community Library	21%	\$1.01
13	Papakura	Bruce Pulman Park Trust	42%	\$0.67
14	Puketāpapa	Pah Homestead - Arts and Culture	35%	\$0.48
15	Upper Harbour	Albany Stadium Pool	34%	\$0.78
16	Waitematā	Auckland Central Library	15%	\$2.58
17	Waitematā	Parnell Baths	10%	\$0.53
18	Waitematā	Tepid Baths - Pools and Leisure	18%	\$0.37
19	Waitematā	Leys Institute Library	38%	\$0.37
20	Waitematā	Point Erin Pools	18%	\$0.36
21	Whau	New Lynn Library	48%	\$0.91
				<b>\$16.56</b>

Item 3

Attachment B

Attachment B – Draft List of MBS

Draft List of Multiboard Services (costs more than \$500K net opex p.a)

	Local Board	Service	HMI Traffic (From Home LB %)	Net OPEX per annum (\$m)
1	Albert-Eden	Point Chevalier Library	36%	\$0.60
2	Albert-Eden	Epsom Library	44%	\$0.58
3	Devonport-Takapuna	Takapuna Library	43%	\$1.05
4	Henderson-Massey	West Wave Aquatic & Recreation Centre - Pools and Leisure	47%	\$2.07
5	Hibiscus and Bays	East Coast Bays Library	48%	\$0.86
6	Maungakiekie-Tāmaki	Onehunga Library and Community Centre	25%	\$0.74
7	Ōtara-Papatoetoe	Otara Pool and Leisure Centre	43%	\$1.07
8	Ōtara-Papatoetoe	Manukau Community Library	21%	\$1.01
9	Papakura	Bruce Pulman Park Trust	42%	\$0.67
10	Upper Harbour	Albany Stadium Pool	34%	\$0.78
11	Waitematā	Auckland Central Library	15%	\$2.58
12	Waitematā	Parnell Baths	10%	\$0.53
13	Whau	New Lynn Library	48%	\$0.91
				<b>\$13.45</b>

Attachment C

Item 3

**Governance Options for MBS**

The graph below shows the local board operating funding equity ranking for the financial year 2027/2028 as it was adopted through the LTP 2024-2034.

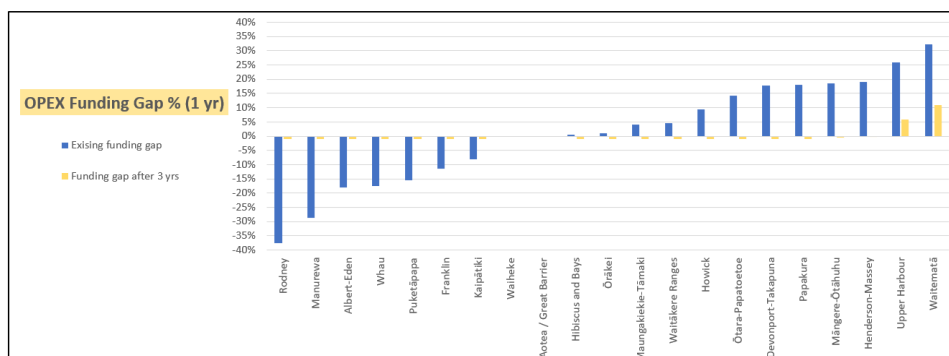


Table 1 presents the baseline budget and the estimated opex top-up each local board is expected to receive in 2027/2028 under the Fairer Funding calculation. This allocation aims to bring each local board closer to its equitable funding level.

	Opening Budget (\$m)	FF Allocation (\$m)
Albert-Eden	11.2	4.9
Aotea / Great Barrier	1.7	1.4
Devonport-Takapuna	10.0	0.0
Franklin	13.8	4.6
Henderson-Massey	21.7	0.0
Hibiscus and Bays	15.2	2.6
Howick	22.1	1.7
Kaipātiki	11.5	3.3
Māngere-Ōtāhuhu	16.8	0.0
Manurewa	11.2	7.4
Maungakiekie-Tāmaki	14.0	1.9
Ōrākei	11.9	2.0
Ōtara-Papatoetoe	16.6	0.5
Papakura	13.0	0.0
Puketāpapa	8.4	3.3
Rodney	10.9	9.7
Upper Harbour	12.6	0.0
Waiheke	4.8	1.5
Waitākere Ranges	9.1	1.2
Waitemātā	17.6	0.0
Whau	10.8	4.6
<b>Total</b>	<b>264.8</b>	<b>50.6</b>

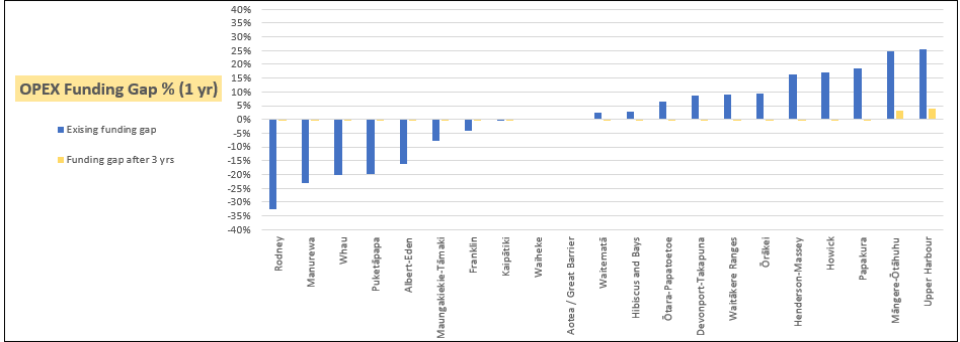
Table 1: Fairer Funding Allocation for 2027/2028 based on LTP 2024-2034 analysis

Attachment C

Attachment C

Moving MBS to Regional decision-making

Based on the draft MBS list (Attachment B), there are 34 MBS facilities with a combined net annual expenditure of \$20 million. Under this funding option, responsibility for these facilities and their budgets would be transferred from their respective local boards to Governing Body decision-making. This shift impacts equity rankings and modifies the Fairer Funding top-up each local board receives. The resulting changes are illustrated in the graph and table below.



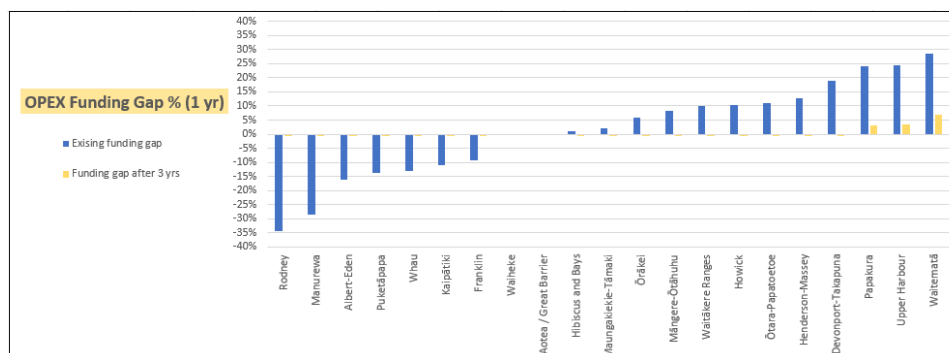
	Opening (\$m)	FF Allocation (\$m)	MBS cost moved to Regional (\$m)
Albert-Eden	10.6	4.6	0.6
Aotea / Great Barrier	1.7	1.2	0.0
Devonport-Takapuna	8.5	0.9	1.5
Franklin	13.8	3.5	0.0
Henderson-Massey	19.7	0.6	2.1
Hibiscus and Bays	14.3	2.4	0.9
Howick	21.8	0.6	0.2
Kaipātiki	11.5	2.4	0.0
Māngere-Ōtāhuhu	16.3	0.0	0.5
Manurewa	11.2	6.3	0.0
Maungakiekie-Tāmaki	11.5	3.5	2.5
Ōrākei	11.9	1.2	0.0
Ōtara-Papatoetoe	14.3	1.8	2.3
Papakura	12.1	0.2	0.9
Puketāpapa	7.3	3.7	1.0
Rodney	10.9	8.5	0.0
Upper Harbour	11.6	0.0	1.0
Waiheke	4.8	1.1	0.0
Waitākere Ranges	8.7	0.9	0.3
Waitematā	12.6	2.2	5.0
Whau	9.6	4.9	1.1
Total	244.9	50.6	20.0

Table 2: Fairer Funding Allocation for 2027/2028 based on moving all MBS to Regional

Attachment C

**Moving all Pools and Leisure Centres to Regional Governance**

This option proposes transferring the governance and funding of all pools and leisure centres—currently under local board decision-making—to Governing Body decision-making. This shift would impact equity rankings and modify the Fairer Funding top-up each local board receives. The resulting changes are illustrated in the graph and table below.



	Opening (\$m)	FF Allocation (\$m)	Pools and Leisure cost moved to Regional (\$m)
Albert-Eden	10.9	4.6	0.3
Aotea / Great Barrier	1.7	1.3	0.0
Devonport-Takapuna	9.6	0.0	0.4
Franklin	13.5	4.2	0.4
Henderson-Massey	19.5	1.1	2.2
Hibiscus and Bays	14.5	2.6	0.7
Howick	21.1	1.7	1.0
Kaipātiki	10.6	3.6	0.9
Māngere-Ōtāhuhu	14.6	1.5	2.2
Manurewa	10.7	7.1	0.5
Maungakiekie-Tāmaki	13.0	2.2	1.0
Ōrākei	11.9	1.5	0.1
Ōtara-Papatoetoe	15.3	1.1	1.3
Papakura	12.9	0.0	0.0
Puketāpapa	8.1	3.1	0.3
Rodney	10.8	8.9	0.0
Upper Harbour	11.8	0.0	0.8
Waiheke	4.8	1.2	0.0
Waitākere Ranges	9.1	0.8	0.0
Waitemātā	16.3	0.0	1.4
Whau	10.8	4.0	0.0
<b>Total</b>	<b>251.4</b>	<b>50.6</b>	<b>13.4</b>

Table 3: Fairer Funding Allocation for 2027/2028 based on moving all pools and leisure centres to Regional



Attachment D

Item 3

**Opex Funding Options Explained**

The graph below shows the local board operating funding equity ranking for the financial year 2027/2028 as it was adopted through the LTP 2024-2034.

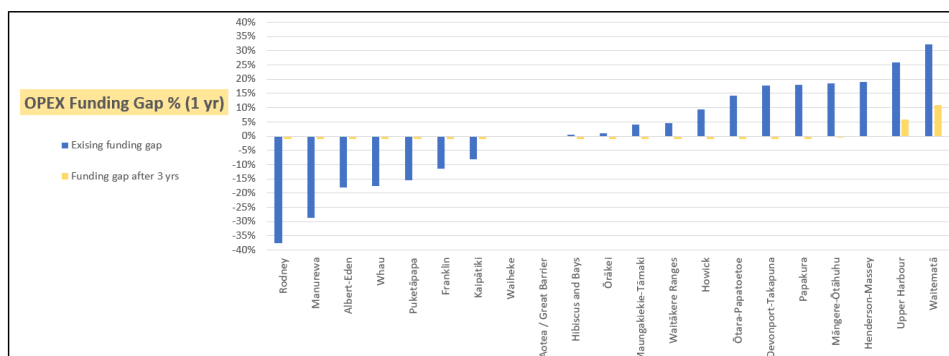


Table 1 presents the baseline budget and the estimated opex top-up each local board is expected to receive in 2027/2028 under the Fairer Funding calculation. This allocation aims to bring each local board closer to its equitable funding level.

	Opening Budget (\$m)	FF Allocation (\$m)
Albert-Eden	11.2	4.9
Aotea / Great Barrier	1.7	1.4
Devonport-Takapuna	10.0	0.0
Franklin	13.8	4.6
Henderson-Massey	21.7	0.0
Hibiscus and Bays	15.2	2.6
Howick	22.1	1.7
Kaipātiki	11.5	3.3
Māngere-Ōtāhuhu	16.8	0.0
Manurewa	11.2	7.4
Maungakiekie-Tāmaki	14.0	1.9
Ōrākei	11.9	2.0
Ōtara-Papatoetoe	16.6	0.5
Papakura	13.0	0.0
Puketāpapa	8.4	3.3
Rodney	10.9	9.7
Upper Harbour	12.6	0.0
Waiheke	4.8	1.5
Waitākere Ranges	9.1	1.2
Waitemātā	17.6	0.0
Whau	10.8	4.6
<b>Total</b>	<b>264.8</b>	<b>50.6</b>

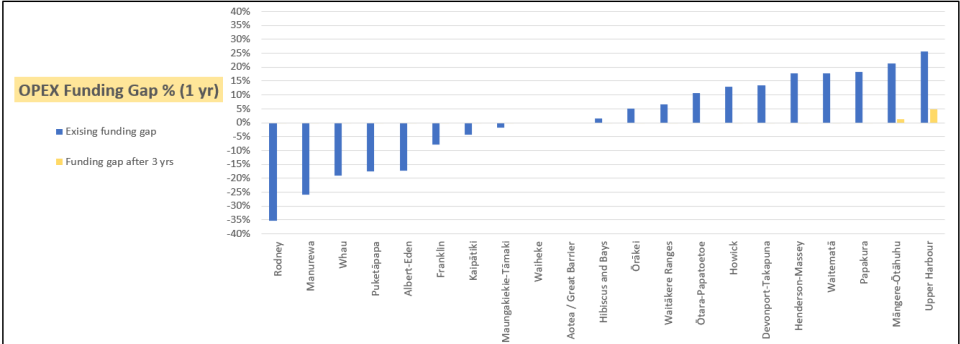
Table 1: Fairer Funding Allocation for 2027/2028 based on LTP 2024-2034 analysis

Attachment D

Attachment D

**Funding Option (ii) - Adjusting the Fairer Funding calculation to exclude 50% of the net direct operating expenditure (opex) of each MBS facility from the respective local board’s baseline budget.**

Based on the draft MBS list (Attachment A), operating all MBS facilities incurs a net annual expenditure of \$20 million. Under this funding option, 50% of this cost (\$10 million) is excluded from the Fairer Funding analysis at the individual local board level. This adjustment impacts equity rankings and alters the Fairer Funding top-up each local board receives. The resulting changes are illustrated in the graph and table below.



	Opening (\$m)	FF Allocation (\$m)	50% of the MBS cost excluded from opening (\$m)
Albert-Eden	10.9	4.8	0.3
Aotea / Great Barrier	1.7	1.3	0.0
Devonport-Takapuna	9.3	0.5	0.7
Franklin	13.8	4.1	0.0
Henderson-Massey	20.7	0.3	1.0
Hibiscus and Bays	14.7	2.6	0.4
Howick	21.9	1.3	0.1
Kaipātiki	11.5	2.9	0.0
Māngere-Ōtāhuhu	16.6	0.0	0.2
Manurewa	11.2	6.9	0.0
Maungakiekie-Tāmaki	12.7	2.7	1.3
Ōrākei	11.9	1.6	0.0
Ōtara-Papatoetoe	15.5	1.2	1.2
Papakura	12.5	0.1	0.5
Puketāpapa	7.8	3.5	0.5
Rodney	10.9	9.2	0.0
Upper Harbour	12.1	0.0	0.5
Waiheke	4.8	1.3	0.0
Waitākere Ranges	8.9	1.1	0.2
Waitematā	15.1	0.2	2.5
Whau	10.2	4.8	0.6
Total	254.9	50.6	10.0

Table 2: Fairer Funding Allocation for 2027/2028 based on Funding Option (ii) for MBS

The inclusion of a local board's existing facility in the MBS programme could have one of the following three impacts:

- (a) If the local board is currently funded below its equitable funding level, the inclusion of its facility(ies) in the MBS programme would increase its funding shortfall, making it eligible for an additional top-up through the Fairer Funding allocation. Maungakiekie-Tāmaki in the table above, compared to Table 1.

Attachment D

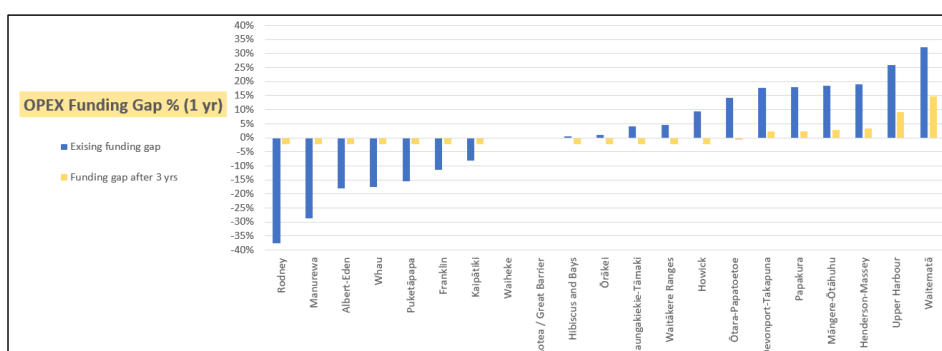
Item 3

- (b) If the local board is currently funded above its equitable funding level, this may push it below its equitable funding level making it eligible for a top-up under the Fairer Funding allocation. Example: Waitematā
- (c) If the local board is currently funded above its equitable funding level, it is possible that even after some of its facilities are designated as MBS, it may still remain above the equitable funding threshold. In this case, the local board would not receive additional funding. Example: Māngere-Ōtāhuhu

**Funding Option (iii) - Funding set aside from the existing local community services funding pool, which includes the Fairer Funding top-up and provided as additional funding to local boards with MBS facilities.**

Based on the draft MBS list, operating all MBS facilities incurs a net annual expenditure of \$20 million. Under this funding option, 50% of this cost (\$10 million) is set aside from the Fairer Funding top-up, which totals \$50 million per year starting in 2026/2027. This \$10 million is allocated to local boards with MBS facilities after the Fairer Funding calculation and the distribution of the remaining \$40 million.

Under this approach, all local boards with MBS facilities receive funding support covering 50% of their MBS operational costs. While this does not impact equity rankings, the total Fairer Funding top-up is reduced, resulting in a lower top-up allocation for each local board, as shown in the table below. Based on the current analysis, the distribution of the \$40 million enables 19 local boards to reach within 3% of their equitable funding levels.



Attachment D

Attachment D

	Opening (\$m)	FF Allocation (\$m)	50% of the MBS cost provided separately (\$m)
Albert-Eden	11.2	4.2	0.3
Aotea / Great Barrier	1.7	1.3	0.0
Devonport-Takapuna	10.0	0.0	0.7
Franklin	13.8	3.7	0.0
Henderson-Massey	21.7	0.0	1.0
Hibiscus and Bays	15.2	1.8	0.4
Howick	22.1	0.6	0.1
Kaipātiki	11.5	2.6	0.0
Māngere-Ōtāhuhu	16.8	0.0	0.2
Manurewa	11.2	6.5	0.0
Maungakiekie-Tāmaki	14.0	1.1	1.3
Ōrākei	11.9	1.4	0.0
Ōtara-Papatoetoe	16.6	0.0	1.2
Papakura	13.0	0.0	0.5
Puketāpapa	8.4	2.8	0.5
Rodney	10.9	8.7	0.0
Upper Harbour	12.6	0.0	0.5
Waiheke	4.8	1.2	0.0
Waitākere Ranges	9.1	0.7	0.2
Waitematā	17.6	0.0	2.5
Whau	10.8	3.9	0.6
<b>Total</b>	<b>264.8</b>	<b>40.6</b>	<b>10.0</b>

Table 3: Fairer Funding Allocation for 2027/2028 based on Funding Option (iii) for MBS



# Multi-board Services - Options

Attachment E

Item 3

## Purpose

- Background on Multi-board Services (MBS).
- Provide options on the following
  1. governance of MBS
  2. funding model for MBS
  3. criteria for MBS.
- Proposed implementation timeline.
- Next steps.



## Background

Governance Framework Review (GFR) work identified that there were some facilities whose majority of users come from outside the host local board. These were referred to as multi-board services (MBS).

All costs and decision-making for these facilities currently sit with the host local board, which is perceived as unfair given the user base

This issue becomes more pronounced under Fairer Funding, where local boards receive fixed funding intended to support services for their residents



## Background

### At the 28 October 2021 Governing Body meeting

- The following criteria were agreed upon to identify MBS
  - At least 50% of users come from outside the host local board area
  - Costs at least \$200,000 pa in net opex
- Staff were directed to investigate shared governance and funding options for MBS

Although work on MBS had begun in early 2022, it was put on hold in 2023 due to other related works taking priority – Fairer Funding, and local board reorganisation



## Fairer Funding – Quick Recap

- Total Governing Body-approved funding is allocated using the 80:15:5 equity model.
- A comparison of ABS & LDI funding to the 80:15:5 funding level determines if a LB is eligible for a top-up
- This comparison also establishes each local board's equity ranking, based on the percentage gap from its equitable funding level.
- Adjustments to any individual local board's funding base can impact the equity rankings and top-up amounts for all other local boards.



## Options - Governance

- Staff do not recommend a shared governance model involving both the GB and local boards due to its complexity and high resource demands.
- If a shared governance approach is pursued, staff recommend collaboration among local boards as a more practical alternative.

### Moving all MBS to Regional governance

- This includes all budget and decision-making
- Could create complexity in decision-making as similar asset classes will be both under regional and local governance, depending on if they are MBS or not

### Moving a category of local services to regional governance

- This includes all budget and decision-making
- Eg: Pools and leisure network

Any such change

- would be a decision of the Governing Body after considering local board input
- will have an impact on the FF analysis





## Options - Funding

#	Funding Source
(i)	50% of funding contribution to come from non-host local boards based on the proportion of usage
(ii)	Adjusting the Fairer Funding formula so that only half of each MBS facility's running costs count towards a local board's budget when working out the FF ranking and allocation.
(iii)	Funding set aside from the existing local community services funding pool (including Fairer Funding top-ups) prior to allocating funding envelopes to individual local boards based on equity
(iv)	Additional funding provided by the Governing Body for MBS, i.e., an increase to the local community services funding pool



Options - Funding

#	Funding Source	Additional Funding Impact	Complexity	Impact on equity rankings	Impact on FF top-up
(i)	50% of funding contribution to come from non-host local boards based on the proportion of usage				
(ii)	Adjusting the Fairer Funding formula so that only half of each MBS facility's running costs count towards a local board's budget when working out the FF ranking and allocation.				
(iii)	Funding set aside from the existing local community services funding pool (including Fairer Funding top-ups) prior to allocating funding envelopes to individual local boards based on equity				
(iv)	Additional funding provided by the Governing Body for MBS, i.e., an increase to the local community services funding pool				

## Options - Criteria

### More than 50% of users come from outside the host LB

- Staff do not propose any change to this criteria
- Utilisation by LB can be estimated based on the Human Mobility Index (HMI) data
- No other data source that captures this info

### Costs more than \$200K in net opex per annum

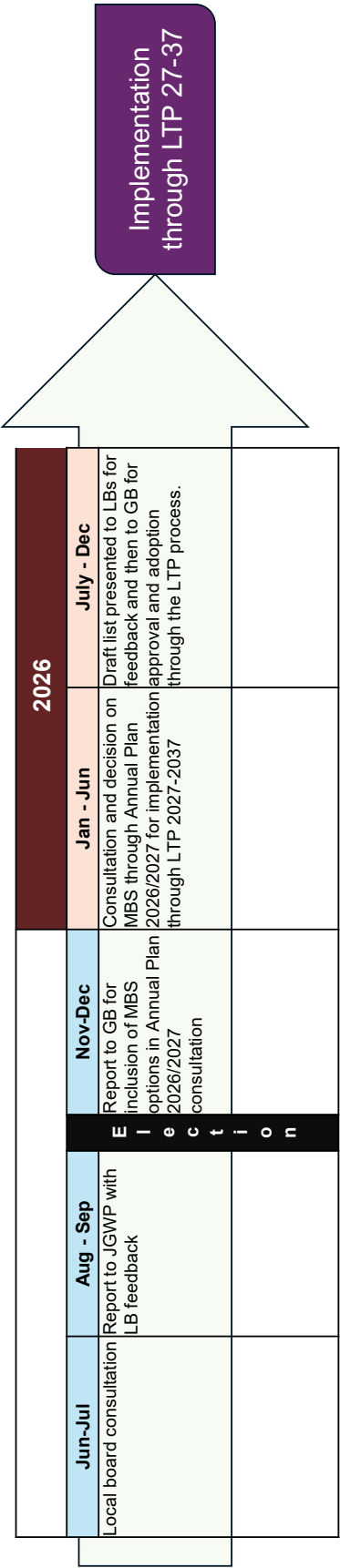
- Staff recommend increasing this limit to ensure the MBS programme is effective

\$ threshold	No. of facilities	Total cost of MBS per annum
\$200,000	35	\$20 million
\$350,000	21	\$17 million
\$500,000	13	\$13.5 million





Timeline









# Discussion Paper Multi-board Services



## Contents

Executive Summary .....	2
Background .....	3
The Problem .....	3
Work to date .....	4
Analysis .....	4
Governance Options .....	4
Shared Governance between local boards and/or the Governing Body .....	4
Moving local facilities to Regional Governance .....	5
Funding Options .....	6
Criteria .....	7
Implementation .....	8
Risks and mitigation .....	8
Proposed Timeline .....	9

## Executive Summary

The Governance Framework Review (GFR) identified that certain Auckland local community service facilities, primarily used by people from outside their host local board area, function at a sub-regional level and should be managed differently. In 2021, the Governing Body directed staff to explore shared funding and governance models for these facilities, now referred to as Multi-Board Services (MBS).

- a) In early 2022, staff started investigating options for MBS, focusing on facilities where more than 50% of users came from outside the host local board area. As part of this investigation, a governance structure involving host and user local boards was initially proposed.
- b) Work on MBS was paused in late 2022 to allow for decisions on a new local board funding approach and an investigation into local board reorganization. The project resumed in late 2024.

Current work has focused on three areas

- (a) governance options including shared governance between local boards and the governing body or moving some MBS services or categories of services from local to regional decision-making (governance and funding).
- (b) options to fund MBS including sharing funding between user and host local boards, adjusting the Fairer Funding calculations, setting aside a percentage of the total local

Attachment A  
Joint Governance Working Party  
11 April 2025

- (c) refining the approach to understand user levels of MBS better, and suggesting a minimum net opex level above which facilities would qualify as MBS

The Joint Governance Working Party is being asked to provide direction on these proposals to enable staff to investigate this further

## Background

The use of local community service assets is not limited to the residents of a local board area, and in some cases, they are used by visitors to the area. For most local community service assets, this level of usage is modest and will generally balance out as users move between local boards and their service assets. However, a small number of large local community service assets provide the majority of their benefits well beyond the host local board area. These have been referred to as multi-board services (MBS).

The GFR report (Oct 2021) defined that local community assets could be considered a MBS if they meet the following criteria:

- greater than 50% of the asset's users reside outside of the local board area that the asset is located in (the host LB) and
- the asset costs in excess of \$200,000<sup>1</sup> pa (net of revenue) to operate.

The Auckland Central Library and some of the central city pools and leisure centres are some examples of MBS based on the above criteria.

## The Problem

Starting in the 2025/2026 financial year, local boards will transition to the Fairer Funding model, which allocates fixed general rates funding primarily based on population. Under this model, local boards are responsible for funding the costs of local community services within funding levels based on the population of their local board area, deprivation and land area. This funding is intended to benefit their local communities.

However, local community services also include Multi-Board Service (MBS) facilities, which primarily serve residents from outside the host local board area. Currently, both the decision-making and full financial responsibility for these MBS facilities rest with the host local board. As a result, local boards with MBS facilities must allocate a portion of their fixed funding to deliver services that benefit a broader sub-region of Auckland. This may be viewed as inequitable, as more than 50 per cent of the service's users are outside the local board.

The Governing Body at its meeting on 28 October 2021 supported increasing local boards' decision-making over local community services and moving to an equitable funding model over ten to fifteen years. Along with these decisions, the Governing Body also passed the following resolutions (GB/2021/137) concerning multi-board services:

- (a) support the proposal to increase local board decision-making responsibilities to all local community services within the funding envelope allocated to each local board, including decisions on local service assets.

<sup>1</sup> the net operational cost threshold acknowledges that some facilities with very few users do attract more than 50% its users from outside the host local board. However, given the size and user base of such facilities, a shared governance model may not be suitable or justified. This threshold would be reviewed through each LTP.





































































































